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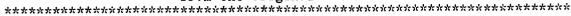
Services

IDENTIFIERS Congress 102nd; Proposed Legislation

ABSTRACT

This publication is the text of the House of Representatives bill, H.R. 5600 introduced to the U.S. Congress and titled "Children's Initiative." This legislation is designed to promote family preservation and the prevention of foster care with emphasis on families where abuse of alcohol or drugs is present, to improve the quality and delivery of child welfare, foster care, and adoption services; and to alleviate childhood hunger. The bill contains seven titles, the first of which details child welfare services (entitlement funding, protection for foster children, enhanced court procedures, and state requirements). Title II concerns foster care and adoption assistance and covers abandoned children, removal from home requirements, dissolved adoptions, respite care, service evaluation, court procedures, placement, legal issues, staff training regulations, data publication, and review procedures. Title III authorizes a social services block grant. Title IV addresses funding for research, demonstration, and evaluation. Title V contains miscellaneous human resources amendments. Title VI concerns childhood hunger relief and contains five subtitles: (1) ensuring adequate food assistance; (2) promoting self-sufficiency; (3) simplifying the provision of food assistance; (4) commodity distribution to needy families; and (5) implementation and effective datas. Title VII details funding through a surta; on individuals with incomes over \$1,000,000. (JB)

^{*} from the original document. *





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102D CONGRESS 2D SESSION

H.R.5600

To promote family preservation and the prevention of foster care with emphasis on families where abuse of alcohol or drugs is present, to improve the quality and delivery of child welfare, foster care, and adoption services, and to alleviate childhood hunger.

IN THE HOUSE OF REPRESENTATIVES

JULY 9, 1992

Mr. DOWNEY (for himself, Mr. PANETTA, Mr. DE LA GARZA, Mr. TALLON, Mrs. Kennelly, Mr. McDermott, Mr. Andrews of Texas, Mr. Hall of Ohio, and Mr. Espy) introduced the following bill; which was referred jointly to the Committees on Ways and Means and Agriculture

A BILL

To promote family preservation and the prevention of foster care with emphasis on families where abuse of alcohol or drugs is present, to improve the quality and delivery of child welfare, foster care, and adoption services, and to alleviate childhood hunger.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Children's Initiative".
- 6 (b) Table of Contents.—

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- Sec. 1. Short title; table of contents.
- Sec. 2. Short title of titles I through V; amendment of Social Security Act.

TITLE I-CHILD WELFARE SERVICES

- See. 101. Entitlement funding for child welfare services to strengthen and preserve families.
- See. 102. Required protections for foster children.
- Sec. 103. Reports on child welfare services and expenditures.
- Sec. 104. Enhancing court procedures.
- See. 105. State directory of services.
- Sec. 106. States required to report on measures taken to comply with the Indian Child Wolfare Act.

TITLE II—FOSTER CARE AND ADOPTION ASSISTANCE

- See. 201. Comprehensive service projects.
- Sec. 202. Abandoned children.
- See. 203. Clarification of removal from home requirement.
- See. 204. Dissolved adoptions.
- Sec. 205. Respite care
- Sec. 206. Extension of definition of children with special needs.
- Sec. 207. Study of reasonable efforts requirement by advisory committee.
- Sec. 208. Automated systems.
- Sec. 209. Periodic reevaluation of foster care maintenance payments.
- Sec. 210. Accelerated dispositional hearing.
- Sec. 211. Periodic review of children free for adoption.
- See. 212. Time frame for judicial determinations on voluntary placements.
- See. 213. Placement accountability.
- See. 214. Treatment of assets of youth participating in independent living program.
- Sec. 215. Elimination of foster care ceilings and of authority to transfer unused foster care funds to child welfare services programs.
- Sec. 216. Regulations for training of agency staff and of foster and adoptive parents.
- See. 217. Publication of program data.
- See. 218. Review of child welfare activities.

TITLE III—SOCIAL SERVICES BLOCK GRANT

See. 301. Title XX social services block grant.

TITLE IV—RESEARCH, DEMONSTRATION, AND EVALUATION

- Sec. 401. Advisory Commission on Children and Families.
- Sec. 402. Research and evaluations to be conducted by the Advisory Commission on Children and Families.
- See. 403. Other research and evaluations.
- Sec. 404. Child welfare demonstration projects.
- See. 405. Technical assistance.

TITLE V-MISCELLANEOUS HUMAN RESOURCES AMENDMENTS

- See. 501. State option to use retrospective budgeting without monthly reporting under AFDC program.
- Sec. 502. Increase in stepparent income disregard under AFDC program.



- Sec. 503. Extension of period for demonstration projects for evaluating model procedures for reviewing child support awards.
- Sec. 504. Technical corrections related to the income security and human resources provisions of the Omnibus Budget Reconciliation Act of 1990.
- Sec. 505. Technical corrections related to the human resource and income security provisions of Omnibus Budget Reconciliation Act of 1989.

TITLE VI-CHILDHOOD HUNGER RELIEF

- Sec. 601. Short title.
- Sec. 602. References to Act.

SUBTITLE A-ENSURING ADEQUATE FOOD ASSISTANCE

- See. 611. Families with high shelter expenses.
- Sec. 612. Continuing benefits to eligible households.
- Sec. 613. Homeless families in transitional housing.
- See. 614. Improving the nutritional status of children in Puerto Rico.
- Sec. 615. Households benefiting from general assistance vendor payments.
- See. 616. Helping low-income high school students.

SUBTITLE B-PROMOTING SELF-SUFFICIENCY

- See. 621. Child support disregard.
- Sec. 622. Child support payments to non-household members.
- Sec. 623. Vehicles needed to seek and continue employment and for household transportation.

SUBTITLE C-SIMPLIFYING THE PROVISION OF FOOD ASSISTANCE

- Sec. 631. Simplifying the household definition for households with children and others.
- Sec. 632. Assuring adequate funding for the food stamp program.

SUBTITLE D-COMMODITY DISTRIBUTION TO NEEDY FAMILIES

See. 641. Commodity purchases.

SUBTITLE E-IMPLEMENTATION AND EFFECTIVE DATES

- Sec. 651. Effective dates.
- Sec. 652. Prohibition on reducing agriculture price support programs.

TITLE VII-FUNDING

- Sec. 701. Surtax on individuals with incomes over \$1,000,000.
- 1 SEC. 2. SHORT TITLE OF TITLES I THROUGH V; AMEND-
- 2 MENT OF SOCIAL SECURITY ACT.
- 3 (a) SHORT TITLE OF TITLES I THROUGH V.—Titles
- 4 I through V may be cited as the "Family Preservation
- 5 Act of 1992".



| 1 | (b) Amendment of Social Security Act.—Ex- |
|----|---|
| 2 | cept as otherwise expressly provided, wherever in titles I |
| 3 | through V of this Act an amendment or repeal is expressed |
| 4 | in terms of an amendment to, or repeal of, a section or |
| 5 | other provision, the reference shall be considered to be |
| 6 | made to a section or other provision of the Social Security |
| 7 | Act. |
| 8 | TITLE I—CHILD WELFARE |
| 9 | SERVICES |
| 10 | SEC. 101. ENTITLEMENT FUNDING FOR CHILD WELFARE |
| 11 | SERVICES DESIGNED TO STRENGTHEN AND |
| 12 | PRESERVE FAMILIES. |
| 13 | (a) IN GENERAL.—Part B of title IV (42 U.S.C. |
| 14 | 620–628) is amended— |
| 15 | (1) by striking the heading and inserting the |
| 16 | following: |
| 17 | "PART B—CHILD WELFARE AND FAMILY |
| 18 | PRESERVATION SERVICES |
| 19 | "Subpart 1—Child Welfare Services"; |
| 20 | (2) in section 423(a), by striking "this part" |
| 21 | and inserting "this subpart"; |
| 22 | (3) in section 428(b), by inserting "or 432, as |
| 23 | appropriate" after "421"; and |
| 24 | (4) by adding at the end the following: |



| 1 | "Subpart 2—Family Preservation Services |
|----|---|
| 2 | "SEC. 430. ENTITLEMENT. |
| 3 | "(a) In General.—For payments to which States |
| 4 | are entitled under this subpart, there shall be available |
| 5 | to the Secretary an amount equal to the sum of— |
| 6 | "(1) the basic entitlement amount for the fiscal |
| 7 | year; and |
| 8 | "(2) the additional entitlement amount for the |
| 9 | fiscal year. |
| 10 | "(b) Definitions.—As used in subsection (a): |
| 11 | "(1) Basic entitlement amount.—The term |
| 12 | 'basic entitlement amount' means— |
| 13 | "(A) for fiscal year 1993, \$200,000,000; |
| 14 | "(B) for fiscal year 1994, \$350,000,000; |
| 15 | "(C) for fiscal year 1995, \$450,000,000; |
| 16 | "(D) for fiscal year 1996, \$550,000,000; |
| 17 | "(E) for fiscal year 1997, \$600,000,000; |
| 18 | and |
| 19 | "(F) for fiscal year 1998 and each suc- |
| 20 | ceeding fiscal year, \$600,000,000, increased by |
| 21 | the percentage (if any) by which— |
| 22 | "(i) the average of the Consumer |
| 23 | Price Index (as defined in section 1(f)(5) |
| 24 | of the Internal Revenue Code of 1986) for |
| 25 | the 12-month period ending on July 31 of |

| 1 | the immediately preceding fiscal year; ex- |
|----|---|
| 2 | ceeds |
| 3 | "(ii) the average of the Consumer |
| 4 | Price Index (as so defined) for the 12- |
| 5 | month period ending on July 31, 1995. |
| 6 | "(2) Additional entitlement amount.— |
| 7 | The term 'additional entitlement amount' means, |
| 8 | with respect to a fiscal year, 60 percent of the |
| 9 | amount (if any) by which the adjusted baseline |
| 10 | amount for the fiscal year exceeds the sum of— |
| 11 | "(A) the aggregate amount of Federal out- |
| 12 | lays under part E for the fiscal year; and |
| 13 | "(B) the aggregate of the amounts cal- |
| 14 | culated pursuant to section 441(d)(1)(B) with |
| 15 | respect to any State for the fiscal year. |
| 16 | ."(3) Adjusted baseline amount.—The term |
| 17 | 'adjusted baseline amount' means, with respect to a |
| 18 | fiscal year, the sum of— |
| 19 | "(A) the baseline amount for the fiscal |
| 20 | year; and |
| 21 | "(B) the adjustment amount for the fiscal |
| 22 | year. |
| 23 | "(4) Baseline amount.—The term 'baseline |
| 24 | amount' means— |
| 25 | "(A) for fiscal year 1993, \$2,775,000,000; |



| 1 | "(B) for fiscal year 1994, \$3,122,000,000; |
|----|---|
| 2 | "(C) for fiscal year 1995, \$3,519,000,000; |
| 3 | "(D) for fiscal year 1996, \$3,952,000,000; |
| 4 | "(E) for fiscal year 1997, \$4,416,000,000; |
| 5 | and |
| 6 | "(F) for each of fiscal years 1998 and |
| 7 | 1999, \$4,416,000,000, increased by the per- |
| 8 | centage (if any) by which the GDP deflator for |
| 9 | the 12-month period ending on March 31 of the |
| 10 | calendar year in which the fiscal year begins ex- |
| 11 | ceeds the GDP deflator for the 12-month period |
| 12 | ending on March 31, 1997. |
| 13 | "(5) ADJUSTMENT AMOUNT.—The term 'ad- |
| 14 | justment amount' means— |
| 15 | "(A) for fiscal year 1993, \$227,000,000; |
| 16 | "(B) for fiscal year 1994, \$222,000,000; |
| 17 | "(C) for fiscal year 1995, \$181,000,000; |
| 18 | "(D) for fiscal year 1996, \$261,000,000; |
| 19 | "(E) for fiscal year 1997, \$336,000,000; |
| 20 | and |
| 21 | "(F) for each of fiscal years 1998 and |
| 22 | 1999, \$336,000,000, increased by the percent- |
| 23 | age (if any) by which the GDP deflator for the |
| 24 | 12-month period end on March 31 of the |
| 25 | calendar year in which the fiscal year begins ex- |



| 1 | ceeds the GDP deflator for the 12-month period |
|----|---|
| 2 | ending on March 31, 1997. |
| 3 | "(6) GDP DEFLATOR.—The term 'GDP |
| 4 | deflator' means the GDP deflator published by the |
| 5 | Department of Commerce. |
| 6 | "SEC. 431. ANNUAL SUBMISSION OF STATE PLAN AMEND- |
| 7 | MENTS. |
| 8 | "To be eligible to receive its share of the funds avail- |
| 9 | able for expenditure under this subpart for a fiscal year |
| 0 | after fiscal year 1993, a State shall annually submit to |
| 1 | the Secretary, as an amendment to the State plan under |
| 12 | this part, and in such form as the Secretary may require |
| 13 | by regulation, a comprehensive family services plan that |
| 14 | contains— |
| 15 | "(1) an assessment, as of the beginning of the |
| 16 | fiscal year, of— |
| 17 | "(A) the service needs of families in the |
| 8 | State any child of which has been or is at risk |
| 19 | of being placed outside the home; and |
| 20 | "(B) the need for substance abuse treat- |
| 21 | ment services for such families; |
| 22 | "(2) a description of the service programs avail- |
| 23 | able in the State, as of the beginning of the fiscal |
| 24 | year, that address the service needs of such families; |



| 1 | "(3) the State's goals for the 5-year period be- |
|----|--|
| 2 | ginning with the fiscal year for increasing the num- |
| 3 | ber and capacity of such service programs; |
| 4 | "(4) a strategy for the fiscal year to improve |
| 5 | the coordination of services to such families with |
| 6 | other State programs and services; |
| 7 | "(5) a certification from the Governor of the |
| 8 | State that the State has provided for appropriate co- |
| 9 | ordination of State substance abuse treatment pro- |
| 10 | grams and such service programs; |
| 11 | "(6) an assurance that the State will not use |
| 12 | any funds provided under this subpart to supplant |
| 13 | Federal, State, or local funds used for similar pur- |
| 14 | poses, |
| 15 | "(7) an explanation of how the Federal assist- |
| 16 | ance provided under this section will, during the fis- |
| 17 | cal year, expand services available to such families, |
| 18 | including— |
| 19 | "(A) a description of the service programs |
| 20 | to be provided with funds provided under this |
| 21 | section; |
| 22 | "(B) the goals of such programs; and |
| 23 | "(C) a description of the populations to |
| 24 | which the programs will be targeted, with an |

| 1 | assurance that such populations will consist |
|----|--|
| 2 | of— |
| 3 | "(i) families any child of which is, has |
| 4 | been, or is at risk of being placed, in foster |
| 5 | care; and |
| 6 | "(ii) at the option of the State, fami- |
| 7 | lies any child of which is, has been, or is |
| 8 | at risk of being placed, in the care of a |
| 9 | mental health or juvenile justice agency; |
| 10 | and |
| 11 | "(8) such other information as the Secretary |
| 12 | may require by regulation. |
| 13 | "SEC. 432. ALLOTMENTS TO STATES. |
| 14 | "The Secretary shall allot the sum made available |
| 15 | pursuant to section 430 for any fiscal year, for use by |
| 16 | cooperating State public welfare agencies which have plans |
| 17 | developed jointly by the State agency and the Secretary |
| 18 | and which are located in States that are in compliance |
| 19 | with section 431, as follows: |
| 20 | "(1) ALLOTMENTS TO TERRITORIES.—The al- |
| 21 | lotment for any fiscal year to each of the jurisdic- |
| 22 | tions of Puerto Rico, Guam, the Virgin Islands, the |
| 23 | Northern Mariana Islands, and American Samoa |
| 24 | shall be determined in the same manner in which |

| 1 | the allotment to the jurisdiction was determined |
|----|--|
| 2 | under section 421. |
| 3 | "(2) OTHER ALLOTMENTS.— |
| 4 | "(A) In GENERAL.—The allotment for any |
| 5 | fiscal year to each other State shall be the |
| 6 | amount equal to— |
| 7 | "(i) the sum made available pursuant |
| 8 | to section 430 for the fiscal year that re- |
| 9 | mains unallotted after the application of |
| 10 | paragraph (1) of this section; multiplied by |
| 11 | "(ii) the food stamp percentage of the |
| 12 | State for the fiscal year. |
| 13 | "(B) FOOD STAMP PERCENTAGE DE- |
| 14 | FINED.—As used in subparagraph (A)(ii), the |
| 15 | term 'food stamp percentage' means, with re- |
| 16 | spect to a State and a fiscal year, the average |
| 17 | number of children receiving food stamp bene- |
| 18 | fits in the State for the 4th, 3rd, and 2nd pre- |
| 19 | ceding fiscal years, as determined from sample |
| 20 | surveys made under section 16(c) of the Food |
| 21 | Stamp Act of 1977, expressed as a percentage |
| 22 | of the average number of children receiving |
| 23 | food stamp benefits in all of the States (to |
| 24 | which this paragraph applies) for such preced- |
| 25 | ing fiscal years, as so determined. |



| | 12 |
|----|--|
| 1 | "SEC. 433. REALLOTMENTS. |
| 2 | "(a) In General.—The amount of any allotment to |
| 3 | a State under section 432 for any fiscal year which the |
| 4 | State certifies will not be required for carrying out the |
| 5 | State plan under this part shall be available for reallot- |
| 6 | ment, from time to time, on such dates as the Secretary |
| 7 | may fix, to other States which the Secretary determines- |
| 8 | "(1) are in compliance with section 431 for the |
| 9 | fiscal year; |
| 10 | "(2) need sums exceeding the sums allotted to |
| 11 | such States under sections 421 and 432, in carrying |
| 12 | out their State plans under this part; and |
| 13 | "(3) will be able to use such excess sums during |
| 14 | the fiscal year. |
| 15 | "(b) DISTRIBUTION FORMULA.—Any amount avail- |
| 16 | able for reallotment shall be reallotted among the other |
| 17 | States referred to in subsection (a) on the same basis as |
| 18 | allotments are made under section 432. |
| 19 | "(c) Treatment of Reallotments.—Any amount |
| 20 | reallotted to a State under this section is deemed to be |

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- part of the allotment of the State under section 432.
- 22 "SEC. 434. PAYMENTS TO STATES.
- "(a) BASIC ENTITLEMENT AMOUNT.— 23
- "(1) In GENERAL.—From the sums appro-24
- priated therefor not exceeding the basic entitlement 25
- 26 amount (as defined in section 430(b)(1)) and the al-



lotment under this subpart of the basic entitlement amount, each State which has a plan developed in accordance with section 422 and is in compliance with section 431 for a fiscal year shall be entitled to receive from the Secretary, and the Secretary shall from time to time pay to each such State, an amount equal to 75 percent of the total amount expended by the State during the fiscal year under the plan (including administrative costs) in accordance with section 435.

"(2) ADMINISTRATIVE PROVISIONS.—

"(A) ESTIMATES.—Before each calendar quarter, the Secretary shall estimate the amount to be paid to each State under this subsection for the quarter.

"(B) PAYMENTS.—From that portion of the allotment of each State that is attributable to the basic entitlement amount, the Secretary shall pay the amount estimated under subparagraph (A), reduced or increased, as the case may be, by any sum (not previously adjusted under this subsection) by which the Secretary finds that any such estimate for a prior quarter was greater or less than the amount which

| 1 | should have been paid to the State under this |
|----|---|
| 2 | subsection for such prior quarter. |
| 3 | "(b) ADDITIONAL ENTITLEMENT AMOUNT.—From |
| 4 | the sums appropriated therefor equal to the additional en- |
| 5 | titlement amount (as defined in section 430(b)(2)) and the |
| 6 | allotment under this subpart of the additional entitlement |
| 7 | amount, each State which has a plan developed in accord- |
| 8 | ance with section 422 and is in compliance with section |
| 9 | 431 for a fiscal year shall be entitled to receive from the |
| 10 | Secretary, and the Secretary shall, within 3 months after |
| 11 | the end of the fiscal year, pay to each such State, the |
| 12 | amount allotted to the State from the additional entitle- |
| 13 | ment amount. |
| 14 | "SEC. 435. USE OF FUNDS. |
| 15 | "(a) Basic Entitlement Amount.—Each State |
| 16 | which receives funds paid to the State under section |
| 17 | 434(a) shall— |
| 18 | "(1) use part (but not all) of such funds to de- |
| 19 | velop or expand specialized child welfare service pro- |
| 20 | grams, to families in crisis due to substance abuse, |
| 21 | that— |
| 22 | "(A) emphasize comprehensive services; |
| 23 | "(B) are geared toward the whole family; |
| 24 | and |



| 1 | "(C) encourage or expand the availability |
|----|--|
| 2 | of programs for pregnant women and programs |
| 3 | which allow mothers to reside with their chil- |
| 4 | dren (and other caretaker relatives to reside |
| 5 | with the children in their care) while receiving |
| 6 | services or treatment; and |
| 7 | "(2) use the remaining part of such funds to |
| 8 | develop or expand— |
| 9 | "(A) service programs designed to help |
| 10 | children— |
| 11 | "(i) where appropriate, return to fam- |
| 12 | ilies (including adoptive families) from |
| 13 | which they have been removed; or |
| 14 | "(ii) be placed for adoption, with a |
| 15 | legal guardian, or, if adoption or legal |
| 16 | guardianship is determined not to be ap- |
| 17 | propriate for a child, in some other |
| 18 | planned, permanent living arrangement; |
| 19 | "(B) preplacement preventive services pro- |
| 20 | grams, such as intensive family preservation |
| 21 | programs (as defined in section |
| 22 | 1144(e)(1)(B)(i)), that are designed to help |
| 23 | children at risk of foster care placement remain |
| 24 | wit1 their families (including adoptive families); |
| 25 | or |



| 1 | "(C) service programs designed to provide |
|----|--|
| 2 | follow-up care to families (including adoptive |
| 3 | families) to whom a child has been returned |
| 4 | after a foster care placement. |
| 5 | "(b) ADDITIONAL ENTITLEMENT AMOUNT.—Each |
| 6 | State which receives funds paid to the State under section |
| 7 | 434(b) may use such funds for any purpose for which |
| 8 | funds may be used under this part. |
| 9 | "(c) Maintenance of Effort.—Notwithstanding |
| 10 | section 434, the amount that would otherwise be paid to |
| 11 | a State under this subpart shall be reduced by the sum |
| 12 | of— |
| 13 | "(1) any amount paid to the State under this |
| 14 | subpart which is used to supplant any Federal, |
| 15 | State, or local funds used for similar purposes; |
| 16 | "(2) the amount (if any) by which the total |
| 17 | amount expended by the State and the political sub- |
| 18 | divisions thereof from State and local sources for the |
| 19 | provision of child welfare services (excluding foster |
| 20 | care maintenance payments and adoption assistance |
| 21 | payments) during any fiscal year is less than the |
| 22 | total amount so expended during fiscal year 1992; |
| 23 | and |
| 24 | "(3) the amount (if any) by which the total |
| 25 | amount expended by the State and the political sub- |



| 1 | divisions thereof from State and local sources for the |
|----|---|
| 2 | provision of child welfare services during any fiscal |
| 3 | year is less than the total amount so expended dur- |
| 4 | ing fiscal year 1992.". |
| 5 | (b) EFFECTIVE DATE.—The amendments made by |
| 6 | subsection (a) shall take effect on October 1, 1992, and |
| 7 | shall apply to payments under part B of title IV of the |
| 8 | Social Security Act for fiscal year 1993 and to such pay- |
| 9 | ments for any succeeding fiscal year. |
| 10 | SEC. 102. REQUIRED PROTECTIONS FOR FOSTER CHIL- |
| 11 | DREN. |
| 12 | (a) ELIMINATION OF INCENTIVE FUNDING MECHA- |
| 13 | NISMS.— |
| 14 | (1) IN GENERAL.— |
| 15 | (A) REPEAL.—Section 427 (42 U.S.C. |
| 16 | 627) is hereby repealed. |
| 17 | (B) Conforming amendment.—Section |
| 18 | 423(a) (42 U.S.C. 623(a)) is amended by strik- |
| 19 | ing "and in section 427". |
| 20 | (2) STATE PLAN REQUIRED TO PROVIDE FOR |
| 21 | FOSTER CARE PROTECTIONS OF REPEALED SECTION |
| 22 | 427.—Section 422(b) (42 U.S.C. 622(b)) is |
| 23 | amended— |
| 24 | (A) by striking "and" at the end of para |
| 25 | graph (7); |

| 1 | (B) by striking the period at the end of |
|----|---|
| 2 | paragraph (8) and inserting "; and"; and |
| 3 | (C) by adding at the end the following: |
| 4 | "(9) provide that the State must— |
| 5 | "(A) conduct or have conducted an inven- |
| 6 | tory of all children who have been in foster care |
| 7 | under the responsibility of the State for a pe- |
| 8 | riod of 6 months preceding the inventory, and |
| 9 | determine or have determined— |
| 10 | "(i) the appropriateness of, and neces- |
| 11 | sity for, the foster care placement; |
| 12 | "(ii) whether the child can or should |
| 13 | be returned to the parents of the child or |
| 14 | should be freed for adoption; and |
| 15 | "(iii) the services necessary to facili- |
| 16 | tate either the return of the child or the |
| 17 | placement of the child for adoption or legal |
| 18 | guardianship; and |
| 19 | "(B) implement and operate, to the satis- |
| 20 | faction of the Secretary— |
| 21 | "(i) a statewide information system |
| 22 | from which the status, demographic char- |
| 23 | acteristics, location, and goals for the |
| 24 | placement of every child who is in foster |
| 25 | care, or who has been in such care within |



| 1 | the preceding 12 months, can be readily |
|----|---|
| 2 | determined; |
| 3 | "(ii) a case review system (as defined |
| 4 | in section 475(5)) for each child receiving |
| 5 | foster care under the supervision of the |
| 6 | State; and |
| 7 | "(iii) a service program designed to |
| 8 | help children— |
| 9 | "(I) where appropriate, return to |
| 10 | families from which they have been |
| 11 | removed; or |
| 12 | "(II) be placed for adoption, with |
| 13 | a legal guardian, or in some other |
| 14 | planned, permanent living arrange- |
| 15 | ment.". |
| 16 | (3) Conforming amendments.— |
| 17 | (A) Section 472(d) (42 U.S.C. 672(d)) is |
| 18 | amended by striking "427(b)" and inserting |
| 19 | "422(b)(9)". |
| 20 | (B) Section 425(a)(2) (42 U.S.C. |
| 21 | 625(a)(2)) is amended by inserting "to comply |
| 22 | with section 422(b)(9) or" before "to comply". |
| 23 | (4) EFFECTIVE DATE.—The amendments and |
| 24 | repeal made by this subsection shall take effect on |
| 25 | October 1, 1992, and shall apply to payments under |



| 1 | part B of title IV of the Social Security Act for fis- |
|----|--|
| 2 | cal year 1993 and to such payments for any suc- |
| 3 | ceeding fiscal year. |
| 4 | (5) Construction of subsection.—The |
| 5 | amendments and repeal made by this subsection |
| 6 | shall not be construed to permit any State to inter- |
| 7 | rupt the provision of the foster care protections de- |
| 8 | scribed in section 427 of the Social Security Act, as |
| 9 | in effect before fiscal year 1993. |
| 10 | (b) Additional Protections.— |
| 11 | (1) IN GENERAL.—Section 422(b)(9) (42 |
| 12 | U.S.C. 622(b)(9)), as added by subsection (a)(2) of |
| 13 | this section, and as amended by sections |
| 14 | 103(e)(1)(B) and 105(a)(1) of this Act, is |
| 15 | amended— |
| 16 | (A) by striking "and" at the end of sub- |
| 17 | paragraph (A)(iii); and |
| 18 | (B) by striking "and" at the end of sub- |
| 19 | paragraph (B)(ii); |
| 20 | (C) by inserting "and" at the end of sub- |
| 21 | paragraph (B)(iii); and |
| 22 | (D) by adding at the end the following: |
| 23 | "(iv) a preplacement preventive serv- |
| 24 | ices program designed to help children at |



| | 21 |
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| 1 | risk of foster care placement remain with |
| 2 | their families; and |
| 3 | "(C)(i) review or have reviewed State laws, |
| 4 | State administrative and judicial procedures, |
| 5 | and agency legal representation in effect for |
| 6 | children abandoned at or shortly after birth; |
| 7 | and |
| 8 | "(ii) develop and implement such laws and |
| 9 | procedures as the State determines are nec- |
| 10 | essary to enable lasting permanent decisions to |
| 11 | be made expeditiously with respect to the place- |
| 12 | ment of such children;". |
| 13 | (2) EFFECTIVE DATE.—The amendments made |
| 14 | by this subsection shall take effect on October 1, |
| 15 | 1994, and shall apply to payments under parts B |
| 16 | and E of title IV of the Social Security Act for fiscal |
| 17 | year 1995 and to such payments for any succeeding |
| 18 | fiscal year. |
| 19 | (3) CONSTRUCTION OF SUBSECTION.—The |
| 20 | amendments made by this subsection shall not be |
| 21 | construed to permit any State to interrupt the provi- |
| 22 | sion of the foster care protections described in sec- |
| 23 | tion 427 of the Social Security Act (as in effect be- |
| | |



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fore fiscal year 1993).

| 1 | SEC. 103. REPORTS ON CHILD WELFARE SERVICES AND EX- |
|----|--|
| 2 | PENDITURES. |
| 3 | (a) Pre-Expenditure Reports.— |
| 4 | (1) In General.—Section 422(b)(5) (42 |
| 5 | U.S.C. 622(b)(5)) is amended to read as follows: |
| 6 | "(5) include a report— |
| 7 | "(A) on the intended use of payments |
| 8 | made to the State under this part, including in- |
| 9 | formation on the types of services to be pro- |
| 10 | vided and the geographic areas where such |
| 11 | services will be available; and |
| 12 | "(B) which shall be made public within the |
| 13 | State in such manner as to facilitate comment |
| 14 | by any person (including any Federal or other |
| 15 | public agency) during each stage of the develop- |
| 16 | ment of the report.". |
| 17 | (2) EFFECTIVE DATE.—The amendment made |
| 18 | by paragraph (1) shall apply to State plans under |
| 19 | part B of title IV of the Social Security Act for fis- |
| 20 | cal year 1994 and such plans for any succeeding fis- |
| 21 | cal year. |
| 22 | (b) Post-Expenditure Reports.— |
| 23 | (1) IN GENERAL.—Part B of title IV (42 |
| 24 | U.S.C. 620-628) is amended by inserting after sec- |
| 25 | tion 426 the following: |



| | 23 |
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| 1 | "SEC. 427. REPORT ON EXPENDITURES. |
| 2 | "(a) PREPARATION.—Each State shall prepare an- |
| 3 | nual reports on the services provided with funds made |
| 4 | available under this part during the most recently com- |
| 5 | pleted fiscal year, which shall be in such form and contain |
| 6 | such information as the State finds necessary to— |
| 7 | "(1) provide an accurate description of such |
| 8 | services; |
| 9 | "(2) secure a complete record of the purposes |
| 10 | for which the funds were spent; and |
| 11 | "(3) enable a determination of the extent to |
| 12 | which the funds were spent in a manner consistent |
| 13 | with the reports required by section 422(b)(5). |
| 14 | "(b) DISSEMINATION.—Not later than the date pre- |
| 15 | scribed by the Secretary as the due date for each report |
| 16 | required by subsection (a), each State shall— |
| 17 | "(1) transmit to the Secretary a copy of each |
| 18 | such report; |
| 19 | "(2) make copies of each such report available |
| 20 | for public inspection in the State; and |
| 2 | 1 "(3) provide copies of each such report, upon |
| 22 | request, to any interested public agency, which may |
| 2: | provide to the Congress the views of such agency on |

25 "(c) ESTABLISHMENT OF UNIFORM DEFINITIONS.—

26 The Secretary shall establish uniform definitions of serv-



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any such report.

| 1 | ices for use by the States in preparing the reports required |
|----|--|
| 2 | by subsection (a) of this section, taking into consideration |
| 3 | the uniform definitions established for the reports required |
| 4 | by section 2006, and shall take such other steps as may |
| 5 | be necessary or appropriate to ensure that compliance |
| 6 | with this section will not be unduly burdensome on the |
| 7 | States.". |
| 8 | (2) EFFECTIVE DATE.—The amendment made |
| 9 | by paragraph (1) shall take effect on October 1, |
| 10 | 1993, and shall apply to expenditures under State |
| 11 | plans under part B of title IV of the Social Security |
| 12 | Act in or after fiscal year 1994. |
| 13 | (c) Comparative Financial Contribution Re- |
| 14 | PORTS.— |
| 15 | (1) IN GENERAL.—Section 422(b) (42 U.S.C. |
| 16 | 622(b)), as amended by section 102(a)(2) of this |
| 17 | Act, is amended— |
| 18 | (A) in paragraph (8), by striking "and" at |
| 19 | the end; |
| 20 | (B) in paragraph (9), by striking the pe- |
| 21 | riod and inserting "; and"; and |
| 22 | (C) by adding at the end the following: |
| 23 | "(10) include information for the fiscal year |
| 24 | second preceding the fiscal year covered by the plan. |



| | 20 |
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| 1 | in such form as the Secretary may prescribe by reg- |
| 2 | ulation, on— |
| 3 | "(A) the aggregate amount expended by |
| 4 | the State and the political subdivisions thereof |
| 5 | for the provision of child welfare services (other |
| 6 | than foster care maintenance payments and |
| 7 | adoption assistance payments), broken down in |
| 8 | a manner that shows the extent to which such |
| 9 | amount was expended from funds provided by |
| 10 | each of Federal, State, or local sources; and |
| 11 | "(B) the aggregate amount expended by |
| 12 | the State and the political subdivisions thereof |
| 13 | for foster care maintenance payments and |
| 14 | adoption assistance payments, broken down in a |
| 15 | manner that shows the extent to which such |
| 16 | amount was expended from funds provided by |
| 17 | each of Federal, State, or local sources.". |
| 18 | (2) EFFECTIVE DATE.—The amendment made |
| 19 | by paragraph (1) shall apply to State plans under |
| 20 | part B of title IV of the Social Security Act for fis- |
| 21 | cal year 1993 and to such plans for any succeeding |
| 22 | fiscal year. |
| 23 | (3) Reports to the congress.—Section 422 |
| 24 | (42 U.S.C. 622) is amended by adding at the end |
| 25 | the following: |

| 1 | "(c) The Secretary shall annually transmit to the |
|----|--|
| 2 | Committee on Ways and Means of the House of Rep- |
| 3 | resentatives and the Committee on Finance of the Senate |
| 4 | a summary of the information received from States pursu- |
| 5 | ant to subsection (b)(10), and shall make available to the |
| 6 | public copies of the summary at a charge equal to the cost |
| 7 | of printing.". |
| 8 | SEC. 104. GRANT PROGRAM FOR STATE COURT SYSTEMS TO |
| 9 | ASSESS AND IMPROVE PROCEDURES IN |
| 10 | CHILD WELFARE CASES. |
| 11 | (a) In General.—The Secretary of Health and |
| 12 | Human Services (in this section referred to as the "Sec- |
| 13 | retary") shall make grants in accordance with this section |
| 14 | to the highest State courts to conduct assessments of the |
| 15 | procedures and functions of the State courts in carrying |
| 16 | out parts B and E of title IV of the Social Security Act, |
| 17 | and to implement recommendations for improvements in |
| 18 | such procedures and functions based on the assessments. |
| 19 | (b) Assessments.—The assessment described in this |
| 20 | subsection is designed to assess how the State courts are |
| 21 | performing the activities required of them by or under |
| 22 | State laws enacted pursuant to parts B and E of title IV |
| 23 | of the Social Security Act, and to make recommendations |



24 on how to improve the implementation of such parts,

25 which shall include the following:

| | 27 |
|----|--|
| 1 | (1) A list of the requirements imposed on the |
| 2 | State courts by or under State laws enacted pursu- |
| 3 | ant to such parts, and a list of the State laws, regu- |
| 4 | lations, and policies that govern the implementation |
| 5 | of such requirements. |
| 6 | (2) A description of the extent to which State |
| 7 | law requires procedural safeguards for children and |
| 8 | their parents with respect to each type of proceeding |
| 9 | held by State courts pursuant to the State laws re- |
| 10 | ferred to in paragraph (1). |
| 11 | (3) A quantitative and qualitative evaluation of |

- (3) A quantitative and qualitative evaluation of how each requirement of such parts is being carried out in the State, including the following:
 - (A) The circumstances under which, and the frequency with which, the procedural safeguards described pursuant to paragraph (2) are provided.
 - (B) Whether, during court proceedings, evidence is presented and arguments are made that address the findings and determinations required by the State laws referred to in paragraph (1), and, if so, the amount and sufficiency of time devoted to the presentation of such evidence and the making of such arguments.



| 1 | (C) The extent to which the procedures |
|----|---|
| 2 | and practices of the State courts are reasonably |
| 3 | in accord with recommended standards of na- |
| 4 | tional organizations concerned with permanent |
| 5 | placement for foster children. |
| 6 | (4) The effect of judicial caseloads and case as- |
| 7 | signments on the quality of court proceedings. |
| 8 | (5) Recommendations on how to better meet |
| 9 | the requirements of such parts, and to improve the |
| 10 | implementation by the State courts of the State laws |
| 11 | enacted pursuant to such parts, including any |
| 12 | changes in law, regulation, procedure, judicial man- |
| 13 | power, judicial case assignments, judicial caseloads |
| 14 | judicial data collection, judicial education, and re- |
| 15 | quirements for court-appointed legal representatives |
| 16 | for parents and children. |
| 17 | (c) Applications.— |
| 18 | (1) FISCAL YEAR 1994.—In order for a highest |
| 19 | State court to become eligible for a grant under this |
| 20 | section for fiscal year 1994, the court shall submit |
| 21 | to the Secretary an application which, at a mini- |
| 22 | mum, contains the following: |
| 23 | (A) A timetable for conducting and com- |
| 24 | pleting the assessment described in subsection |
| 25 | (b) during fiscal year 1994. |



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| 1 | (B) A budget for the assessment described |
| 2 | in subsection (b), the method which is to be |
| 3 | used to conduct the assessment, and a state- |
| 4 | ment of how courts are to be selected for inclu- |
| 5 | sion in the assessment. |
| 6 | (C) A certification that the head of the |
| 7 | State agency responsible for children in State- |
| 8 | supervised foster care, and, if applicable, the |
| 9 | State foster care citizen review board or the |
| 10 | State organization of citizen review boards, has |
| 11 | had an opportunity to review and comment on |
| 12 | a draft of the application before its submission. |
| 13 | Such certification must include a copy of such |
| 14 | comments. |
| 15 | (D) A description of how the court is to |
| 16 | consult and cooperate with the head of the |
| 17 | State agency responsible for children in State- |
| 18 | supervised foster care, and, if applicable, the |
| 19 | State foster care citizen review board or the |
| 20 | State organization of citizen review boards, in |
| 21 | developing and conducting the assessment de- |
| 22 | scribed in subsection (b). |
| 23 | (E) Such other information as the Sec- |

retary may require by regulation.



| 1 | (2) FISCAL YEAR 1995.—In order for a highest |
|----|---|
| 2 | State court to become eligible for a grant under this |
| 3 | section for fiscal year 1995, the court shall submit |
| 4 | to the Secretary an application which contains the |
| 5 | following: |
| 6 | (A) A copy of the assessment described in |
| 7 | subsection (b) that was conducted and com- |
| 8 | pleted with funds provided under this section. |
| 9 | (B) A description of the steps that were |
| 10 | taken during the conduct of the assessment de- |
| 11 | scribed in subsection (b), and that will be taken |
| 12 | in the fiscal year for which the application is |
| 13 | submitted, to consult and cooperate with the |
| 14 | State agency responsible for children in State- |
| 15 | supervised foster care and, if applicable, the |
| 16 | State foster care citizen review board or the |
| 17 | State organization of citizen review boards. |
| 18 | (C) A specification of the steps that will be |
| 19 | taken to implement the recommendations de- |
| 20 | scribed in subsection (b)(5) made in the assess- |
| 21 | ment described in subsection (b), and to make |
| 22 | other improvements in the judicial handling of |
| 23 | child welfare and foster care cases. |
| 24 | (D) Assurances that the applicant will— |
| | the approach will— |



| 1 | (i) coordinate with the head of the |
|----|--|
| 2 | State agency responsible for children in |
| 3 | State-supervised foster care, and provide |
| 4 | the agency with a report on the actions to |
| 5 | be taken by the applicant to implement the |
| 6 | recommendations of the assessment; |
| 7 | (ii) after completion of the assessment |
| 8 | described in subsection (b), use funds re- |
| 9 | ceived under this section to— |
| 10 | (I) implement the rec- |
| 11 | ommendations of the assessment; and |
| 12 | (II) establish new activities or |
| 13 | programs, or strengthen existing ac- |
| 14 | tivities or programs, to carry out such |
| 15 | recommendations; and |
| 16 | (iii) not use funds received under this |
| 17 | section to supplant State or local funds |
| 18 | used for similar purposes. |
| 19 | (E) Such other information as the Sec- |
| 20 | retary may require by regulation. |
| 21 | (3) FISCAL YEARS 1996, 1997, AND 1998.—In |
| 22 | order for a highest State court to become eligible for |
| 23 | a grant under this section for fiscal year 1996 or |
| 24 | thereafter, the court shall submit to the Secretary |
| 25 | an application which contains the following: |

| | 02 |
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| 1 | (A) A description and evaluation of the ac- |
| 2 | tivities of the State courts under the grant |
| 3 | made with respect to an application submitted |
| 4 | under paragraph (2) in improving their imple- |
| 5 | mentation of parts B and E of title IV of the |
| 6 | Social Security Act. |
| 7 | (B) A description of the steps that were |
| 8 | taken during the previous fiscal year, and that |
| 9 | will be taken in the year for which the applica- |
| 10 | tion is submitted, to consult and cooperate with |
| 11 | the head of the State agency responsible for |
| 12 | children in State-supervised foster care and, if |
| 13 | applicable, the State foster care citizen review |
| 14 | board or the State organization of citizen review |
| 15 | boards, in implementing the recommendations |
| 16 | made in the assessment described in subsection |
| 17 | (b). |
| 18 | (C) A specification of the remaining steps |
| 19 | that will be taken to implement the rec- |
| 20 | ommendations described in subsection (b)(5) |
| 21 | made in the assessment described in subsection |
| 22 | (b), and to make other related improvements in |
| 23 | the judicial handling of child welfare and foster |



care cases.

| 1 | (D) A reaffirmation of the assurances |
|----|--|
| 2 | made pursuant to paragraph $(2)(D)$. |
| 3 | (E) Such other information as the Sec- |
| 4 | retary may require by regulation. |
| 5 | (d) Grant Amounts.— |
| 6 | (1) FISCAL YEAR 1994.—Of the amounts made |
| 7 | available to carry out this section for fiscal year |
| 8 | 1994, each highest State court that submits an ap- |
| 9 | plication which meets the requirements of subsection |
| 10 | (c)(1) shall be entitled to, and the Secretary shall |
| 11 | pay such court, a grant in an amount equal to— |
| 12 | (A) \$150,000; plus |
| 13 | (B) the amount which bears the same ratio |
| 14 | to the remainder of such available amounts as |
| 15 | the number of individuals in the State who have |
| 16 | not attained the age of 21 years bears to the |
| 17 | number of individuals who have not attained |
| 18 | such age in the States the highest State courts |
| 19 | of which have so submitted such applications. |
| 20 | (2) FISCAL YEARS 1995, 1996, 1997, AND 1998.— |
| 21 | Of the amounts made available to carry out this sec- |
| 22 | tion for each of fiscal years 1995, 1996, 1997, and |
| 23 | 1998, each highest State court that submits an ap- |
| 24 | plication which meets the requirements of paragraph |
| 25 | (2) or (3) of subsection (c) shall be entitled to, and |



| 1 | the Secretary shall pay such court, a grant in an |
|----|---|
| 2 | amount equal to— |
| 3 | (A) \$190,000; plus |
| 4 | (B) the amount which bears the same ratio |
| 5 | to the remainder of the amounts available for |
| 6 | the fiscal year as the number of individuals in |
| 7 | the State who have not attained the age of 21 |
| 8 | years bears to the number of individuals who |
| 9 | have not attained such age in the States the |
| 10 | highest State courts of which have so submitted |
| 11 | such applications. |
| 12 | (3) NO STATE MATCH REQUIRED FOR FISCAL |
| 13 | YEARS 1994 AND 1995; REDISTRIBUTION OF UNUSED |
| 14 | FUNDS.—Grant amounts under this section shall be |
| 15 | paid to, and redistributed among, highest State |
| 16 | courts in the same manner in which funds made |
| 17 | available pursuant to section 420(b) of the Social |
| 18 | Security Act are paid to, and reallotted among, the |
| 19 | States pursuant to sections 423 and 424 of such |
| 20 | Act, except that— |
| 21 | (A) for each of fiscal years 1994 and 1995, |
| 22 | section 423(a) of such Act shall be applied by |
| 23 | substituting "100 percentum" for "75 |
| 24 | percentum"; and |

| 1 | (B) amounts shall be redistributed on the |
|----|--|
| 2 | same basis as amounts are distributed under |
| 3 | paragraph (1)(B) or (2)(B), and amounts so re- |
| 4 | distributed shall be treated as part of the |
| 5 | amounts distributed under paragraph (1)(B) or |
| 6 | (2)(B), whichever is applicable. |
| 7 | (e) USE OF GRANTS.— |
| 8 | (1) FISCAL YEAR 1994.— |
| 9 | (A) CONDUCT ASSESSMENT.—Except as |
| 10 | provided in subparagraph (B), each highest |
| 11 | State court which receives a grant applied for |
| 12 | under subsection (e)(1) shall use such grant to |
| 13 | conduct the assessment described in subsection |
| 14 | (b). |
| 15 | (B) AUTHORITY TO USE EXCESS GRANT |
| 16 | FUNDS TO IMPLEMENT RECOMMENDATIONS.— |
| 17 | Any highest State court which has grant funds |
| 18 | remaining after completing the assessment may |
| 19 | use the remainder of the grant to implement |
| 20 | the recommendations made as part of the as |
| 21 | sessment, in fiscal year 1994 or fiscal yea |
| 22 | 1995. |
| 23 | (2) FISCAL YEARS 1995, 1996, 1997, AND 1998.— |
| 24 | Each highest State court which receives a grant ap |



| 1 | plied for under paragraph (2) or (3) of subsection |
|----|--|
| 2 | (c) for a fiscal year shall— |
| 3 | (A) use the grant to implement the rec- |
| 4 | ommendations made as part of the assessment |
| 5 | described in subsection (b); and |
| 6 | (B) expend such grant in the fiscal year or |
| 7 | in the immediately succeeding fiscal year. |
| 8 | (f) Administrative Provisions.— |
| 9 | (1) GUIDELINES FOR GRANT APPLICATIONS.— |
| 10 | Within 90 days after the effective date of this sec- |
| 11 | tion, the Secretary shall issue guidelines for grant |
| 12 | applications under subsection (c)(1) and transmit |
| 13 | such guidelines to each highest State court. |
| 14 | (2) PROMPT ACTION ON APPLICATIONS.—The |
| 15 | Secretary shall take prompt action on each applica- |
| 16 | tion for a grant under this section. |
| 17 | (g) DEFINITIONS.—As used in this section: |
| 18 | (1) Highest state court.—The term "high- |
| 19 | est State court" means, with respect to a State, the |
| 20 | State court with final appellate jurisdiction over civil |
| 21 | matters in which State courts perform a function as- |
| 22 | signed by or under State laws enacted pursuant to |
| 23 | part B or E of the Social Security Act. |



| 1 | (2) STATE.—The term "State" shall have the |
|----|--|
| 2 | same meaning such term has for purposes of parts |
| 3 | B and E of title IV of the Social Security Act. |
| 4 | (h) REPORTS TO THE CONGRESS.—The Secretary |
| 5 | shall submit to the Congress an interim report not later |
| 6 | than September 30, 1996, and a final report not later |
| 7 | than September 30, 1999, on— |
| 8 | (1) the information obtained from the assess- |
| 9 | ments conducted with grants made under this sec- |
| 10 | tion; and |
| 11 | (2) the impact of the grant program under this |
| 12 | section on the procedures and functions of the State |
| 13 | courts in carrying out parts B and E of title IV of |
| 14 | the Social Security Act. |
| 15 | (i) GRANTS FUNDED THROUGH SET ASIDE OF POR- |
| 16 | TION OF CHILD WELFARE ENTITLEMENT FUNDS FOR |
| 17 | CERTAIN FISCAL YEARS.— |
| 18 | (1) FISCAL YEAR 1994.—\$15,000,000 of the |
| 19 | sums made available pursuant to section 430 of the |
| 20 | Social Security Act for fiscal year 1994 shall be used |
| 21 | solely to make grants to highest State courts under |
| 22 | this section, before applying section 432 of such Act. |
| 23 | (2) FISCAL YEARS 1995, 1996, 1997, AND 1998.— |
| 24 | \$25,000,000 of the sums made available pursuant to |
| 25 | section 430 of the Social Security Act for each of |



| 1 | fiscal years 1995, 1996, 1997, and 1998 shall be |
|----|--|
| 2 | used solely to make grants to highest State courts |
| 3 | under this section, before applying section 432 of |
| 4 | such Act. |
| 5 | (j) Effective Date.—This section shall take effect |
| 6 | on October 1, 1993. |
| 7 | SEC. 105. STATE DIRECTORY OF SERVICES. |
| 8 | (a) STATE PLAN REQUIREMENT.—Section 422(b) |
| 9 | (42 U.S.C. 622(b)), as amended by sections 102(a)(2) and |
| 10 | 103(c)(1) of this Act, is amended— |
| 11 | (1) by striking "and" at the end of paragraph |
| 12 | (9); |
| 13 | (2) by striking the period at the end of para- |
| 14 | graph (10) and inserting "; and"; and |
| 15 | (3) by adding at the end the following: |
| 16 | "(11) require the agency administering or su- |
| 17 | pervising the administration of the plan, not less fre- |
| 18 | quently than every 2 years, to— |
| 19 | "(A) compile a detailed directory of those |
| 20 | service programs made available by the agency |
| 21 | or by local child welfare agencies to families |
| 22 | served by such agencies that are— |
| 23 | "(i) preplacement preventive services |
| 24 | programs that are designed to help chil- |



| 1 | dren at risk of foster care placement re- |
|----|--|
| 2 | main with their families; |
| 3 | "(ii) service programs designed to |
| 4 | help children— |
| 5 | "(I) where appropriate, return to |
| 6 | families from which they have been |
| 7 | removed; or |
| 8 | "(II) be placed for adoption, with |
| 9 | a legal guardian, or in some other |
| 10 | planned, permanent living arrange- |
| 11 | ment; or |
| 12 | "(iii) service programs designed to |
| 13 | provide follow-up care to families to whom |
| 14 | a child has been returned after a foster |
| 15 | care placement; |
| 16 | "(B) identify in such directory which of |
| 17 | the programs referred to in subparagraph (A) |
| 18 | provides specialized child welfare services to |
| 19 | families in crisis due to substance abuse; |
| 20 | "(C) include in such directory such infor- |
| 21 | mation as the Secretary may require by rule; |
| 22 | "(D) include in such directory, for each of |
| 23 | such programs— |

| 1 | "(i) the name and address of the pro- |
|----|---|
| 2 | gram and the agency or organization that |
| 3 | administers the program; |
| 4 | "(ii) a description of the services of- |
| 5 | fered by the program; |
| 6 | "(iii) the number of individuals the |
| 7 | program is capable of serving at one time; |
| (| and |
| 9 | "(iv) a description of the criteria for |
| 10 | eligibility for services under the program, |
| 11 | including any priorities with respect to who |
| 12 | will receive such services; |
| 13 | "(E) arrange the information in the direc- |
| 14 | tory geographically; and |
| 15 | "(F) provide a copy of such directory to |
| 16 | the Secretary and to all judges and other judi- |
| 17 | cial administrators, and all State agencies, that |
| 18 | are involved in child protection, foster care, and |
| 19 | adoption cases.". |
| 20 | (b) EFFECTIVE DATE.—The amendments made by |
| 21 | subscrition (a) shall take effect on October 1, 1993, and |
| 22 | sha'l apply to payments under part B of title IV of the |
| 23 | Social Security Act for fiscal year 1994 and to such pay- |
| 24 | ments for any succeeding fiscal year. |



| 1 SI | EC. 106. STATES REQUIRED TO REPORT ON MEASURES |
|------|---|
| 2 | TAKEN TO COMPLY WITH THE INDIAN CHILD |
| 3 | WELFARE ACT. |
| 4 | (a) STATE PLAN REQUIREMENT.—Section 422(b) |
| 5 (| 42 U.S.C. 622(b)), as amended by sections 102(a)(2), |
| 6 1 | .03(c)(1), and 105(a) of this Act, is amended— |
| 7 | (1) by striking "and" at the end of paragraph |
| 8 | (10); |
| 9 | (2) by striking the period at the end of para- |
| 10 | graph (11) and inserting "; and"; and |
| 11 | (3) by adding at the end the following: |
| 12 | "(12) contain a description, developed after |
| 13 | consultation with tribal organizations (as defined in |
| 14 | section 4 of the Indian Self-Determination and Edu- |
| 15 | cation Assistance Act) in the State, of the specific |
| 16 | measures taken by the State to comply with the In- |
| 17 | dian Child Welfare Act.". |
| 18 | (b) EFFECTIVE DATE.—The amendments made by |
| 19 | subsection (a) shall take effect on October 1, 1993, and |
| 20 | shall apply to payments under part B of title IV of the |
| 21 | Social Security Act for fiscal year 1994 and to such pay- |
| 22 | ments for any succeeding fiscal year. |



TITLE II—FOSTER CARE AND 1 ADOPTION ASSISTANCE 2 3 SEC. 201. COMPREHENSIVE SERVICE PROJECTS. 4 (a) IN GENERAL.—Title IV (42 U.S.C. 601 et seq.) is amended by inserting after part B the following: 5 6 "PART C-COMPREHENSIVE SERVICE PROJECTS 7 "SEC. 441. COMPREHENSIVE SERVICE PROJECTS. 8 "(a) IN GENERAL.— "(1) Purpose.—The purpose of this section is 9 10 to grant States the flexibility and resources nec-11 essary to develop comprehensive and coordinated 12 services designed— "(A) to preserve and strengthen families 13 14 with children at risk of placement outside their 15 home: 16 "(B) to reunite children with their families 17 expeditiously if an out-of-home placement is 18 found to be necessary; and 19 "(C) to place children in adoptive homes or 20 other permanent arrangements in a timely fash-21 ion if reunification with their families is not ap-22 propriate. 23 "(2) METHOD.—The method of this section is to permit any State to apply to the Secretary for 24 25 permission-



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| 1 | "(A) to conduct a comprehensive service |
| 2 | project in accordance with this section in such |
| 3 | area or areas of the State as the State may se- |
| 4 | lect; and |
| 5 | "(B) to suspend certain requirements of |
| 6 | parts B and E with respect to the activities of |
| 7 | the State in such area or areas during the |
| 8 | project. |
| 9 | "(3) Entitlement.—For payments to which |
| 10 | States authorized to conduct projects under this sec- |
| 11 | tion are entitled under this part, there shall be avail- |
| 12 | able to the Secretary for each fiscal year an amount |
| 13 | equa. to 10 percent of the aggregate of the amounts |
| 14 | that would have been paid to such States under sec- |
| 15 | tion 423 for the fiscal year, and the amounts that |
| 16 | would have been paid to such States under section |
| 17 | 434 for the fiscal year if the total sum available for |
| 18 | such payments were equal to the basic entitlement |
| 19 | amount (as defined in section 430(b)(1)), if the Sec- |
| 20 | retary had approved the State plans of such States |
| 21 | under part B for the fiscal year and had not author- |
| 22 | ized such States to conduct projects under this sec- |
| 23 | tion for the fiscal year. |
| 24 | "(b) APPLICATIONS.—Not later than 3 months before |

25 the fiscal year in which a State intends to commence a

| 1 | comprehensive services project under this section, the |
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| 2 | State may submit to the Secretary an application to con- |
| 3 | duct the project which shall contain the following: |
| 4 | "(1) A plan and a timetable for assessing by |
| 5 | the end of the fiscal year— |
| 6 | "(A) whether procedures and policies of |
| 7 | the child welfare agency of the State, or of the |
| 8 | area or areas of the State in which the project |
| 9 | is to be conducted, provide for the coordinated |
| 10 | delivery of services to children and their fami- |
| 11 | lies, and the specific barriers that must be over- |
| 12 | come to ensure such coordination; |
| 13 | "(B) the service needs of families in the |
| 14 | area or areas of the State in which the project |
| 15 | is to be conducted whose child or children are |
| 16 | at imminent risk of placement outside their |
| 17 | home or are in an out-of-home placement in the |
| 18 | child welfare, juvenile justice, or mental health |
| 19 | system; |
| 20 | "(C) specific service programs available in |
| 21 | the area or areas of the State in which the |
| 22 | project is to be conducted that address the serv- |
| 23 | ice needs of such families; and |
| 24 | "(D) the extent to which common prac- |
| 25 | tices policies and procedures among the child |

| 1 | welfare, juvenile justice, and mental health sys- |
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| 2 | tems in the area or areas of the State in which |
| 3 | the project is to be conducted govern the as- |
| 4 | sessment of children and their families, the pro- |
| 5 | vision of case plans, the delivery of services to |
| 6 | children and their families, and the periodic re- |
| 7 | views of the services provided, particularly with |
| 8 | regard to families whose child or children are at |
| 9 | imminent risk of placement outside their home |
| 10 | or are in an out-of-home placement; |
| 11 | "(2) a plan and a timetable for implementing— |
| 12 | "(A) procedures and policies of the child |
| 13 | welfare agency of the State, or of the area or |
| 14 | areas of the State in which the project is to be |
| 15 | conducted, that will result in the coordinated |
| 16 | and efficient delivery of the range of child wel- |
| 17 | fare services to families in the child welfare sys- |
| 18 | tem; |
| 19 | "(B) a comprehensive services program de- |
| 20 | signed to— |
| 21 | "(i) preserve and strengthen families |
| 22 | with children at imminent risk of place- |
| 23 | ment outside their home; |



| 1 | "(ii) reunite children with their fami- |
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| 2 | lies expeditiously if an out-of-home place- |
| 3 | ment is found to be necessary; |
| 4 | "(iii) place children in adoptive homes |
| 5 | or other permanent arrangements in a |
| 6 | timely fashion if reunification with their |
| 7 | families is not appropriate; |
| 8 | "(iv) meet the primary service needs |
| 9 | of targeted families in the area or areas of |
| 10 | the State in which the project is to be con- |
| 11 | ducted who are in the child welfare, juve- |
| 12 | nile justice, or mental health system and |
| 13 | whose child or children are at imminent |
| 14 | risk of placement outside their home or are |
| 15 | in an out-of-home placement; and |
| 16 | "(v) include, at a minimum, access to |
| 17 | substance abuse treatment, parenting edu- |
| 18 | cation, health, mental health, crisis |
| 19 | managment, and counseling services; |
| 20 | "(C) a common assessment tool for |
| 21 | targeting which children and families who come |
| 22 | to the attention of the child welfare, juvenile |
| 23 | justice, and mental health systems will partici- |
| 24 | pate in the program described in subparagraph |
| 25 | (B): |

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| 1 | "(D) joint training of staff from the child |
| 2 | welfare, mental health, and juvenile justice sys- |
| 3 | tems who will be involved in the program de- |
| 4 | scribed in subparagraph (B); |
| 5 | "(E) a system for delivering services under |
| 6 | the program described in subparagraph (B) to |
| 7 | families targeted for the program which ensures |
| 8 | a single point of entry and uses a unified case |
| 9 | management approach, and thereby minimizes |
| 10 | unnecessary and duplicative assessments and |
| 11 | services; |
| 12 | "(F) an information system to track chil- |
| 13 | dren and families across systems who partici- |
| 14 | pate in the program described in subparagraph |
| 15 | (B), which provides data, not less frequently |
| 16 | than annually, on the number of children and |
| 17 | families served from each system and the na- |
| 18 | ture of the services provided; and |
| 19 | "(G) a mechanism by which to ensure that |
| 20 | relevant information on the service and treat- |
| 21 | ment needs and outcomes of children and their |
| 22 | families which is developed through their par- |
| 23 | ticipation in the program described in subpara- |
| 24 | graph (B) is made available, as appropriate, to |
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case managers and service providers in the rel-

| 1 | evant agencies who are charged with making |
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| 2 | service, placement, and other decisions with re- |
| 3 | spect to the children and their families; |
| 4 | "(3) a statement of the specific outcomes the |
| 5 | State expects by conducting the project, which shall |
| 6 | include outcomes in at least the following areas- |
| 7 | "(A) an increase in the well-being of chil- |
| 8 | dren; |
| 9 | "(B) a reduction in placements and ex- |
| 10 | penditures for out-of-home care relative to what |
| 11 | would have occurred otherwise; |
| 12 | "(C) an increase in the level and mix of |
| 13 | preventive services available to families in the |
| 14 | child welfare, juvenile justice, and mental health |
| 15 | systems; and |
| 16 | "(I)) an increase in coordination and co- |
| 17 | operation among the child welfare, juvenile jus- |
| 18 | tice, and mental health agencies; |
| 19 | "(4) an assurance that, in developing the appli- |
| 20 | cation, the State consulted with and received tech- |
| 21 | nical assistance from the Advisory Commission on |
| 22 | Children and Families established under section |
| 23 | 1144; |
| 24 | "(5) a statement from the Advisory Commission |
| 25 | on Children and Pamilies containing its rec- |

| 1 | ommendation to the Secretary regarding the applica- |
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| 2 | tion; |
| 3 | "(6) a specification of the area or areas of the |
| 4 | State in which the project is to be conducted, in |
| 5 | which must reside not fewer than 300,000 individ- |
| 6 | uals in the aggregate at the time the application is |
| 7 | submitted; |
| 8 | "(7) a certification that all cost savings result- |
| 9 | ing from the project will be used to provide child |
| 10 | welfare services to families; |
| 11 | "(8) a certification that the State will provide |
| 12 | the Secretary with such information about the |
| 13 | project and the State programs carried out pursuant |
| 14 | to parts B and E as the Secretary may request, and |
| 15 | will cooperate with the Advisory Commission on |
| 16 | Children and Families if the Commission evaluates |
| 17 | the project; |
| 18 | "(9) a certification that— |
| 19 | "(A) the State will not use any funds pro- |
| 20 | vided under this section to supplant any Fed- |
| 21 | eral, State, or local funds used for similar pur- |
| 22 | poses; |
| 23 | "(B) the aggregate amount expended from |
| 24 | State and local sources by the State and the po- |
| 25 | litical subdivisions thereof for the provision of |



| 1 | child welfare services (excluding foster care |
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| 2 | maintenance payments and adoption assistance |
| 3 | payments) during any fiscal year will be not |
| 4 | less than the aggregate amount so expended |
| 5 | during fiscal year 1992; and |
| 6 | "(C) the aggregate amount expended from |
| 7 | State and local sources by the State and the po- |
| 8 | litical subdivisions thereof for the provision of |
| 9 | child welfare services during any fiscal year will |
| .0 | be not less than the aggregate amount so ex- |
| 1 | pended during fiscal year 1992; |
| 12 | "(10) a certification that the individual or |
| 13 | agency referred to in section 422(b)(1)(A) shall have |
| l 4 | lead responsibility for the operation and administra- |
| 15 | tion of the project under this section; |
| 16 | "(11) a certification by the Governor of the |
| 17 | State that project activities will be coordinated |
| 18 | among the State child welfare, juvenile justice, and |
| 19 | mental health agencies, and other appropriate State |
| 20 | agencies; and |
| 21 | "(12) a list of those requirements of parts B |
| 22 | and E which are to apply to the project, in addition |
| 23 | to the requirements imposed by the provisions speci- |
| 24 | fied in subsection (c)(6)(A) of this section. |
| 25 | "(c) ADMINISTRATIVE PROVISIONS — |



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| 1 | "(1) NOTIFICATION TO STATES OF APPLICA- |
| 2 | TION REQUIREMENTS.—Not later than 6 months |
| 3 | after the date of the enactment of this section, the |
| 4 | Secretary shall prepare and transmit to each State |
| 5 | a detailed explanation of the requirements for con- |
| 6 | ducting a project under this section. |
| 7 | "(2) Consideration of applications.—The |
| 8 | Secretary shall consider all applications (and amend- |
| 9 | ments thereto) received from States desiring to con- |
| 10 | duct a project under this section. |
| 11 | "(3) Amendment of applications.—A State |
| 12 | may, at any time and for any fiscal year, submit to |
| 13 | the Secretary 1 or more amendments to any applica- |
| 14 | tion submitted to the Secretary under this section. |
| 15 | "(4) NOTIFICATION TO ADVISORY COMMISSION |
| 16 | IF ITS RECOMMENDATIONS ARE NOT FOLLOWED.—If |
| 17 | the Secretary takes action on an application submit- |
| 18 | ted under this section in a manner contrary to a rec- |
| 19 | ommendation of the Advisory Commission on Chil- |
| 20 | dren and Families established under section 1144, |
| 21 | the Secretary shall provide the Commission with the |
| 22 | reasons therefor. |
| 23 | "(5) APPROVAL OF APPLICATIONS.— |
| 24 | "(A) IN GENERAL.—The Secretary shall |
| 25 | approve any application of a State to conduct a |

| 1 | project under this section, and any amendment |
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| 2 | thereto, that meets the requirements of this sec- |
| 3 | tion to the satisfaction of the Secretary. |
| 4 | "(B) CERTAIN APPLICATIONS DEEMED AP- |
| 5 | PROVED.—Except as provided in subsection |
| 6 | (h)(2), any application to conduct a project |
| 7 | under this section, and any amendment thereto, |
| 8 | that is received by the Secretary from a State, |
| 9 | is not withdrawn by the State, and is not dis- |
| 10 | approved by the Secretary within 45 days after |
| 11 | receipt shall be deemed to have been approved |
| 12 | by the Secretary. |
| 13 | "(C) FREEDOM OF STATES TO SELECT |
| 14 | AREAS IN WHICH TO CONDUCT THE PROJECT.— |
| 15 | The Secretary may not, as a condition of ap- |
| 16 | proval of a State application to conduct a |
| 17 | project under this section or of any amendment |
| 18 | thereto, require the State to select any particu- |
| 19 | lar area or areas of the State in which to con- |
| 20 | duet the project. |
| 21 | "(D) FREEDOM OF STATES TO SELECT |
| 22 | PROVISIONS OF PARTS B AND E TO APPLY TO |
| 23 | THE PROJECT.—The Secretary may not, as a |
| 24 | condition of approval of a State application to |
| 25 | conduct a project under this section or of any |

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| 1 | amendment thereto, require the project to com- |
| 2 | ply with any provision of part B or E not speci- |
| 3 | fied in paragraph (6)(A) of this subsection. |
| 4 | "(6) AUTHORITY TO CONDUCT PROJECT; GRANT |
| 5 | AUTHORITY.—If the Secretary approves the applica- |
| 6 | tion of a State to conduct a project under this sec- |
| 7 | tion, then— |
| 8 | "(A) the Secretary shall authorize the |
| 9 | State to conduct the project in accordance with |
| 10 | the approved application therefor and any ap- |
| 11 | proved amendments thereto, and the require- |
| 12 | ments of section 422(b)(9), the provision of sec- |
| 13 | tion 471(a)(1) requiring the State plan to pro- |
| 14 | vide for adoption assistance in accordance with |
| 15 | section 473, paragraphs (8), (9), (10), (12), |
| 16 | (13), (15), and (16) of section 471(a), and sec- |
| 17 | tions 472(h), 473, and 479 shall apply to the |
| 18 | project; and |
| 19 | "(B) in lieu of receiving the funds that |
| 20 | would otherwise be provided to the State for |
| 21 | any fiscal year pursuant to sections 423, |
| 22 | 434(a), and 474 (other than with respect to |
| 23 | adoption assistance) with respect to the activi- |

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ties of the State in the area or areas of the

State in which the project is to be conducted,

| i | the State shall be entitled to receive a grant, in |
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| 2 | accordance with subsection (d) of this section, |
| 3 | for each fiscal year, from the amount allotted to |
| 4 | the State for the fiscal year under section 421, |
| 5 | the amount allotted to the State for the fiscal |
| 6 | year under section 432 from the basic entitle- |
| 7 | ment amount (as defined in section 430(b)(1)), |
| 8 | the amount to which the State is entitled for |
| 9 | the fiscal year under part E, and the amount |
| 10 | made available pursuant to subsection (a)(3) of |
| 11 | this section. |
| 12 | "(d) Annual Grants.— |
| 13 | "(1) Amount of grant.— |
| 14 | "(A) IN GENERAL.—The amount of the |
| 15 | grant to be paid under this subsection to a |
| 16 | State for a fiscal year shall be the amount de- |
| 17 | termined by the Secretary to be- |
| 18 | "(i) the sum of— |
| 19 | "(I) 110 percent of the aggregate |
| 20 | of the amount that would have been |
| 21 | paid to the State under section 423 |
| 22 | for the fiscal year, and the amount |
| 23 | that would have been paid to such |
| 24 | States under section 434 for the fiscal |
| 25 | year if the total sum available for |



| 1 | such payments were equal to the basic |
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| 2 . | entitlement amount (as defined in sec- |
| 3 | tion 430(b)(1)), if the Secretary had |
| 4 | approved the State plan under part B |
| 5 | for the fiscal year and had not author- |
| 6 | ized the State to conduct a project |
| 7 | under this section for the fiscal year; |
| 8 | and |
| 9 | "(II) the aggregate of the ex- |
| 10 | penses for which the State would |
| 11 | properly have submitted a claim for |
| 12 | reimbursement under section 474 |
| 13 | (other than with respect to adoption |
| 14 | assistance) for the fiscal year if the |
| 15 | Secretary had approved the State plan |
| 16 | under part E for the fiscal year and |
| 17 | had not authorized the State to con- |
| 18 | duct a project under this section for |
| 19 | the fiscal year; |
| 20 | multiplied by |
| 21 | "(ii) the quotient equal to— |
| 22 | "(I) the number of children in |
| 23 | the area or areas in which the project |
| 24 | is to be conducted under this section |
| 25 | with respect to whom the State would |



| 1 | have made foster care maintenance |
|----|--|
| 2 | payments under section 472 for the |
| 3 | fiscal year if the Secretary had ap- |
| 4 | proved the State plan under part E |
| 5 | for the fiscal year and had not author- |
| 6 | ized the State to conduct the project; |
| 7 | divided by |
| 8 | "(II) the total number of children |
| 9 | in the State with respect to whom the |
| 10 | State would have so made such pay- |
| 11 | ments for the fiscal year. |
| 12 | "(B) CALCULATION OF GRANT AMOUNT.— |
| 13 | The Secretary shall calculate the expenses for |
| 14 | which a State would properly have submitted a |
| 15 | claim for reimbursement under section 474 |
| 16 | (other than with respect to adoption assistance) |
| 17 | for a fiscal year by— |
| 18 | "(i) determining the amount paid to |
| 19 | the State with respect to such expenses for |
| 20 | the fiscal year immediately preceding the |
| 21 | fiscal year in which the State commenced |
| 22 | (or is to commence) the project under this |
| 23 | section; |
| 24 | "(ii) adjusting such amount annually |
| 25 | by a rate which reflects the average annual |



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| 1 | rate at which expenditures by the State on |
| 2 | behalf of foster care children under part E |
| 3 | have increased for the 3-year period ending |
| 4 | with the commencement of the project; and |
| 5 | "(iii) increasing such amount, to the |
| 6 | extent the Secretary deems appropriate, by |
| 7 | taking into account— |
| 8 | "(I) any estimate made by the |
| 9 | State of the expenses for which the |
| 10 | State would properly have submitted |
| 11 | such a claim for reimbursement for |
| 12 | the fiscal year; |
| 13 | "(II) the projected rate of infla- |
| 14 | tion for the fiscal year; |
| 15 | "(III) the rate at which the num- |
| 16 | ber of children on whose behalf the |
| 17 | Federal Government has reimbursed |
| 18 | foster care maintenance payments |
| 19 | made by States not participating in |
| 20 | the project has recently increased |
| 21 | (emphasizing those nonparticipating |
| 22 | States which have similar child wel- |
| 23 | fare programs and similar foster care |
| 24 | caseload characteristics), as deter |
| 25 | mined by the Secretary; |



| 1 | "(IV) changes in State laws or |
|----|---------------------------------------|
| 2 | procedures that have the effect of |
| 3 | changing the rate at which children |
| 4 | are placed in foster care or changing |
| 5 | the costs of maintaining children in |
| 6 | foster care; |
| 7 | "(V) the amount (if any) by |
| 8 | which— |
| 9 | "(aa) the national average |
| 10 | number of children per State |
| 11 | who, as of the end of the fiscal |
| 12 | year immediately preceding the |
| 13 | commencement of the project, |
| 14 | have not attained the age of 18 |
| 15 | years and were eligible for bene- |
| 16 | fits under the respective State |
| 17 | plan under part E (expressed as |
| 18 | a percentage of the total popu- |
| 19 | lation of children in the respec- |
| 20 | tive State who have not so at- |
| 21 | tained such age); exceeds |
| 22 | "(bb) the number of such |
| 23 | children in the State (expressed |
| 24 | as a similar percentage): and |

| 1 | "(VI) other factors deemed ap- |
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| 2 | propriate by the Secretary. |
| 3 | "(2) NOTIFICATION TO STATES OF AMOUNT OF |
| 4 | GRANTS.—The Secretary shall notify each State of |
| 5 | the amount of the grant to be made to the State for |
| 6 | a fiscal year under this subsection, not later than- |
| 7 | "(A) in the case of the first grant with re- |
| 8 | spect to an approved application, the later of- |
| 9 | "(i) 45 days after the Secretary re- |
| 10 | ceives the application therefor; or |
| 11 | "(ii) August 1 of the fiscal year imme- |
| 12 | diately preceding the fiscal year for which |
| 13 | the grant is to be made; and |
| 14 | "(B) in any other case, August 1 of such |
| 15 | immediately preceding fiscal year. |
| 16 | "(3) GRANTS TO BE PAID IN EQUAL QUAR- |
| 17 | TERLY INSTALLMENTS.—The Secretary shall pay |
| 18 | each grant under this subsection in equal quarterly |
| 19 | installments. |
| 20 | "(e) Preservation of Certain Benefits.—Dur- |
| 21 | ing the period in which a State is conducting a project |
| 22 | under this section— |
| 23 | "(1) the State may not carry out the project in |
| 24 | a manner which impairs the entitlement of any child |
| 25 | to— |



| 1 | "(A) the foster care benefits the child |
|----|--|
| 2 | would have received under a State plan ap- |
| 3 | proved under part E if the Secretary had ap- |
| 4 | proved the State plan under part E for the fis- |
| 5 | cal year and had not authorized the State to |
| 6 | conduct a project under this section for the fis- |
| 7 | cal year; or |
| 8 | "(B) any other benefit to which the child |
| 9 | is entitled by law; and |
| 10 | "(2) the State shall, for purposes of section |
| 11 | 402(a)(20), be deemed to have in effect a State plan |
| 12 | approved under part E. |
| 13 | "(f) Report on Expenditures.— |
| 14 | "(1) IN GENERAL.—Not later than April 1 of |
| 15 | the fiscal year immediately following each fiscal year |
| 16 | for which a State conducts a project under this sec- |
| 17 | tion, the State shall prepare and submit to the Sec- |
| 18 | retary and the Advisory Commission on Children |
| 19 | and Families established under section 1144 a re- |
| 20 | port on the funds expended under the project. |
| 21 | "(2) FORM AND CONTENT.— |
| 22 | "(A) IN GENERAL.—The report required |
| 23 | by paragraph (1) shall be in such form and con- |
| 24 | tain such information as the State finds nec- |
| 25 | essary to— |



| 1 | "(i) accurately describe how the grant |
|----|---|
| 2 | made under this section for the fiscal year |
| 3 | was used; |
| 4 | "(ii) provide a complete record of how |
| 5 | the grant funds were expended; and |
| 6 | "(iii) enable a determination of the |
| 7 | extent to which the funds were spent in a |
| 8 | manner consistent with the application |
| 9 | therefor. |
| 10 | "(B) INCLUSION OF INFORMATION ON |
| 11 | COMPARATIVE FINANCIAL CONTRIBUTIONS.— |
| 12 | The report required by paragraph (1) for a fis- |
| 13 | cal year shall include the information described |
| 14 | in section 422(b)(10) for the 2nd preceding fis- |
| 15 | cal year. |
| 16 | "(g) Administrative Remedies for Unsuccess- |
| 17 | FUL PROJECTS.—If the Secretary has determined that the |
| 18 | State is not conducting the project in accordance with this |
| 19 | section or is not making satisfactory progress toward the |
| 20 | achievement of the plans of the State, the Secretary |
| 21 | may— |
| 22 | "(1) provide technical assistance to the project |
| 23 | "(2) require the State to take corrective action |
| 24 | with respect to the project; or |



| 1 | "(3) after notice and opportunity for hearing, |
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| 2 | reduce the payments that would otherwise be due |
| 3 | the State under this section by an amount which the |
| 4 | Secretary determines is appropriate. |
| 5 | "(h) TERMINATION OF PROJECTS.— |
| 6 | "(1) IN GENERAL.—Any State authorized to |
| 7 | conduct a project under this section shall dis- |
| 8 | continue the project at the end of a fiscal year— |
| 9 | "(A) if the State has notified the Secretary |
| 10 | that the State intends to discontinue the project |
| 11 | at the end of the fiscal year; or |
| 12 | "(B) if the Secretary has determined that |
| 13 | the State is not conducting the project in ac- |
| 14 | cordance with this section or is not making sat- |
| 15 | isfactory progress toward the achievement of |
| 16 | the plans of the State, and the Secretary does |
| 17 | not plan to take action under subsection (g) |
| 18 | during the fiscal year with respect to the |
| 19 | project. |
| 20 | "(2) EFFECT OF PROJECT TERMINATION.— |
| 21 | "(A) IN GENERAL.—On the discontinuance |
| 22 | of a project of a State under this section, parts |
| 23 | B and E shall apply with respect to the popu- |
| 24 | lation of, and the activities of the State in, the |



| 1 | area or areas of the State in which the project |
|----|--|
| 2 | was conducted. |
| 3 | "(B) PROJECT MAY NOT BE RESUMED FOR |
| 4 | 5 YEARS.—A State may not conduct a project |
| 5 | under this section during the 5-year period be- |
| 6 | ginning with the discontinuance of a project of |
| 7 | the State under this section.". |
| 8 | (b) EFFECTIVE DATE.—The amendment made by |
| 9 | subsection (a) shall take effect on October 1, 1992. |
| 10 | SEC. 202. ABANDONED CHILDREN. |
| 11 | (a) ELIGIBILITY FOR FOSTER CARE MAINTENANCE |
| 12 | PAYMENTS.—Section 472 (42 U.S.C. 672), as amended |
| 13 | by section 204(a) of this Act, is amended— |
| 14 | (1) in subsection (b), by striking "or (i)" and |
| 15 | inserting ", (i), or (j)"; and |
| 16 | (2) by adding at the end the following: |
| 17 | "(j) Any State with a plan approved under this part |
| 18 | may make foster care maintenance payments with respect |
| 19 | to any child in the State entering foster care on or after |
| 20 | October 1, 1993— |
| 21 | "(1) who has been abandoned by his or her par- |
| 22 | ents, as determined by a court of competent jurisdic- |
| 23 | tion; |
| 24 | "(2) for whom the State child welfare agency |
| 25 | cannot, despite diligent efforts, determine the finan- |

| 1 | cial circumstances and living arrangements of the |
|--|--|
| 2 | parents of the child; and |
| 3 | "(3) who meets the requirements of subsection |
| 4 | (a)(2).''. |
| 5 | (b) ELIGIBILITY FOR ADOPTION ASSISTANCE PAY- |
| 6 | MENTS.—Section 473(a)(7) (42 U.S.C. 673(a)(7)), as |
| 7 | added by the amendment made by section 204(b) of this |
| 8 | Act, is amended by striking "section 472(i)" and inserting |
| 9 | "subsection (i) or (j) of section 472". |
| 10 | (c) EFFECTIVE DATE.—The amendments made by |
| 11 | this section shall take effect on October 1, 1993, and shall |
| 12 | apply to payments under part E of title IV of the Social |
| 13 | Security Act in or after fiscal year 1994. |
| 14 | SEC. 203. CLARIFICATION OF REMOVAL FROM HOME RE- |
| | QUIREMENT. |
| 15 | |
| 15 16 | (a) Foster Care Maintenance Payments Pro- |
| | (a) FOSTER CARE MAINTENANCE PAYMENTS PRO- GRAM.—Section 472 (42 U.S.C. 672) is amended— |
| 16 | |
| 16 17 | GRAM.—Section 472 (42 U.S.C. 672) is amended— |
| 16 17 18 | GRAM.—Section 472 (42 U.S.C. 672) is amended— (1) in the first sentence of subsection (a)— |
| 16 17 18 19 | GRAM.—Section 472 (42 U.S.C. 672) is amended— (1) in the first sentence of subsection (a)— (A) in the matter preceding paragraph (1), |
| 16 17 18 19 20 | GRAM.—Section 472 (42 U.S.C. 672) is amended— (1) in the first sentence of subsection (a)— (A) in the matter preceding paragraph (1), by inserting "or from the legal custody" after |
| 16 17 18 19 20 21 | GRAM.—Section 472 (42 U.S.C. 672) is amended— (1) in the first sentence of subsection (a)— (A) in the matter preceding paragraph (1), by inserting "or from the legal custody" after "removal from the home"; |
| 16 17 18 19 20 21 22 | GRAM.—Section 472 (42 U.S.C. 672) is amended— (1) in the first sentence of subsection (a)— (A) in the matter preceding paragraph (1), by inserting "or from the legal custody" after "removal from the home"; (B) in paragraph (1)— |



| 1 | (ii) by striking "therein" and insert- |
|----|---|
| 2 | ing "in the home or of such legal custody, |
| 3 | as the case may be,"; |
| 4 | (C) in paragraph (2), by inserting "and" |
| 5 | after the semicolon; |
| 6 | (D) in paragraph (3), by striking "; and" |
| 7 | and inserting a period; and |
| 8 | (E) in paragraph (4), by inserting "or |
| 9 | from the legal custody" after "removal from the |
| 10 | home"; |
| 11 | (2) in the second sentence of subsection (a), by |
| 12 | inserting "or from the legal custody of a relative |
| 13 | (specified in section 406(a))" after "from the |
| 14 | home"; |
| 15 | (3) in subsection (d), by inserting "or from the |
| 16 | legal custody of their relatives" after "their homes"; |
| 17 | (4) in subsection (e), by inserting "or from the |
| 18 | legal custody of his or her relative" after "his or her |
| 19 | home"; and |
| 20 | (5) in subsection (g)— |
| 21 | (A) in paragraph (2), by inserting "or into |
| 22 | their legal custody or into the legal custody of |
| 23 | a relative" before the comma; and |

| 1 | (B) in the matter following paragraph (2), |
|----|--|
| 2 | by inserting "or into such legal custody, as the |
| 3 | case may be," after "such home". |
| 4 | (b) Adoption Assistance Program.—Section 473 |
| 5 | (42 U.S.C. 673) is amended— |
| 6 | (1) in subsection (a)(2)— |
| 7 | (A) in subparagraph (A)(i)— |
| 8 | (i) by inserting "or from the legal cus- |
| 9 | tody" after "removal from the home"; and |
| 10 | (ii) by striking "therein" and insert- |
| 11 | ing "in the home or of such legal custody, |
| 12 | as the case may be,"; and |
| 13 | (B) in subparagraph (B)(i), by inserting |
| 14 | "or from such legal custody, as the case may |
| 15 | be" after "removal from the home"; and |
| 16 | (2) in subsection (c)(1), by inserting "or legal |
| 17 | custody" after "home". |
| 18 | (c) EFFECTIVE DATE.—The amendments made by |
| 19 | this section shall take effect on October 1, 1992, and shall |
| 20 | apply to payments under part E of title IV of the Social |
| 21 | Security Act for fiscal year 1993 and to such payments |
| 22 | for any succeeding fiscal year. |
| 23 | (d) RETROACTIVE APPLICATION OF CLARIFIED RE- |
| 24 | QUIREMENT — |

| 1 | (1) IN GENERAL.—Any State may, in accord- |
|----|---|
| 2 | ance with paragraph (2), submit to the Secretary of |
| 3 | Health and Human Services a claim for reimburse- |
| 4 | ment of amounts expended by the State during the |
| 5 | 10-year period that begins with October 1, 1982— |
| 6 | (A) with respect to children placed in fos- |
| 7 | ter care or for adoption; and |
| 8 | (B) for which the State would have re- |
| 9 | ceived reimbursement under section 474 of the |
| 10 | Social Security Act had the amendments made |
| 11 | by this section been in effect at the time of the |
| 12 | expenditure. |
| 13 | (2) DEADLINE FOR SUBMISSION OF CLAIM.— |
| 14 | (A) OLDER EXPENDITURES.—Any claim |
| 15 | described in paragraph (1) with respect to an |
| 16 | amount expended during the period beginning |
| 17 | October 1, 1982, and ending 1 year before the |
| 18 | date of the enactment of this Act shall be sub- |
| 19 | mitted not later than 1 year after such date of |
| 20 | enactment. |
| 21 | (B) NEWER EXPENDITURES.—Any claim |
| 22 | described in paragraph (1) with respect to an |
| 23 | amount expended during the period beginning 1 |
| 24 | year before the date of the enactment of this |
| 25 | Act and ending on September 30, 1992, shall |

| 1 | be submitted not later than 2 years after the |
|----|--|
| 2 | date of the expenditure. |
| 3 | SEC. 204. DISSOLVED ADOPTIONS. |
| 4 | (a) Eligibility for Foster Care Maintenance |
| 5 | PAYMENTS.—Section 472 (42 U.S.C. 672) is amended— |
| 6 | (1) in subsection (b), by inserting "or (i)" after |
| 7 | "subsection (a)"; and |
| 8 | (2) by adding at the end the following: |
| 9 | "(i) Any State with a plan approved under this part |
| 10 | may make foster care maintenance payments under this |
| 11 | part on behalf of a child— |
| 12 | "(1) with respect to whom such payments were |
| 13 | previously made; |
| 14 | "(2) whose adoption has been set aside by a |
| 15 | court; |
| 16 | "(3) who meets the requirements of paragraphs |
| 17 | (1), (2), and (3) of subsection (a); and |
| 18 | "(4) who fails to meet the requirements of sub- |
| 19 | section (a)(4) but would meet such requirements |
| 20 | if |
| 21 | "(A) the child were treated as if the child |
| 22 | were in the same financial and other cir- |
| 23 | cumstances the child was in the last time the |
| 24 | child was determined eligible for such pay- |
| 25 | ments; and |



| 1 | "(B) the adoption were treated as having |
|----|--|
| 2 | never occurred.". |
| 3 | (b) ELIGIBILITY FOR ADOPTION ASSISTANCE PAY- |
| 4 | MENTS.—Section 473(a) (42 U.S.C. 673(a)) is amended |
| 5 | by adding at the end the following: |
| 6 | "(7) Any State with a plan approved under this part |
| 7 | may enter into an adoption assistance agreement with the |
| 8 | adoptive parents of any child with respect to whom the |
| 9 | State may make foster care maintenance payments under |
| 10 | section 472(i).". |
| 11 | (c) EFFECTIVE DATE.—The amendments made by |
| 12 | this section shall take effect on October 1, 1992, and shall |
| 13 | apply to payments under part E of title IV of the Social |
| 14 | Security Act in or after fiscal year 1993. |
| 15 | SEC. 205. RESPITE CARE. |
| 16 | (a) IN GENERAL.— |
| 17 | (1) STATE PLAN OPTION.—Section 471(a) (42 |
| 18 | U.S.C. 671(a)) is amended— |
| 19 | (A) by striking "and" at the end of para- |
| 20 | graph (16); |
| 21 | (B) by striking the period at the end of |
| 22 | paragraph (17) and inserting "; and"; and |
| 23 | (C) by adding at the end the following: |
| 24 | "(18) at the option of the State, provides for |
| 25 | respite care in accordance with section 480, and |

| specifies the factors and conditions used by | the |
|--|-----|
|--|-----|

- 2 State to identify children with special needs.".
- 3 (2) RESPITE CARE PROGRAM.—Part E of title
- 4 IV (42 U.S.C. 670-679) is amended by adding at
- 5 the end the following:

6 "SEC. 480. RESPITE CARE.

- 7 "(a) IN GENERAL.—Each State with a plan approved
- 8 under this part that provides for respite care shall provide
- 9 such care to any family which operates a foster family
- 10 home for 1 or more foster children who the State deter-
- 11 mines have special needs (whether or not foster care main-
- 12 tenance payments are made under the State plan with re-
- 13 spect to such child or children), in accordance with all ap-
- 14 plicable State and local standards and guidelines and in
- 15 the least restrictive setting consistent with the special
- 16 needs of such child or children.
- 17 "(b) RESPITE CARE DEFINED.—As used in this sec-
- 18 tion, the term 'respite care' means, with respect to the
- 19 family of a foster child, care authorized by a State, or
- 20 provided by a public or private agency designated by a
- 21 State, to provide temporary relief for the foster parent
- 22 caregiver or caregivers of the child.
- 23 "(c) Limitation on Expenses Eligible for Re-
- 24 IMBURSEMENT.—Expenditures for only the first 14 days
- 25 of respite care provided during a fiscal year with respect



- 1 to a child are eligible for reimbursement under section
- 2 474(a). As used in the preceding sentence, the term 'day'
- 3 means any period of 24 consecutive hours.".
- 4 (3) PAYMENTS TO STATES.—Section 474(a)(1)
- 5 (42 U.S.C. 674(a)(1)) is amended by inserting "plus
- 6 the amount expended during such quarter for the
- 7 provision of respite care that is eligible for reim-
- 8 bursement under section 480" before the semicolon.
- 9 (b) EFFECTIVE DATE.—The amendments made by
- 10 subsection (a) shall take effect on October 1, 1993, and
- 11 shall apply to payments under part E of title IV of the
- 12 Social Security Act for expenditures made in or after fiscal
- 13 year 1994.
- 14 SEC. 206. EXTENSION OF DEFINITION OF CHILDREN WITH
- 15 SPECIAL NEEDS.
- 16 (a) IN GENERAL.—Section 473(c) (42 U.S.C.
- 17 673(c)), as amended by section 203(b)(2) of this Act, is
- 18 amended to read as follows:
- "(c)(1) For purposes of this section, a child shall not
- 20 be considered a child with special needs unless the State
- 21 determines that the child meets the requirements of sub-
- 22 paragraph (A) or (B):
- 23 "(A) A child meets the requirements of this
- subparagraph if all of the following clauses apply to
- 25 the child:



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| 1 | "(i) The child cannot or should not be re- |
| 2 | turned to the home or the legal custody of the |
| 3 | parents of the child. |
| 4 | "(ii) There exists a specific factor or condi- |
| 5 | tion (such as his ethnic background, age, or |
| 6 | membership in a minority or sibling group, or |
| 7 | the presence of factors such as medical condi- |
| 8 | tions or physical, mental, or emotional handi- |
| 9 | caps), or information available and known |
| 10 | about the child's genetic or social history indi- |
| 11 | cating a high risk of medical conditions or |
| 12 | physical, mental, or emotional handicaps, which |
| 13 | makes it reasonable to conclude that the child |
| 14 | cannot be placed for adoption without providing |
| 15 | adoption assistance under this section or medi- |
| 16 | cal assistance under title XIX. |
| 17 | "(iii) Except where it would be against the |
| 18 | best interests of the child because of such fac- |
| 19 | tors as the existence of significant emotional |
| 20 | ties with prospective adoptive parents while in |
| 21 | their care as a foster child or a relative, a rea- |
| 22 | sonable but unsuccessful effort has been made |
| 23 | to place the child with appropriate adoptive |



parents without providing adoption assistance

or medical assistance under title XIX.

| 1 | "(B) A child meets the requirements of this |
|----|--|
| 2 | subparagraph if the child— |
| 3 | "(i) has been adopted; |
| 4 | "(ii) immediately before the adoption was |
| 5 | under the care and responsibility of the State |
| 6 | agency administering or supervising the admin- |
| 7 | istration of the State programs under this part; |
| 8 | and |
| 9 | "(iii) has a mental, physical, or emotional |
| 10 | handicap that— |
| 11 | "(I) existed before the adoption but |
| 12 | was not diagnosed until after the adoption; |
| 13 | or |
| 14 | "(II) first manifests itself after the |
| 15 | adoption but is congenital or was caused |
| 16 | before the adoption. |
| 17 | "(2) Each State shall submit to the Secretary the fac- |
| 18 | tors and conditions used by the State to identify children |
| 19 | with special needs for purposes of this section, and any |
| 20 | modifications to such factors and conditions.". |
| 21 | (b) EFFECTIVE DATE.—The amendment made by |
| 22 | subsection (a) shall take effect on October 1, 1993, and |
| 23 | shall apply with respect to children who are adopted after |
| 24 | September 30, 1993, and who become eligible for adoption |

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| 1 | assistance payments under section 473 of the Social Secu- |
| 2 | rity Act in or after fiscal year 1994. |
| 3 | SEC. 207. STUDY OF REASONABLE EFFORTS REQUIREMENT |
| 4 | BY ADVISORY COMMITTEE. |
| 5 | (a) In General.—Not later than 90 days after the |
| 6 | date of the enactment of this Act, the Secretary of Health |
| 7 | and Human Services (in this section referred to as the |
| 8 | "Secretary") shall establish an Advisory Committee on |
| 9 | Foster Care Placement (in this section referred to as the |
| 10 | "Advisory Committee") to study and make rec- |
| 11 | ommendations concerning the implementation of the re- |
| 12 | quirements imposed under section 471(a)(15) of the Social |
| 13 | Security Act. |
| 14 | (b) Membership.—The Advisory Committee shall |
| 15 | consist of not fewer than 9 members. In appointing per- |
| 16 | sons to the Advisory Committee, the Secretary shall in- |
| 17 | clude representatives of the following types of organiza- |
| 18 | tions and agencies: |
| 19 | (1) Private, nonprofit organizations with an in- |
| 20 | terest in child welfare (including such organizations |
| 21 | that provide child protective services foster agre |

services, adoption services, or family support serv-

ices).

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| 1 | (2) Agencies of States and political subdivisions |
| 2 | thereof responsible for child protective services, fos- |
| 3 | ter care services, or adoption services. |
| 4 | (3) Judicial bodies of States and political sub- |
| 5 | divisions thereof responsible for adjudicating issues |
| 6 | of family law (as defined and determined by the Sec- |
| 7 | retary). |
| 8 | (4) Attorneys and others who represent children |
| 9 | and their parents. |
| 10 | (c) Compensation of Committee Members.— |
| 11 | (1) Members who are not full-time fed- |
| 12 | ERAL OFFICERS OR EMPLOYEES.—Each member of |
| 13 | the Advisory Committee who is not a full-time offi- |
| 14 | cer or employee of the United States shall, while en- |
| 15 | gaging in the business of the Advisory Committee |
| 16 | (including travel time) be entitled to receive com- |
| 17 | pensation at a rate fixed by the Secretary, but not |
| 18 | exceeding the daily rate specified at the time of such |
| 19 | service under GS-18 of the General Schedule estab- |
| 20 | lished under section 5332 of title 5, United States |
| 21 | Code. |
| 22 | (2) PROHIBITION AGAINST COMPENSATION OF |
| 23 | FULL-TIME FEDERAL OFFICERS OR EMPLOYEES.— |
| 24 | Each member of the Advisory Committee who is a |



full-time officer or employee of the United States

| 1 | may not receive additional pay, anowances, or bene- |
|-----|---|
| 2 | fits by reason of service on the Commission. |
| 3 | (3) TRAVEL EXPENSES.—While away from |
| 4 | their homes or regular places of business and on the |
| 5 | business of the Advisory Committee, the members of |
| 6 | the Advisory Committee may be allowed travel ex- |
| 7 | penses, including per diem in lieu of subsistence, as |
| 8 | authorized by section 5703 of title 5, United States |
| 9 | Code, for persons employed intermittently in Govern- |
| 10 | ment service. |
| l 1 | (d) HIRING AUTHORITY.—The Advisory Committee |
| 12 | may employ and fix the level of compensation for 1 indi- |
| 13 | vidual. |
| 14 | (e) REPORT.—Not later than April 1, 1994, the Advi- |
| 15 | sory Committee shall submit a report to the Secretary and |
| 16 | to the Congress that includes legislative or other rec- |
| 17 | ommendations concerning the implementation of the re- |
| 18 | quirements imposed under section 471(a)(15) of the Social |
| 19 | Security Act. |
| 20 | SEC. 208. AUTOMATED SYSTEMS. |
| 21 | (a) Enhanced Match.— |
| 22 | (1) Payments to states.— |
| 23 | (A) IN GENERAL.—Section 474(a)(3) (42 |
| 24 | U.S.C. $674(a)(3)$) is amended— |



| 1 | (i) by striking "and" at the end of |
|----|--|
| 2 | subparagraph (B); |
| 3 | (ii) by redesignating subparagraph |
| 4 | (C) as subparagraph (E); and |
| 5 | (iii) by inserting after subparagraph |
| 6 | (B) the following: |
| 7 | "(C) 90 percent of so much of such expendi- |
| 8 | tures as are for the planning, design, development, |
| 9 | or installation of statewide mechanized data collec- |
| 10 | tion and information retrieval systems (including 90 |
| 11 | percent of the full amount of expenditures for hard- |
| 12 | ware components for such systems) but only to the |
| 13 | extent that such systems— |
| 14 | "(i) meet the requirements imposed by reg- |
| 15 | ulations promulgated pursuant to section |
| 16 | 479(b)(2); |
| 17 | "(ii) to the extent practicable, are capable |
| 18 | of interfacing with the State data collection sys- |
| 19 | tem that collects information relating to child |
| 20 | abuse and neglect; and |
| 21 | "(iii) are determined by the Secretary to |
| 22 | be likely to provide more efficient, economical, |
| 23 | and effective administration of the programs |
| 24 | carried out under the State plan approved |



| 1 | under part B or the State plan approved under |
|----|---|
| 2 | this part; and |
| 3 | "(D) 50 percent of so much of such expendi- |
| 4 | tures as are for the operation of the statewide |
| 5 | mechanized data collection and information retrieval |
| 6 | systems referred to in subparagraph (C); and". |
| 7 | (B) TREATMENT OF STATE EXPENDITURES |
| 8 | FOR DATA COLLECTION AND INFORMATION RE- |
| 9 | TRIEVAL SYSTEMS.—Section 474 (42 U.S.C. |
| 10 | 674) is amended by adding at the end the fol- |
| 11 | lowing: |
| 12 | "(e) The Secretary shall treat as necessary for the |
| 13 | proper and efficient administration of the State plan ap- |
| 14 | proved under this part all expenditures of a State that |
| 15 | are necessary in order for the State to plan, design, de- |
| 16 | velop, install, and operate data collection and information |
| 17 | retrieval systems described in subsection (a)(3)(C), with- |
| 18 | out regard to whether the systems may be used with re- |
| 19 | spect to foster or adoptive children other than those on |
| 20 | behalf of whom foster care maintenance payments or |
| 21 | adoption assistance payments may be made under this |
| 22 | part.". |
| 23 | (C) CONFORMING AMENDMENT.—Section |
| 24 | 473(a)(6)(B) (42 U.S.C. 673(a)(6)(B)), as |
| 25 | amended by section 505(b) of this Act, is |



| | 10 |
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| 1 | amended by striking "474(a)(3)(C)" and insert- |
| 2 | ing "474(a)(3)(E)". |
| 3 | (D) EFFECTIVE DATE.—The amendments |
| 4 | made by this paragraph shall apply to payments |
| 5 | under part E of title IV of the Social Security |
| 6 | Act for expenditures made on or after the date |
| 7 | of the enactment of this Act. |
| 8 | (2) TERMINATION OF ENHANCED MATCH.— |
| 9 | (A) IN GENERAL.—Section 474(a)(3)(C) |
| 10 | (42 U.S.C. 674(a)(3)(C)), as amended by para- |
| 11 | graph (1)(A)(iii) of this subsection, is amended |
| 12 | by striking "90" each place such term appears |
| 13 | and inserting "50". |
| 14 | (B) EFFECTIVE DATE.—The amendment |
| 15 | made by subparagraph (A) shall take effect at |
| 16 | the end of the calendar quarter in which occurs |
| 17 | the end of the 3-year period beginning on the |
| 18 | date of the enactment of this Act. |
| 19 | (C) CONSTRUCTION.—The amendment |
| 20 | made by subparagraph (A) of this paragraph |
| 21 | shall not be construed to affect any right, enti- |
| 22 | tlement, or duty granted or imposed by, or aris- |
| 23 | ing by reason of, the amendments made by |
| 24 | paragraph (1). |
| 25 | (b) Implementation of Automated Systems.— |



| 1 | (1) DEFERRAL OF IMPLEMENTATION DEAD- |
|----|--|
| 2 | LINE.—Section 479(b)(2) (42 U.S.C. 679(b)(2)) is |
| 3 | amended by striking "October 1, 1991" and insert- |
| 4 | ing "1 year after the date such regulations are pro- |
| 5 | mulgated". |
| 6 | (2) ESTABLISHMENT OF GROUP TO ADVISE |
| 7 | SECRETARY ON PLANNING AND IMPLEMENTATION.— |
| 8 | Section 479 (42 U.S.C. 679) is amended by adding |
| 9 | at the end the following: |
| 10 | "(d) The Secretary shall establish a work group to |
| 11 | advise the Secretary on the planning and implementation |
| 12 | of the system to be used for the collection of data relating |
| 13 | to adoption and foster care in the United States. Such |
| 14 | group shall include representatives of— |
| 15 | "(1) organizations described in subsection |
| 16 | (a)(4)(B)(ii); and |
| 17 | "(2) other appropriate groups.". |
| 18 | (3) Effective date.—The amendments made |
| 19 | by this subsection shall take effect on the date of the |
| 20 | enactment of this Act. |
| 21 | SEC. 209. PERIODIC REEVALUATION OF FOSTER CARE |
| 22 | MAINTENANCE PAYMENTS. |
| 23 | (a) IN GENERAL.—Section 471(a)(11) (42 U.S.C. |
| 24 | 671(a)(11)) is amended to read as follows: |

| | * - |
|-----|--|
| 1 | "(11)(A) provides for periodic review of the |
| 2 . | standards referred to in paragraph (10) to assure |
| 3 | their continuing appropriateness; and |
| 4 | "(B) provides for the review, not less frequently |
| 5 | than once every 3 years, of the amounts paid as fos- |
| 6 | ter care maintenance payments and adoption assist- |
| 7 | ance to assure their continuing appropriateness, and |
| 8 | a report to the Secretary and the public on the re- |
| 9 | sults of such review at such time and in such form |
| 10 | and manner as the Secretary may by regulation re- |
| 11 | quire, which contains, at a minimum— |
| 12 | "(i) a statement of the manner in which |
| 13 | the foster care maintenance payment level is de- |
| 14 | termined, including information on the cost of |
| 15 | foster care with respect to which such payments |
| 16 | are made; |
| 17 | "(ii) information with respect to the basic |
| 18 | foster care maintenance payment level, whether |
| 19 | such payment level includes an amount to cover |
| 20 | the cost of clothing, and whether such payment |
| 21 | level varies by the type of care or the special |
| 22 | needs or age of the child, and if so, the pay- |
| 23 | ment levels for each special needs, care, or age |



category;

| 1 | "(iii) if such payments are not made at a |
|----|---|
| 2 | |
| 3 | |
| 4 | • |
| 5 | |
| 6 | |
| 7 | hol, the reasons therefor; and |
| 8 | "(iv) information on any limitations im- |
| 9 | posed by the State on adoption assistance pay- |
| 10 | ments levels;". |
| 11 | (b) EFFECTIVE DATE.—The amendment made by |
| 12 | subsection (a) shall take effect on October 1, 1992, and |
| 13 | shall apply to payments under part E of title IV of the |
| 14 | |
| 15 | ments for any succeeding fiscal year. |
| 16 | SEC. 210. ACCELERATED DISPOSITIONAL HEARING. |
| 17 | (a) IN GENERAL.—Section 475(5)(C) (42 U.S.C. |
| 18 | 675(5)(C)) is amended by striking "eighteen months" and |
| 19 | inserting "12 months". |
| 20 | (b) EFFECTIVE DATE.—The amendment made by |
| 21 | subsection (a) shall take effect on October 1, 1994, and |
| 22 | shall apply to payments under part E of title IV of the |
| 23 | Social Security Act for fiscal year 1995 and to such pay- |
| 24 | ments for any succeeding fiscal year. |



| 1 | SEC. 211. PERIODIC REVIEW OF CHILDREN FREE FOR |
|----|---|
| 2 | ADOPTION. |
| 3 | (a) IN GENERAL.—Section 475(5)(C) (42 U.S.C. |
| 4 | 675(5)(C)) is amended by striking "which hearing shall |
| 5 | determine" and all that follows through "independent liv- |
| 6 | ing; and" and inserting "which hearing shall- |
| 7 | "(i) determine the future status of the |
| 8 | child, including whether the child should be |
| 9 | returned to the parent, should be contin- |
| 10 | ued in foster care for a specified period, |
| 11 | should be placed for adoption, or should |
| 12 | (because of the child's special needs or cir- |
| 13 | cumstances) be continued in foster care on |
| 14 | a permanent or long-term basis; |
| 15 | "(ii) if the hearing determines that |
| 16 | the child should be placed for adoption, de- |
| 17 | termine and document the measures need- |
| 18 | ed to enhance the likelihood of making the |
| 19 | child legally eligible for adoption and of |
| 20 | finding an adoptive home for the child; |
| 21 | "(iii) if the child is legally eligible for |
| 22 | adoption, determine and document— |
| 23 | "(I) the specific measures which |
| 24 | have been taken, and the specific |
| 25 | measures which need to be taken, to |
| 20 | make an adoptive placement; or |

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| 1 | "(II) a finding that placement of |
|----|---|
| 2 | the child in an adoptive family would |
| 3 | be inappropriate; and |
| 4 | "(iv) if the child has attained age 16, |
| 5 | determine the services needed to assist the |
| 6 | child to make the transition from foster |
| 7 | care to independent living; and". |
| 8 | (b) EFFECTIVE DATE.—The amendment made by |
| 9 | subsection (a) shall take effect on October 1, 1994, and |
| 10 | shall apply to payments under part E of title IV of the |
| 11 | Social Security Act for fiscal year 1995 and to such pay- |
| 12 | ments for any succeeding fiscal year. |
| 13 | SEC. 212. TIME FRAME FOR JUDICIAL DETERMINATIONS |
| 14 | ON VOLUNTARY PLACEMENTS. |
| 15 | (a) IN GENERAL.—Section 472(e) (42 U.S.C. |
| 16 | 6762(e)) is amended— |
| 17 | (1) by striking "No" and inserting "(1) Except |
| 18 | as provided in paragraph (2), no"; and |
| 19 | (2) by adding at the end the following: |
| 20 | "(2) If the judicial determination referred to in para- |
| 21 | graph (1) is made after the 180-day period described |
| 22 | therein, the payments referred to therein may not be made |
| 23 | for the period that begins at the end of the 180-day period |
| 24 | and ends 180 days after the date of the judicial determina- |
| 25 | tion, but may be made for periods thereafter.". |



| 1 | (b) EFFECTIVE DATE.—The amendments made by |
|----|--|
| 2 | subsection (a) shall take effect on October 1, 1992, shall |
| 3 | apply to payments under part E of title IV of the Social |
| 4 | Security Act for fiscal year 1993 and to such payments |
| 5 | for any succeeding fiscal year, and shall apply to foster |
| 6 | care placements made on or after October 1, 1992. |
| 7 | SEC. 213. PLACEMENT ACCOUNTABILITY. |
| 8 | (a) Case Plan Provisions Required for Chil- |
| 9 | DREN IN OUT-OF-STATE FOSTER CARE PLACEMENTS.— |
| 10 | Section 475(1) (42 U.S.C. 675(1)) is amended by insert- |
| 11 | ing after subparagraph (C) the following: |
| 12 | "(D) In the case of a child receiving foster |
| 13 | care maintenance payments under section 472 |
| 14 | who is placed in a facility outside the State, a |
| 15 | finding that— |
| 16 | "(i) efforts have been made to place |
| 17 | the child in a facility in the State; |
| 18 | "(ii) the child needs services not avail- |
| 19 | able in the State; |
| 20 | "(iii) the placement is in the least re- |
| 21 | strictive (most family like) setting avail- |
| 22 | able, consistent with the best interest and |
| 23 | the special needs of the child; and |
| 24 | "(iv) the placement has been approved |
| 25 | by |

| 1 | "(I) a court; or |
|----|--|
| 2 | "(II) a committee (such as a fos- |
| 3 | ter care review board), established by |
| 4 | the State, that reviews placements |
| 5 | outside the State and that, in addition |
| 6 | to the appropriate State personnel, in- |
| 7 | cludes child advocates, parents, and |
| 8 | other individuals the State deems ap- |
| 9 | propriate.". |
| 10 | (b) STATUS OF CHILDREN IN OUT-OF-STATE FOS- |
| 11 | TER CARE PLACEMENTS TO BE JUDICIALLY REVIEWED |
| 12 | ANNUALLY WITH THE CHILD PRESENT.—Section |
| 13 | 475(5)(B) (42 U.S.C. 675(5)(B)) is amended by adding |
| 14 | at the end the following: "and in the case of a child who |
| 15 | is placed by a State in a foster care facility outside the |
| 16 | State, the status of the child shall be reviewed by a court, |
| 17 | not less frequently than annually, with the child present, |
| 18 | unless the court determines that due to the age or condi- |
| 19 | tion of the child, or for some other good cause, the pres- |
| 20 | ence of the child would be detrimental to the child or |
| 21 | would not accomplish a useful purpose,". |
| 22 | (c) STATE PLAN REQUIREMENT.—Section 471(a) |
| 23 | (42 U.S.C. 671(a)), as amended by section 205(a)(1) of |
| 24 | this Act, is amended— |

| 1 | (1) by striking "and" at the end of paragraph |
|----|---|
| 2 | (17); |
| 3 | (2) by striking the period at the end of para- |
| 4 | graph (18) and inserting "; and"; and |
| 5 | (3) by adding at the end the following: |
| 6 | "(19) provides that the State agency must en- |
| 7 | sure that any facility outside the State in which a |
| 8 | child eligible for foster care maintenance payments |
| 9 | under section 472 is placed meets all originating |
| 10 | State standards applicable to child care facilities, or |
| 11 | is operated in accord with recommended standards |
| 12 | of national organizations concerned with standards |
| 13 | for such facilities, including standards of the types |
| 14 | described in paragraph (10).". |
| 15 | (d) Collection of Data on Numbers of Chil- |
| 16 | DREN IN OUT-OF-STATE FOSTER CARE PLACEMENTS.— |
| 17 | Section $479(c)(3)(C)$ (42 U.S.C. $679(c)(3)(C)$) is |
| 18 | amended— |
| 19 | (1) by striking "and" at the end of clause (i); |
| 20 | and |
| 21 | (2) by adding at the end the following: |
| 22 | "(iii) children placed in foster care outside the |
| 23 | State, and". |
| 24 | (e) Effective Dates.— |

| 1 | (1) Case plan and state plan changes.— |
|----|---|
| 2 | The amendments made by subsections (a), (b), and |
| 3 | (c) shall take effect on October 1, 1993 and shall |
| 4 | apply to payments under part E of title IV of the |
| 5 | Social Security Act for expenditures made in or after |
| 6 | fiscal year 1994. |
| 7 | (2) DATA COLLECTION.—The amendments |
| 8 | made by subsection (d) shall take effect on October |
| 9 | 1, 1994 and shall apply to payments under part E |
| 10 | of title IV of the Social Security Act for expendi- |
| 11 | tures made in or after fiscal year 1995. |
| 12 | (f) Study of Reasons for Making Out-of-State |
| 13 | FOSTER CARE PLACEMENTS.—In order for a State to re- |
| 14 | ceive payments under section 474 of the Social Security |
| 15 | Act for amounts expended after fiscal year 1994 for foster |
| 16 | care maintenance payments under section 472 of such Act |
| 17 | made with respect to children placed by the State in foster |
| 18 | care outside the State, the State shall, by the end of such |
| 19 | fiscal year, conduct and submit to the Secretary a study |
| 20 | designed to identify— |
| 21 | (1) the number of such children and the charac- |
| 22 | teristics (if any) common to such children; and |
| 23 | (2) the reasons why such children were not |
| 24 | placed in foster care in the State. |



| 1 | SEC. 214. TREATMENT OF ASSETS OF YOUTH PARTICIPAT- |
|----|---|
| 2 | ING IN INDEPENDENT LIVING PROGRAM. |
| 3 | (a) ACCUMULATION OF ASSETS.—Section 477 (42 |
| 4 | U.S.C. 677) is amended— |
| 5 | (1) by redesignating subsection (i) as subsection |
| 6 | (j); and |
| 7 | . (2) by inserting after subsection (h) the fol- |
| 8 | lowing: |
| 9 | "(i) Notwithstanding any other provision of this title, |
| 10 | with respect to a child who is included in a program estab- |
| 11 | lished under subsection (a), an amount of the assets of |
| 12 | the child which would otherwise be regarded as resources |
| 13 | for the purposes of determining eligibility for programs |
| 14 | under this title may be disregarded for the purpose of al- |
| 15 | lowing the child to establish a household. Such amount |
| 16 | may not exceed an amount determined by the State agency |
| 17 | responsible for the administration of the program as rea- |
| 18 | sonable for the purpose of establishing a household.". |
| 19 | (b) EFFECTIVE DATE.—The amendments made by |
| 2 | Subsection (a) shall take effect on October 1, 1992, and |
| 2 | 1 shall apply to payments under part ${f E}$ of title ${f IV}$ of the |
| 2 | 2 Social Security Act for fiscal year 1993 and to such pay- |
| 2 | 3 ments for any succeeding fiscal year. |

| 1 | SEC. 215. ELIMINATION OF FOSTER CARE CEILINGS AND OF |
|----|--|
| 2 | AUTHORITY TO TRANSFER UNUSED FOSTER |
| 3 | CARE FUNDS TO CHILD WELFARE SERVICES |
| 4 | PROGRAMS. |
| 5 | (a) Repeal.—Subsections (b) and (c) of section 474 |
| 6 | (42 U.S.C. 674 (b) and (c)) are hereby repealed. |
| 7 | (b) Conforming Amendments.—Section 474 (42 |
| 8 | U.S.C. 674), as amended by sections 208(a)(1)(B) and |
| 9 | 218(f)(1) of this Act, is amended— |
| 10 | (1) in subsection (d)— |
| 11 | (A) by striking "subsections (a), (b), and |
| 12 | (c)" and inserting "subsection (a)"; and |
| 13 | (B) by striking "the provisions of such |
| 14 | subsections" and inserting "subsection (a)"; |
| 15 | and |
| 16 | (2) by redesignating subsections (d), (e), and |
| 17 | (f) as subsections (b), (c), and (d), respectively. |
| 18 | (c) EFFECTIVE DATE.—The amendments made by |
| 19 | this section shall take effect on October 1, 1992, and shall |
| 20 | apply to payments under part E of title IV of the Social |
| 21 | Security Act for fiscal year 1993 and to such payments |
| 22 | for any succeeding fiscal year. |
| 23 | SEC. 216. REGULATIONS FOR TRAINING OF AGENCY STAFF |
| 24 | AND OF FOSTER AND ADOPTIVE PARENTS. |
| 25 | (a) IN GENERAL.—Not later than 60 days after the |
| 26 | date of the enactment of this Act, the Secretary of Health |
| | |

| 1 | and Human Services shall establish an advisory committee |
|----|--|
| 2 | which shall include representatives of— |
| 3 | (1) nonprofit organizations with an interest in |
| 4 | child welfare (including organizations that train pro- |
| 5 | fessional social workers in the field of child welfare |
| 6 | services); and |
| 7 | (2) organizations representing State and local |
| 8 | governmental agencies with responsibility for foster |
| 9 | care and adoption services. |
| 10 | (b) FINAL REGULATIONS.—Not later than 9 months |
| 11 | after the date of the enactment of this Act, the Secretary |
| 12 | of Health and Human Services shall, after consultation |
| 13 | with the advisory committee established under subsection |
| 14 | (a), issue final regulations setting forth detailed guidelines |
| 15 | to assist States in using Federal matching funds author- |
| 16 | ized to be provided under section 474(a)(3) of the Social |
| 17 | Security Act for the purpose of training for— |
| 18 | (1) individuals who are employed, or preparing |
| 19 | for employment, by the agencies with responsibility |
| 20 | for administering the foster care and adoption as- |
| 2 | sistance programs of the States under part E of title |
| 22 | 2 IV of such Act; and |
| 2 | (2) foster and adoptive parents. |



1 SEC. 217. PUBLICATION OF PROGRAM DATA.

| 2 | (a) IN GENERAL.—Section 479 (42 U.S.C. 679) is |
|----|---|
| 3 | amended by adding after the subsection added by section |
| 4 | 208(b)(2) of this Act the following: |
| 5 | "(e) Not later than January 31 of each year, the Sec- |
| 6 | retary shall submit to the Committee on Ways and Means |
| 7 | of the House of Representatives and the Committee on |
| 8 | Finance of the Senate, and shall make available to the |
| 9 | public at a charge equal to the cost of printing, a report |
| 10 | containing the following information, at least for the most |
| 11 | recent fiscal year for which such information is available: |
| 12 | "(1) A detailed summary, and a breakdown by |
| 13 | State, of— |
| 14 | "(A) the expenditures of each State for the |
| 15 | program during the fiscal year for each of the |
| 16 | programs funded under part B, part C, or this |
| 17 | part, broken down in a manner that shows the |
| 18 | extent to which such expenditures were made |
| 19 | from funds provided by each of Federal or |
| 20 | State sources; and |
| 21 | "(B) to the extent available, the number of |
| 22 | children or families participating in each of |
| 23 | such programs. |
| 24 | "(2) Information detailing the schedule and re- |
| 25 | sult of the reviews conducted under the regulatory |
| 26 | review system established in accordance with section |

| 1 | 491, including information on payments withheld, |
|----|--|
| 2 | reduced, or sought, or intended by the Secretary to |
| 3 | be withheld, reduced, or sought, from each State as |
| 4 | a result of such reviews. |
| 5 | "(3) The information described in clauses (ii) |
| 6 | and (iii) of section 471(a)(11)(B). |
| 7 | "(4) An analysis of the services provided with |
| 8 | funds made available under part B. |
| 9 | "(5) A listing and summary of ongoing re- |
| 10 | search, training, and demonstration projects funded |
| 11 | under section 426 or 1144(c) of this Act or under |
| 12 | section 504 of the Family Preservation Act of 1992, |
| 13 | and the expected date for the publication of any |
| 14 | evaluations of, conclusions based on, or analyses of |
| 15 | such projects. |
| 16 | "(6) Any other information the Secretary deems |
| 17 | useful to monitor the operations of the program.". |
| 18 | (b) EFFECTIVE DATE.—The amendment made by |
| 19 | subsection (a) shall take effect on October 1, 1992. |
| 20 | SEC. 218. REVIEW OF CHILD WELFARE ACTIVITIES. |
| 21 | (a) NEW SYSTEM FOR REVIEWING CHILD WELFARE |
| 22 | ACTIVITIES.— |
| 23 | (1) IN GENERAL.—Title IV (42 U.S.C. 601 et |
| 24 | sea) is amended by adding at the end the following: |

| 1 | "PART G—CHILD WELFARE REVIEW SYSTEM |
|----|--|
| 2 | "SEC. 491. CHILD WELFARE REVIEW SYSTEM. |
| 3 | "(a) Establishment by Regulation.— |
| 4 | "(1) In general.—The Secretary shall estab- |
| 5 | lish, by regulation, a system for- |
| 6 | "(A) the review of each State child welfare |
| 7 | program for the purposes of— |
| 8 | "(i) assessing whether the program is |
| 9 | being carried out as required by parts B |
| 10 | and E; |
| 11 | "(ii) identifying any area in which the |
| 12 | program is not being carried out as so re- |
| 13 | quired, and the degree to which the pro- |
| 14 | gram is not being so carried out; and |
| 15 | "(iii) in cases of a substantial failure |
| 16 | to comply with certain requirements of |
| 17 | part B or E, imposing financial penalties |
| 18 | proportional to the degree of such failure |
| 19 | to comply, unless action is taken to correct |
| 20 | such failure; and |
| 21 | "(B) the provision of technical assistance |
| 22 | to any such program. |
| 23 | "(2) STATE CHILD WELFARE PROGRAM DE- |
| 24 | FINED.—As used in this section, the term 'child wel- |
| 25 | fare program' means, with respect to a State- |



| 1 | "(A) all activities engaged in by, or under |
|----|---|
| 2 | contract with, the State for the purpose of car- |
| 3 | rying out the State plan for child welfare serv- |
| 4 | ices under part B; and |
| 5 | "(B) all activities engaged in by, or under |
| 6 | contract with, the State for the purpose of car- |
| 7 | rying out the State plan approved by the Sec- |
| 8 | retary under part E. |
| 9 | "(b) CONTENT OF REGULATIONS.—The regulations |
| 10 | required by subsection (a) shall— |
| 11 | "(1) require each State child welfare program |
| 12 | to be reviewed on a fiscal year basis to determine— |
| 13 | "(A) whether and, where appropriate, the |
| 14 | degree to which, the program complies with the |
| 15 | requirements of the State plans referred to in |
| 16 | subsection (a)(2); and |
| 17 | "(B) the extent to which the amounts |
| 18 | claimed to have been expended by the State for |
| 19 | foster care maintenance payments under section |
| 20 | 472 and for adoption assistance payments |
| 21 | under section 473 are eligible for reimburse- |
| 22 | ment under part E; |
| 23 | "(2) specify the criteria that are to be used to |
| 24 | assess, with respect to each subparagraph of para |
| 25 | graph (1)— |

| 1 | "(A) whether the program has complied |
|----|---|
| 2 | with the requirements that apply to the matters |
| 3 | described in such subparagraph; and |
| 4 | "(B) the degree of such compliance; |
| 5 | "(3)(A) after taking into account the average |
| 6 | performance of all States in carrying out the State |
| 7 | plans referred to in subsection (a)(2), establish, with |
| 8 | respect to each subparagraph of paragraph (1) of |
| 9 | this subsection (and, for each subparagraph, with re- |
| 10 | spect to such conduct as the Secretary may deem es- |
| 11 | pecially important)— |
| 12 | "(i) thresholds beyond which the program |
| 13 | will be determined to have failed to comply with |
| 14 | the requirements that apply to the matters de- |
| 15 | scribed in such subparagraph; and |
| 16 | "(ii) thresholds beyond which a failure of |
| 17 | the program to comply with such applicable re- |
| 18 | quirements will be determined to be substantial; |
| 19 | and |
| 20 | "(B) notwithstanding subparagraph (A), for the |
| 21 | first review of any State under this section, establish |
| 22 | and apply such initial thresholds of the types de- |
| 23 | scribed in subparagraph (A) as the Secretary deems |
| 24 | appropriate; |



| 1 | "(4) require the thresholds established under |
|----|---|
| 2 | paragraph (3)(A) to be periodically reviewed and, if |
| 3 | necessary, revised to take into account information |
| 4 | from completed reviews under such regulations and |
| 5 | changes in State performance; |
| 6 | "(5) require that the procedures used to deter- |
| 7 | mine the degree to which a State child welfare pro- |
| 8 | gram is carried out in compliance with the applicable |
| 9 | requirements— |
| 10 | "(A) enable a single, integrated, and timely |
| 11 | review of all matters referred to in paragraph |
| 12 | (1); |
| 13 | "(B) include the sampling of foster care |
| 14 | maintenance payments made under section 472, |
| 15 | adoption assistance payments made under sec- |
| 16 | tion 473, and payments for such other activities |
| 17 | under the State plan approved under part E as |
| 18 | the Secretary deems appropriate; |
| 19 | "(C) be applied uniformly to each State |
| 20 | program; and |
| 21 | "(D) be periodically reviewed and, if nec |
| 22 | essary, revised to take into account information |
| 23 | from completed reviews under such regulations |



| 1 | "(6) provide that a deficiency or error in the |
|-----|--|
| 2 | State child welfare program is not to be taken into |
| 3 | account if the deficiency or error is— |
| 4 | "(A) due to the State's failure to properly |
| 5 | implement changes in Federal statute within |
| 6 | the 6-month period beginning with the date the |
| 7 | statute takes effect or, if later, within the 6- |
| 8 | month period beginning with the date the regu- |
| 9 | lation is issued if the regulation is reasonably |
| 0 | necessary to construe or apply the statute; |
| l 1 | "(B) due to the State's reliance upon and |
| 13 | correct use of erroneous information provided |
| 13 | by the Secretary about matters or fact; |
| 14 | "(C) due to the State's reliance upon and |
| 15 | correct use of written statements of Federal |
| 16 | policy provided to the State by the Secretary; or |
| 17 | "(D) of a technical nature and does not |
| 8 | materially affect the performance of the pro- |
| 9 | gram or the protection of children who are in, |
| 20 | or at risk of being placed in, foster care; |
| 21 | "(7) establish the method by which a financial |
| 22 | penalty is to be calculated, with respect to each sub- |
| 23 | paragraph of subsection (b)(1), if a failure of the |
| 24 | State child welfare program to comply with the re- |
| 5 | quirements that apply to the mottom described in |



| 1 | such subparagraph is determined to be substantial; |
|----|--|
| 2 | and |
| 3 | "(8) provide that the financial penalty to be im- |
| 4 | posed for a failure described in paragraph (7) is— |
| 5 | "(A) proportional to the degree of the fail- |
| 6 | ure; and |
| 7 | "(B) to the extent appropriate, based on |
| 8 | the formula used to determine the amount of a |
| 9 | disallowance under section 408(f). |
| 10 | "(c) Frequency of Reviews.—Not less frequently |
| 11 | than once every 3 years, the Secretary shall complete a |
| 12 | review of each State child welfare program for the most |
| 13 | recently completed fiscal year under the regulatory review |
| 14 | system established in accordance with this section. |
| 15 | "(d) Effects of Determinations of Non- |
| 16 | COMPLIANCE.— |
| 17 | "(1) NOTIFICATION.—The Secretary shall pro- |
| 18 | vide timely notification to any State of any deter- |
| 19 | mination under this section that the State child wel- |
| 20 | fare program has failed, with respect to any sub- |
| 21 | paragraph of subsection (b)(1), to comply with the |
| 22 | |
| 23 | , and shall include with such |
| 24 | |
| 2 | 5 "(A) the basis for the determination; and |

| 1 | "(B) the amount of the financial penalty |
|----|--|
| 2 | (if any) imposed on the State under the regula- |
| 3 | tions issued under this section. |
| 4 | "(2) ACTIONS AUTHORIZED IN CASES OF NON- |
| 5 | COMPLIANCE OTHER THAN SUBSTANTIAL NON- |
| 6 | COMPLIANCE.—If, under the regulatory review sys- |
| 7 | tem established in accordance with this section, a |
| 8 | State child welfare program is determined to have |
| 9 | failed, with respect to any subparagraph of sub- |
| 10 | section (b)(1), to comply with the requirements that |
| 11 | apply to the matters described in such subpara- |
| 12 | graph, and the failure is not substantial, the |
| 13 | Secretary— |
| 14 | "(A) may require the State to submit to |
| 15 | the Secretary a plan and a timetable for taking |
| 16 | action to correct the deficiencies or errors con- |
| 17 | stituting the failure to comply; |
| 18 | "(B) may annually review the progress of |
| 19 | the State in carrying out the corrective action |
| 20 | plan; and |
| 21 | "(C) shall offer to the State technical as- |
| 22 | sistance in such areas of the program as the |
| 23 | Secretary may deem appropriate. |
| 24 | "(3) ACTIONS REQUIRED IN CASES OF SUB- |
| 25 | STANTIAL NONCOMPLIANCE.—If, under the regu- |

| 1 | latory review system established in accordance with |
|----|---|
| 2 | this section, the failure of a State child welfare pro- |
| 3 | gram is determined to be substantial with respect to |
| 4 | any subparagraph of subsection (b)(1), the Secretary |
| 5 | shall— |
| 6 | "(A) impose upon the State the financial |
| 7 | penalty required by the regulatory review sys- |
| 8 | tem; |
| 9 | "(B) make available to the State technical |
| 10 | assistance designed to enable the State to carry |
| 11 | out the program in compliance with the require- |
| 12 | ments that apply to the matters described in |
| 13 | such subparagraph; and |
| 14 | "(C) annually review the progress of the |
| 15 | State in complying with such requirements, |
| 16 | until the State carries out the program in sub- |
| 17 | stantial compliance with such requirements. |
| 18 | "(e) Suspension of Financial Penalties.— |
| 19 | "(1) IN GENERAL.—The Secretary shall sus- |
| 20 | pend any financial penalty that the Secretary has |
| 21 | imposed on a State under this section— |
| 22 | "(A) if the State submits to the Secretary |
| 23 | a plan and a timetable for taking action to cor- |
| 24 | rect the deficiencies or errors constituting the |
| 25 | failure to comply with respect to which the pen- |



| 1 | alty was imposed, and the Secretary approves |
|----|---|
| 2 | the corrective action plan and timetable; and |
| 3 | "(B) for so long as the Secretary finds |
| 4 | that the plan is being fully implemented in ac- |
| 5 | cordance with the timetable. |
| 6 | "(2) AUTHORITY TO REVISE CORRECTIVE AC- |
| 7 | TION PLAN AND TIMETABLE.—The Secretary may |
| 8 | approve such changes to any corrective action plan |
| 9 | and timetable submitted by a State under paragraph |
| 10 | (1) as the Secretary deems appropriate to enable the |
| 11 | State to correct the deficiencies or errors with re- |
| 12 | spect to which the plan and timetable were submit- |
| 13 | ted. |
| 14 | "(f) RESCISSION OF FINANCIAL PENALTIES.—The |
| 15 | Secretary shall rescind any financial penalty that the Sec- |
| 16 | retary has imposed on a State under this section, upon |
| 17 | a finding by the Secretary that— |
| 18 | "(1) the State has fully implemented the plan |
| 19 | in accordance with the timetable; and |
| 20 | "(2) the State is in substantial compliance with |
| 21 | the requirements with respect to which the penalty |
| 22 | was imposed. |
| 23 | "(g) Administrative Review.— |
| 24 | "(1) In general.—Within a reasonable time |
| 25 | after a State is notified of a determination under |

| 1 | this section that the failure of a State child welfare |
|----|--|
| 2 | program to comply with applicable requirements is |
| 3 | substantial, and of the amount of the financial pen- |
| 4 | alty imposed on the State under this section with re- |
| 5 | spect to such failure, the State may appeal the de- |
| 6 | termination and the imposition of the penalty (in |
| 7 | whole or in part) to the Departmental Appeals |
| 8 | Board established in the Department of Health and |
| 9 | Human Services, by filing an appeal with the Board. |
| 10 | "(2) AUTHORITY OF BOARD TO ADJUST PEN- |
| 11 | ALTY.—The Board may adjust the amount of the fi- |
| 12 | nancial penalty to be imposed under this section, |
| 13 | taking into account— |
| 14 | "(A) the amount of the financial penalty |
| 15 | imposed by the Secretary; |
| 16 | "(B) the proportionality of the penalty to |
| 17 | the degree of the failure; and |
| 18 | "(C) where appropriate, whether the fail- |
| 19 | ure materially affected the protection of chil- |
| 20 | dren who are in, or at risk of being placed in, |
| 21 | foster care. |
| 22 | "(h) Judicial Review.— |
| 23 | "(1) In general.—Within a reasonable time |
| 24 | after a decision by the Departmental Appeals Board |
| 25 | with respect to the imposition of a penalty under the |



|] | regulatory review system established in accordance |
|----|--|
| 2 | with this section, the State may obtain judicial re- |
| 3 | view of the decision by filing an action in— |
| 4 | "(A) the district court of the United States |
| 5 | for the judicial district in which the principal or |
| 6 | headquarters office of the agency responsible |
| 7 | for administering the State child welfare pro- |
| 8 | gram is located; or |
| 9 | "(B) the United States District Court for |
| 10 | the District of Columbia. |
| 11 | "(2) PROCEDURAL RULES.—The district court |
| 12 | shall review the decision of the Board on the record |
| 13 | established in the proceedings before the Board, in |
| 14 | accordance with the standards of review prescribed |
| 15 | by subparagraphs (A) through (E) of section 706(2) |
| 16 | of title 5, United States Code.". |
| 17 | (2) EFFECTIVE DATE.—The amendment made |
| 18 | by paragraph (1) shall take effect on the date of the |
| 19 | enactment of this Act. |
| 20 | (b) Final Regulations.— |
| 21 | (1) Deadline for issuance.—Not later than |
| 22 | April 1, 1993, the Secretary of Health and Human |
| 23 | Services shall issue, in final form, the regulations re- |
| 24 | quired by section 491 of the Social Security Act |



| 1 | (2) Applicability.—Such regulations shall |
|----|--|
| 2 | apply to conduct occurring on or after October 1, |
| 3 | 1993. |
| 4 | (c) Conforming Amendment.— |
| 5 | (1) IN GENERAL.—Section 471(b) (42 U.S.C. |
| 6 | 671(b)) is amended by striking all that follows the |
| 7 | first sentence. |
| 8 | (2) EFFECTIVE DATE.—The amendment made |
| 9 | by paragraph (1) shall take effect on October 1, |
| 10 | 1993. |
| 11 | (d) All State Child Welfare Programs To Be |
| 12 | REVIEWED BY THE END OF FISCAL YEAR 1997.—Not |
| 13 | later than September 30, 1997, the Secretary of Health |
| 14 | and Human Services shall complete at least 1 review of |
| 15 | each State child welfare program (as defined in section |
| 16 | 491 of the Social Security Act) under the regulatory re- |
| 17 | view system established in accordance with such section. |
| 18 | (e) PROHIBITION AGAINST COLLECTING DIS- |
| 19 | ALLOWANCES IMPOSED FOR NONCOMPLIANCE WITH |
| 20 | CHILD WELFARE SERVICES REQUIREMENTS.—The Sec- |
| 21 | retary of Health and Human Services shall not— |
| 22 | (1) on or after the date of the enactment of this |
| 23 | Act, reduce any payment to, withhold any payment |
| 24 | from, or seek any repayment from, any State under |
| 25 | part B or E of title IV of the Social Security Act |



| 1 | by reason of a determination made in connection |
|----|--|
| 2 | with any review of State compliance with— |
| 3 | (A) the foster care protections of section |
| 4 | 427 of the Social Security Act (as in effect be- |
| 5 | fore fiscal year 1993) for any fiscal year before |
| 6 | fiscal year 1993; or |
| 7 | (B) section 422(b)(9) of such Act for fiscal |
| 8 | year 1993 or 1994; |
| 9 | (2) before October 1, 1994, reduce any pay- |
| 10 | ment to, withhold any payment from, or seek any re- |
| 11 | payment from, any State under part E of title IV |
| 12 | of the Social Security Act by reason of a determina- |
| 13 | tion made in connection with any on-site Federal fi- |
| 14 | nancial review, or any audit conducted by the In- |
| 15 | spector General using similar methodologies. |
| 16 | (f) TREATMENT OF DEFERRAL ACTIONS UNDER |
| 17 | Part E.— |
| 18 | (1) IN GENERAL.—Section 474 (42 U.S.C. 674) |
| 19 | is amended by adding after the subsection added by |
| 20 | section 208(a)(1)(B) of this Act the following: |
| 21 | "(f)(1) The Secretary may not take any action to sus- |
| 22 | pend payment with respect to any claim for reimburse- |
| 23 | ment under this part, after the end of the 30-day period |
| 24 | that begins with the date the Secretary receives the quar- |



| 1 | terly statement of expenditures required under section 403 |
|----|--|
| 2 | that contains the report of the claim. |
| 3 | "(2) Within 10 months after the Secretary takes any |
| 4 | action to suspend payment with respect to such a claim, |
| 5 | the Secretary shall— |
| 6 | "(A) determine the allowability of the claim; or |
| 7 | "(B) if unable to make such a determination, |
| 8 | make payment with respect to the claim, subject to |
| 9 | a later determination of allowability.". |
| 10 | (2) Effective date.—The amendment made |
| 11 | by paragraph (1) shall take effect on the date of the |
| 12 | enactment of this Act, and shall apply to actions |
| 13 | taken before, on, or after such date. |
| 14 | TITLE III—SOCIAL SERVICES |
| 15 | BLOCK GRANT |
| 16 | SEC. 301. TITLE XX SOCIAL SERVICES BLOCK GRANT. |
| 17 | (a) Increase in Funding.—Section 2003 (42 |
| 18 | U.S.C. 1397b) is amended— |
| 19 | (1) in subsection (c)— |
| 20 | (A) in paragraph (4), by striking "and"; |
| 21 | (B) in paragraph (5), by striking "fiscal |
| 22 | year after fiscal year 1989." and inserting "of |
| 23 | fiscal years 1990, 1991, 1992, 1995, 1996, and |
| 24 | 1997;"; and |
| 25 | (C) by adding at the end the following: |



| 1 | "(6) \$2,900,000,000, for each of fiscal years |
|----|---|
| 2 | 1993 and 1994; and |
| 3 | "(7) the amount calculated under subsection |
| 4 | (d) for fiscal year 1998 and each succeeding fiscal |
| 5 | year."; and |
| 6 | (2) by adding at the end the following: |
| 7 | "(d) The amount calculated under this subsection for |
| 8 | a fiscal year is \$2,800,000,000, increased by the percent- |
| 9 | age (if any) by which— |
| 10 | "(1) the average of the Consumer Price Index |
| 11 | (as defined in section 1(f)(5) of the Internal Reve- |
| 12 | mue Code of 1986) for the 12-month period ending |
| 13 | on July 31 of the immediately preceding fiscal year; |
| 14 | exceeds |
| 15 | "(2) the average of the Consumer Price Index |
| 16 | (as so defined) for the 12-month period ending on |
| 17 | July 31, 1996.". |
| 18 | (b) Allocation of Funds to Indian Tribes and |
| 19 | Tribal Organizations.—Section 2003 (42 U.S.C. |
| 20 | 1397b) is amended by adding after the subsection added |
| 21 | by subsection (a) of this section the following: |
| 22 | "(e)(1) If, with respect to any State— |
| 23 | "(A) the Secretary receives a request from a |
| 24 | tribal organization in the State that assistance |

| 1 | under this title be provided directly to the tribal or- |
|----|---|
| 2 | ganization for a fiscal year; and |
| 3 | "(B) the tribal organization has submitted an |
| 4 | application for the fiscal year that meets such cri- |
| 5 | teria as the Secretary may prescribe by regulation, |
| 6 | the Secretary shall reserve from the amounts that would |
| 7 | otherwise be allotted to the State for the fiscal year not |
| 8 | less than the amount that bears the same ratio to the al- |
| 9 | lotment for the State for the fiscal year under subsection |
| 10 | (b) (before the application of this subsection) as the popu- |
| 11 | lation of Indians residing in the State on the reservation |
| 12 | or reservations of the tribal organization, or on trust lands |
| 13 | adjacent to such reservation or reservations, bears to the |
| 14 | population of the State, and shall pay to the tribal organi- |
| 15 | zation an amount equal to the amount so reserved. |
| 16 | "(2) For purposes of this subsection, the terms 'tribal |
| 17 | organization' and 'Indian' have the meaning given such |
| 18 | terms by section 4 of the Indian Self-Determination and |
| 19 | Education Assistance Act.". |



| 1 | TITLE IV—RESEARCH, DEM- |
|----|--|
| 2 | ONSTRATION, AND EVALUA- |
| 3 | TION ACTIVITIES |
| 4 | SEC. 401. ADVISORY COMMISSION ON CHILDREN AND FAMI- |
| 5 | LIES. |
| 6 | (a) IN GENERAL.—Part A of title XI of the Social |
| 7 | Security Act (42 U.S.C. 1301-1320b-13) is amended by |
| 8 | adding at the end the following: |
| 9 | "SEC. 1144. ADVISORY COMMISSION ON CHILDREN AND |
| 10 | FAMILIES. |
| 11 | "(a) ESTABLISHMENT.—The Director of the Office |
| 12 | of Technology Assessment (in this section referred to as |
| 13 | the 'Director' and the 'Office', respectively) shall establish |
| 14 | a commission to be known as the 'Advisory Commission |
| 15 | on Children and Families' (in this section referred to as |
| 16 | the 'Commission'). |
| 17 | "(b) General Duties.—The Commission shall |
| 18 | identify cost-effective approaches to protect and enhance |
| 19 | the physical, mental, emotional, and financial well-being |
| 20 | of children and their families, by- |
| 21 | "(1) collecting and assessing information on- |
| 22 | "(A) measures of the economic, social, and |
| 23 | physical well-being of children; |
| 24 | "(B) the causes and effects of mal- |
| 25 | treatment of children; |



| 1 | "(C) the effectiveness of social services and |
|----|--|
| 2 | income supports in strengthening the family |
| 3 | unit; |
| 4 | "(D) the effects of substitute care on the |
| 5 | well-being of children; |
| 6 | "(E) the adequacy and effectiveness of |
| 7 | cash assistance and tax policies in maintaining |
| 8 | family incomes; |
| 9 | "(F) the incentive effects of family policies; |
| 10 | "(G) the effect of family breakup on family |
| 11 | economics; |
| 12 | "(H) ways to promote the parental support |
| 13 | of children; |
| 14 | "(I) participation in Federal programs |
| 15 | supporting children and their families; |
| 16 | "(J) program management and service de- |
| 17 | livery by public organizations working with fam- |
| 18 | ilies and children; and |
| 19 | "(K) such other issues related to children |
| 20 | and their families as the Commission deems it |
| 21 | appropriate to study; and |
| 22 | m ``(2) in collecting and assessing such |
| 23 | information— |
| 24 | "(A) use existing information, whether or |
| 25 | not published, where possible, collected and as- |



| 1 | sessed by Commission staff or under arrange- |
|----|--|
| 2 | ments made in accordance with this paragraph; |
| 3 | "(B) carry out or award grants or con- |
| 4 | tracts for original research and experimentation |
| 5 | where existing information is inadequate for the |
| 6 | development of useful and valid information by |
| 7 | the Commission; and |
| 8 | "(C) adopt procedures to allow any inter- |
| 9 | ested person to submit to the Commission infor- |
| 10 | mation on issues relating to social and support |
| 11 | services, and income security, for children and |
| 12 | their families, which information the Commis- |
| 13 | sion shall consider in making reports and rec- |
| 14 | ommendations to the Secretary and to the Con- |
| 15 | gress. |
| 16 | "(c) Membership.— |
| 17 | "(1) Number; appointment.— |
| 18 | "(A) IN GENERAL.—The Commission shall |
| 19 | be composed of 15 individuals appointed by the |
| 20 | Director, not later than April 1, 1993. |
| 21 | "(B) DIRECTOR REQUIRED TO SOLICIT |
| 22 | NOMINATIONS.—The Director shall solicit nomi- |
| 23 | nations to the Commission from a wide variety |
| 24 | of individuals and groups, including— |

| 1 | "(i) national organizations rep- |
|----|---|
| 2 | resenting State welfare directors; |
| 3 | "(ii) national organizations rep- |
| 4 | resenting children or families, or both; and |
| 5 | "(iii) public and private organizations |
| 6 | which provide services directly to children |
| 7 | and their families. |
| 8 | "(C) QUALIFICATIONS OF MEMBERS.—The |
| 9 | Director shall appoint individuals to the Com- |
| 10 | mission from among those who are able to pro- |
| 11 | vide expertise and experience in the evaluation |
| 12 | and administration of programs and policies re- |
| 13 | lating to social and support services, and in- |
| 14 | come security, for children and their families, |
| 15 | including issues relating to child welfare, foster |
| 16 | care and adoption assistance, preventive and |
| 17 | supportive services, child support, and cash as- |
| 18 | sistance. |
| 19 | "(2) TERMS OF OFFICE.—Each member shall |
| 20 | be appointed for a term of 3 years, except that the |
| 21 | Director may provide initially for such shorter terms |
| 22 | to ensure that (on a continuing basis) the terms of |
| 23 | not more than 7 members expire in any 1 year. |
| 24 | "(d) Commission Powers, Compensation, Access |
| 25 | TO INFORMATION, AND SUPERVISION.—The first sentence |

- 1 of subparagraph (C), the first and third sentences of sub-
- 2 paragraph (D), subparagraph (F) (except with respect to
- 3 the conduct of medical studies), subparagraph (G), and
- 4 subparagraph (H) of section 1886(e)(6) shall apply to the
- 5 Commission in the same manner in which such provisions
- 6 apply to the Prospective Payment Assessment Commis-
- 7 sion.
- 8 "(e) EXEMPTION FROM TERMINATION REQUIRE-
- 9 MENT OF THE FEDERAL ADVISORY COMMITTEE ACT.—
- 10 Section 14(a)(2) of the Federal Advisory Committee Act
- 11 shall not apply to the Commission.
- 12 "(f) ANNUAL STATUS REPORTS.—The Office shall
- 13 report annually to the Congress on—
- 14 "(1) the functioning and progress of the Com-
- 15 mission; and
- 16 "(2) the status of the assessment by the Com-
- mission of issues relating to social and support serv-
- ices, and income security, for children and their fam-
- 19 ilies.".
- 20 (b) EFFECTIVE DATE.—The amendment made by
- 2! subsection (a) shall take effect on the date of the enact-
- 22 ment of this Act.



| 1 | SEC. 402. RESEARCH AND EVALUATIONS TO BE CON- |
|----|---|
| 2 | DUCTED BY THE ADVISORY COMMISSION ON |
| 3 | CHILDREN AND FAMILIES. |
| 4 | (a) In General.—Section 1144, as added by section |
| 5 | 401(a) of this Act, is amended by redesignating sub- |
| 6 | sections (c), (d), (e), and (f) as subsections (d), (e), (f), |
| 7 | and (g), respectively, and by inserting after subsection (b) |
| 8 | the following: |
| 9 | "(c) Research and Evaluation Projects.— |
| 10 | "(1) EVALUATION OF CHILD WELFARE SERV- |
| 11 | ICES PROGRAMS.— |
| 12 | "(A) IN GENERAL.—The Commission |
| 13 | shall, directly or under contract with 1 or more |
| 14 | independent research organizations, evaluate |
| 15 | child welfare services programs receiving funds |
| 16 | under part B, including programs of each of the |
| 17 | 3 types described in the subparagraphs of sec- |
| 18 | tion 435(a)(2), in accordance with such criteria |
| 19 | as the Commission deems appropriate. To the |
| 20 | maximum extent practicable, the evaluations |
| 21 | shall use treatment and control groups of sta- |
| 22 | tistically appropriate sample sizes to measure |
| 23 | the effects of the program. The evaluations |
| 24 | shall consider short-term and long-term pro- |
| 24 | 5 man affacts |

| 1 | "(B) Intensive family preservation |
|----|--|
| 2 | PROGRAMS.— |
| 3 | "(i) IN GENERAL.—An appropriate |
| 4 | portion of the evaluations referred to in |
| 5 | subparagraph (A) shall be of intensive |
| 6 | family preservation programs. For pur- |
| 7 | poses of this subsection, the term 'inten- |
| 8 | sive family preservation programs' means |
| 9 | family-based crisis intervention programs |
| 10 | which are— |
| 11 | "(I) designed to maintain chil- |
| 12 | dren safely in their homes and prevent |
| 13 | the need for foster care; and |
| 14 | "(II) characterized by small case- |
| 15 | loads for workers, limited duration of |
| 16 | services, 24-hour-a-day availability of |
| 17 | staff, and the provision of services pri- |
| 18 | marily in the child's home or in an- |
| 19 | other environment familiar to the |
| 20 | child. |
| 21 | "(ii) EVALUATION REQUIREMENTS.— |
| 22 | (I) The evaluation of any intensive family |
| 23 | preservation program shall provide infor- |
| 24 | mation on the extent (if any) to which the |
| 25 | success of the program depends on— |



| 1 | "(aa) the philosophical approach |
|----|--|
| Ž | of the program; |
| 3 | "(bb) the types of services pro- |
| 4 | vided by the various kinds of pro- |
| 5 | grams; |
| 6 | "(cc) the administrative tech- |
| 7 | niques employed by the various kinds |
| 8 | of programs; |
| 9 | "(dd) the characteristics of fami- |
| 10 | lies participating in the various kinds |
| 11 | of programs; and |
| 12 | "(ee) other relevant factors. |
| 13 | "(II) Only programs that have a plan |
| 14 | for targeting families that are at imminent |
| 15 | risk of a foster care placement shall be |
| 16 | evaluated, and a portion (deemed appro- |
| 17 | priate by the Commission) of the programs |
| 18 | evaluated must target families in crisis due |
| 19 | to substance abuse. |
| 20 | "(III) A control group and a treat- |
| 21 | ment group shall be established consisting |
| 22 | of families at imminent risk of a foster |
| 23 | care placement. |
| 24 | "(IV) Families in the control group |
| 25 | shall receive the array of preplacement pre- |



| 1 | ventive services available to families in the |
|----|---|
| 2 | areas in which the programs are located. |
| 3 | "(V) The services received by the fam- |
| 4 | ilies in the control group and the services |
| 5 | received by the families in the treatment |
| 6 | group shall be described, and an assess- |
| 7 | ment of the need for post-program services |
| 8 | for families participating in the programs |
| 9 | shall be made. |
| 10 | "(VI) Each group of families shall be |
| 11 | monitored for at least 3 years after partici- |
| 12 | pation in the programs to determine the |
| 13 | effectiveness of such programs. |
| 14 | "(VII) The effectiveness of any pro- |
| 15 | gram shall be determined by using specific |
| 16 | outcome measures deemed appropriate by |
| 17 | the Commission, including— |
| 18 | "(aa) whether the program re- |
| 19 | sulted in the placement of fewer chil- |
| 20 | dren in foster care over the short- and |
| 21 | long-term; |
| 22 | "(bb) whether the program in- |
| 23 | creased the well-being of children and |
| 24 | improved family functioning; |



| 1 | "(cc) whether the program pro- |
|----|--|
| 2 | vided valuable diagnostic information |
| 3 | and promoted earlier and more suc- |
| 4 | cessful permanent placements; and |
| 5 | "(dd) whether the benefits of the |
| 6 | program exceeded the costs of the |
| 7 | program. |
| 8 | "(2) FOSTER CARE EVALUATIONS.—In order to |
| 9 | promote more appropriate and effective foster care |
| 10 | for children in need of long-term foster care, the |
| 11 | Commission shall, directly or under contract with 1 |
| 12 | or more independent research organizations, and in |
| 13 | accordance with such criteria as the Commission |
| 14 | deems appropriate, evaluate the effects of alternative |
| 15 | foster care arrangements and services on the well- |
| 16 | being of children who— |
| 17 | "(A) have little prospect of being reunited |
| 18 | with their families, or of being adopted; and |
| 19 | "(B) represent a challenging group of fos- |
| 20 | ter children who are in need of specialized serv- |
| 21 | ices or care. |
| 22 | "(3) LONGITUDINAL CHILD WELFARE DATA |
| 23 | BASES; STUDIES OF CHILD WELFARE POPULATION |
| 24 | DYNAMICS.— |



| 1 | "(A) CONTRACT AUTHORITY.—In order to |
|----|--|
| 2 | develop more appropriate and effective interven- |
| 3 | tion strategies with respect to children and |
| 4 | their families who are referred or reported to |
| 5 | the child welfare system, the Commission shall, |
| 6 | directly or under contract with 1 or more inde- |
| 7 | pendent research organizations— |
| 8 | "(i) plan, design, develop, and imple- |
| 9 | ment not more than 5 child welfare data |
| 10 | bases that provide detailed longitudinal in- |
| 11 | formation on children and their families to |
| 12 | whom the local public child welfare system |
| 13 | provides services, from the time such chil- |
| 14 | dren are first referred or reported to such |
| 15 | system; and |
| 16 | "(ii) using data from such data bases, |
| 17 | conduct such studies on children and their |
| 18 | families served by public child welfare sys- |
| 19 | tems, as the Commission deems appro- |
| 20 | priate, including a study of the extent to |
| 21 | which a lack of affordable housing is a fac- |
| 22 | tor in the placement of children in foster |
| 23 | care, and (at the option of the Commis- |
| 24 | sion) studies of— |

| 1 | "(I) the movements of subgroups |
|----|--|
| 2 | of children and their families into, |
| 3 | through, and out of the various parts |
| 4 | of the child welfare system; |
| 5 | "(II) the characteristics of those |
| 6 | children or families who stay in the |
| 7 | system or various parts of the system |
| 8 | for short time periods versus those |
| 9 | who stay for long time periods; |
| 10 | "(III) the type and intensity of, |
| 11 | and effectiveness of, services that |
| 12 | families receive in the system; |
| 13 | "(IV) the frequency of contact |
| 14 | between and among foster children, |
| 15 | their parents, and caseworkers; |
| 16 | "(V) the factors associated with |
| 17 | repeat occurrences of child abuse and |
| 18 | neglect, and other outcomes; and |
| 19 | "(VI) the condition of children in |
| 20 | the system in areas that may include |
| 21 | educational performance, health, and |
| 22 | personal and social adjustment. |
| 23 | "(B) AGREEMENTS WITH STATES.— |
| 24 | "(i) IN GENERAL.—Not later than Oc- |
| 25 | tober 1, 1993, the Secretary shall, taking |



| l | into account recommendations made by the |
|----|---|
| 2 | Commission, enter into agreements with |
| 3 | not more than 5 States or localities to- |
| 4 | "(I) participate in the planning, |
| 5 | design, development, and operation of |
| 6 | a longitudinal child welfare data base |
| 7 | described in subparagraph (A) in the |
| 8 | participating State or locality in- |
| 9 | volved; and |
| 10 | "(II) reimburse such States or |
| 11 | localities for expenditures incurred |
| 12 | with respect to such activities. |
| 13 | "(ii) PAYMENTS TO STATES.—Under |
| 14 | each such agreement, the Secretary shall |
| 15 | be obligated to pay the State or locality |
| 16 | participating in the establishment of the |
| 17 | data base— |
| 18 | "(I) from amounts available for |
| 19 | payments under section 474(a)(3)(C), |
| 20 | 90 percent of such expenditures as |
| 21 | are incurred during the 3-year period |
| 22 | beginning on October 1, 1993, for the |
| 23 | planning, design, development, instal- |
| 24 | lation, or operation of the data base; |
| 25 | and |



| 1 | "(II) from amounts available for |
|-----|---|
| 2 | payments under section 474(a)(3)(D), |
| 3 | 50 percent of such expenditures as |
| 4 | are incurred after the end of such 3- |
| 5 | year period for the operation of the |
| 6 | data base. |
| 7 | "(C) DATA BASE REQUIREMENTS.—The |
| 8 | Secretary shall ensure that each longitudinal |
| 9 . | data base established under this paragraph— |
| 10 | "(i) includes information on the re- |
| 11 | ceipt, by children and their families in the |
| 12 | data base, of particular child welfare serv- |
| 13 | ices, including— |
| 14 | "(I) child protective services; |
| 15 | "(II) services designed to |
| 16 | strengthen and preserve families; |
| 17 | "(III) foster care and adoption |
| 18 | services; and |
| 19 | "(IV) other services made avail- |
| 20 | able by the child welfare system; |
| 21 | "(ii) to the extent feasible, includes |
| 22 | information on the receipt of services, or |
| 23 | the placement of children, through the |
| 24 | public mental health or juvenile justice |
| 25 | agencies; |



| 1 | "(iii) includes only data that are reli- |
|----|--|
| 2 | able and developed using uniform defini- |
| 3 | tions and methodologies that are consistent |
| 4 | over time and, to the extent feasible, |
| 5 | among jurisdictions; and |
| 6 | "(iv) to the extent appropriate, is im- |
| 7 | plemented with the State data collection |
| 8 | and information retrieval systems de- |
| 9 | scribed in section 474(a)(3)(C). |
| 10 | "(4) Comprehensive service projects |
| 11 | EVALUATIONS.— |
| 12 | "(A) IN GENERAL.—The Commission |
| 13 | shall, directly or under contract with 1 or more |
| [4 | independent research organizations, evaluate |
| 15 | the effectiveness of 1 or more comprehensive |
| 16 | service projects authorized under section 441 |
| 17 | that the Commission considers likely to yield |
| 8 | significant information not available elsewhere, |
| 9 | in accordance with such criteria as the Commis- |
| 20 | sion deems appropriate. |
| 21 | "(B) EVALUATION REQUIREMENTS.—Each |
| 22 | such evaluation shall measure, using criteria |
| 23 | the Commission deems appropriate, the extent |
| 24 | to which the project— |



| 1 | "(i) increased the well-being of chil- |
|----|--|
| 2 | dren and their families; |
| 3 | "(ii) resulted in cost savings due to a |
| 4 | reduction in the number of placments of |
| 5 | children outside their homes or in the |
| 6 | length of stay in out-of-home placements; |
| 7 | "(iii) increased coordination within |
| 8 | the child welfare agency, and among the |
| 9 | child welfare, mental health, and juvenile |
| 10 | justice agencies; |
| 11 | "(iv) increased the level and mix of |
| 12 | preventive services available to children |
| 13 | and their families in the child welfare, |
| 14 | mental health, and juvenile justice systems; |
| 15 | and |
| 16 | "(v) resulted in such other outcomes |
| 17 | as the Commission deems it appropriate to |
| 18 | measure. |
| 19 | "(C) TECHNICAL ASSISTANCE.—The Com- |
| 20 | mission shall provide technical assistance, upon |
| 21 | request, to any State preparing an application |
| 22 | to conduct a comprehensive services project, |
| 23 | and shall provide to any State, upon request, a |
| 24 | statement containing the Commission's rec- |



| 1 | ommendations to the Secretary with respect to |
|----|--|
| 2 | the application. |
| 3 | "(5) CHILD SEPARATION GUIDELINES STUDY.— |
| 4 | "(A) IN GENERAL.—The Commission shall |
| 5 | conduct a study designed to answer the fol- |
| 6 | lowing questions: |
| 7 | "(i) How do the criteria for removal |
| 8 | of children from the home, and the tools |
| 9 | for assessing the risk to the child if not re- |
| 10 | moved from the home, vary from State to |
| 11 | State? In considering this question, the |
| 12 | Commission should examine— |
| 13 | "(I) the decisionmaking process |
| 14 | at the caseworker level in at least 3 |
| 15 | States, at least 1 of which has a sig- |
| 16 | nificantly higher than average rate of |
| 17 | removing children from the home, at |
| 18 | least 1 of which has an approximately |
| 19 | average rate of removing children |
| 20 | from the home, and at least 1 of |
| 21 | which has a significantly lower than |
| 22 | average rate of removing children |
| 23 | from the home; and |
| 24 | "(II) other factors that may af- |
| 25 | fect placement rates such as State |

| 1 | laws and policies, interpretations by |
|----|---|
| 2 | the State child welfare agency of the |
| 3 | reasonable efforts requirement of sec- |
| 4 | tion 471(a)(15), and the tendency to |
| 5 | place or not place children as a result |
| 6 | of economic incentives provided by |
| 7 | various State and Federal funding |
| 8 | ° sources. |
| 9 | "(ii) What guidelines should be used |
| 10 | to assess such risk and determine the need |
| 11 | for removal of children from the home, and |
| 12 | what kind of training would ensure the |
| 13 | consistent application of such guidelines? |
| 14 | The Commission should review and compile |
| 15 | all current research relevant to this ques- |
| 16 | tion.". |
| 17 | (b) EFFECTIVE DATE.—The amendment made by |
| 18 | this section shall take effect on the date of the enactment |
| 19 | of this Act. |
| 20 | SEC. 403. OTHER RESEARCH AND EVALUATIONS. |
| 21 | (a) IN GENERAL.—Section 426(a) (42 U.S.C |
| 22 | 626(a)\ is amended— |
| 23 | (1) in paragraph (1), by striking "and" the sec |
| 24 | and place such term appears: |



| 1 | (2) in paragraph (2), by striking the period and |
|----|--|
| 2 | inserting a semicolon; and |
| 3 | (3) by adding at the end the following: |
| 4 | "(3) to enable the Secretary— |
| 5 | "(A) under contract with an independent |
| 6 | research organization, to conduct a study to as- |
| 7 | sess the prevalence and nature of risks to the |
| 8 | safety of employees of child welfare systems, |
| 9 | under which empirical information shall be ob- |
| 10 | tained on— |
| 11 | "(i) the incidence of violence toward, |
| 12 | or harassment of, such employees; |
| 13 | "(ii) the types of such employees ex- |
| 14 | posed to the greatest risk; |
| 15 | "(iii) the types of harm threatened or |
| 16 | inflicted; |
| 17 | "(iv) the characteristics of per- |
| 18 | petrators of such violence or threats; |
| 19 | "(v) the most dangerous child welfare |
| 20 | settings; and |
| 21 | "(vi) the differences (if any) between |
| 22 | urban and rural areas in the above re- |
| 23 | spects; and |



| 1 | "(B) to make the results and rec- |
|----|---|
| 2 | ommendations of the study described in sub- |
| 3 | paragraph (A) available for dissemination; |
| 4 | "(4) to enable the Secretary— |
| 5 | "(A) to enter into a contract with an orga- |
| 6 | nization or organizations with demonstrated ex- |
| 7 | perience in the field of workload measurement |
| 8 | for human service agencies— |
| 9 | "(i) under which the organization is |
| 10 | to conduct a 3-year study to examine |
| 11 | methodologies for measuring the workloads |
| 12 | of providers of child welfare services and |
| 13 | providers of community mental health serv- |
| 14 | ices; and |
| 15 | "(ii) which, at a minimum, requires |
| 16 | the organization to— |
| 17 | "(I) examine and document |
| 18 | which methodologies are used to |
| 19 | measure caseworker and supervisor |
| 20 | workloads; |
| 21 | "(II) develop general standards |
| 22 | for measurement and size of work- |
| 23 | loads; |



| 1 | "(III) apply and validate stand- |
|----|---|
| 2 | ards for measurement and size of |
| 3 | workloads; and |
| 4 | "(IV) develop software that en- |
| 5 | ables agencies to use appropriate |
| 6 | methodologies to measure workloads; |
| 7 | and |
| 8 | "(B) to consult with an advisory body se- |
| 9 | lected by the Secretary, in planning and carry- |
| 10 | ing out the study described in subparagraph |
| 11 | (A); and |
| 12 | "(C) to make the results and rec- |
| 13 | ommendations of the study described in sub- |
| 14 | paragraph (A) available for dissemination; and |
| 15 | "(5) to enable the Secretary— |
| 16 | "(A) under contract with an independent |
| 17 | research organization, to conduct a study |
| 18 | that— |
| 19 | "(i) is designed to evaluate strategies |
| 20 | for the recruitment and retention of foster |
| 21 | parents, and the effects of foster parent |
| 22 | training programs on the retention of fos- |
| 23 | ter parents; and |
| 24 | "(ii) shall identify successful recruit- |
| 25 | ment techniques and recommend steps |

| 1 | which could be taken at the Federal, State, |
|----|---|
| 2 | or local level to improve the recruitment, |
| 3 | retention, and training of foster parents; |
| 4 | and |
| 5 | "(B) to make the results and rec- |
| 6 | ommendations of the study described in sub- |
| 7 | paragraph (A) available for dissemination.". |
| 8 | (b) Conforming Amendments.—Section 426 (42 |
| 9 | U.S.C. 626) is amended— |
| 10 | (1) by striking subsection (b); and |
| 11 | (2) by redesignating subsection (c) as sub- |
| 12 | section (b). |
| 13 | (c) EFFECTIVE DATE.—The amendments made by |
| 14 | this section shall take effect on the date of the enactment |
| 15 | of this Act. |
| 16 | SEC. 404. CHILD WELFARE DEMONSTRATION PROJECTS. |
| 17 | (a) GENERAL PROVISIONS.— |
| 18 | (1) MINIMUM NUMBER OF PROJECTS OF EACH |
| 19 | TYPE.—The Secretary of Health and Human Serv- |
| 20 | ices (in this section referred to as the "Secretary") |
| 21 | shall authorize at least 1 demonstration project to be |
| 22 | conducted under each paragraph of subsection (b) |
| 23 | during the 4-year period beginning with fiscal year |
| 24 | 1994. |



| 1 | (2) Limitation on authorization of appro- |
|-----|---|
| 2 | PRIATIONS.—For demonstration projects approved |
| 3 | by the Secretary under this section, there are au- |
| 4 | thorized to be appropriated to the Secretary not to |
| 5 | exceed \$45,000,000 for each of fiscal years 1994, |
| 6 | 1995, 1996, and 1997. |
| 7 | (b) Specific Types of Projects.— |
| 8 | (1) ABANDONED INFANTS PERMANENT PLACE- |
| 9 | MENT DEMONSTRATION.— |
| 10 | (A) IN GENERAL.—The Secretary may au- |
| l 1 | thorize not more than 10 States or localities to |
| 12 | conduct demonstration projects designed to- |
| 13 | (i) review administrative and judicial |
| 14 | procedures in effect in the State or locality |
| 15 | for children abandoned at or shortly after |
| 16 | birth, and laws in effect in the State or lo- |
| 17 | cality that govern abandonment and the |
| 18 | termination of parental rights; |
| 19 | (ii) assess which of such procedures |
| 20 | and laws cause delays in the permanent |
| 21 | placement of such children; and |
| 22 | (iii) implement alternative procedures |
| 23 | or laws to enable lasting permanent deci- |
| 24 | sions to be made more expeditiously with |
| 25 | respect to the placement of such children, |



| 1 | including, at the option of the State or lo- |
|----|---|
| 2 | cality, procedures or laws that— |
| 3 | (I) provide additional attorneys |
| 4 | or agency personnel to pursue or proc- |
| 5 | ess cases involving termination of pa- |
| 6 | rental rights; |
| 7 | (II) expand the standing of foster |
| 8 | parents to bring actions involving the |
| 9 | termination of parental rights; and |
| 10 | (III) require certain of such chil- |
| 11 | dren to be placed for foster care in |
| 12 | homes that are likely to become the |
| 13 | permanent adoptive homes of such |
| 14 | children. |
| 15 | (B) APPLICATION.—Each State or locality |
| 16 | desiring to conduct a demonstration project |
| 17 | under this paragraph shall submit to the Sec- |
| 18 | retary an application containing— |
| 19 | (i) an assurance that the State or lo- |
| 20 | cality developed and will carry out the |
| 21 | project jointly with appropriate judicial ad- |
| 22 | ministrators, and with appropriate agen- |
| 23 | cies of the State or locality that provide |
| 24 | services to children abandoned at or short- |
| 25 | ly after birth; and |



| 1 | (ii) such other information as the Sec- |
|----|--|
| 2 | retary may require by regulation. |
| 3 | (C) APPROVAL OF CERTAIN APPLICA- |
| 4 | TIONS.—The Secretary shall approve not more |
| 5 | than 10 applications to conduct projects which |
| 6 | appear likely to contribute significantly to the |
| 7 | achievement of the purpose of this paragraph. |
| 8 | (D) EVALUATIONS; REPORT.—Each State |
| 9 | and locality that conducts a demonstration |
| 10 | project under this paragraph shall develop and |
| 11 | carry out a plan for evaluating the effects of |
| 12 | the project, and shall submit to the Secretary a |
| 13 | report on such evaluation. |
| 14 | (E) DISSEMINATION OF REPORTS.—The |
| 15 | Secretary shall make available to the Congress |
| 16 | and the public the reports submitted pursuant |
| 17 | to subparagraph (D). |
| 18 | (2) TERMINATION OF PARENTAL RIGHTS DEM- |
| 19 | ONSTRATION.— |
| 20 | (A) IN GENERAL.—The Secretary may au- |
| 21 | thorize not more than 5 States to conduct dem- |
| 22 | onstration projects, throughout the State or in |
| 23 | areas of the State selected by the State, de- |
| 24 | signed to— |



| 1 | (i) review administrative and judicial |
|----|--|
| 2 | procedures, and agency legal rep- |
| 3 | resentation, with regards to termination of |
| 4 | parental rights; and |
| 5 | (ii) implement new procedures or |
| 6 | other improvements that ensure more time- |
| 7 | ly hearing of, and decisions on, cases in- |
| 8 | volving the termination of parental rights, |
| 9 | with a goal of substantially reducing, with |
| 10 | respect to children of individuals whose pa- |
| 11 | rental rights are terminated, the amount of |
| 12 | time that elapses from the time such chil- |
| 13 | dren are removed from home to the time |
| 14 | parental rights are terminated. |
| 15 | (B) APPLICATION.—Each State desiring to |
| 16 | conduct a demonstration project under this |
| 17 | paragraph shall submit to the Secretary an ap- |
| 18 | plication that includes— |
| 19 | (i) such information as the Secretary |
| 20 | may require; |
| 21 | (ii) written assurance that the appli- |
| 22 | cation was developed and that the project |
| 23 | will be carried out in collaboration with ap- |
| 24 | propriate State or local judicial administra- |
| 25 | tors; and |

| 1 | (iii) an assurance that the State has |
|----|--|
| 2 | recently reviewed, or, as part of the |
| 3 | project, will review, the sufficiency of State |
| 4 | laws governing the termination of parental |
| 5 | rights. |
| 6 | (C) Approval of certain applica- |
| 7 | TIONS.—The Secretary shall approve not more |
| 8 | than 5 applications to conduct projects which |
| 9 | appear likely to contribute significantly to the |
| 10 | achievement of the purpose of this paragraph. |
| 11 | (D) EVALUATIONS; REPORT.—Each State |
| 12 | that conducts a demonstration project under |
| 13 | this paragraph shall develop and carry out a |
| 14 | plan for evaluating the effects of the project, |
| 15 | and shall submit to the Secretary a report on |
| 16 | such evaluation. |
| 17 | (E) DISSEMINATION OF REPORTS.—The |
| 18 | Secretary shall make available to the Congress |
| 19 | and the public the reports submitted pursuant |
| 20 | to subparagraph (D). |
| 21 | (3) Border region child welfare worker |
| 22 | TRAINING DEMONSTRATION.— |
| 23 | (A) IN GENERAL.—The Secretary shall au- |
| 24 | thorize not more than 5 eligible institutions to |
| 25 | conduct demonstration projects to train eligible |



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| 1 | individuals to deliver culturally sensitive and bi- |
| 2 | lingual child welfare services in areas of the |
| 3 | United States that border on Mexico. |
| 4 | (B) APPLICATIONS.—The Secretary shall |
| 5 | approve an application of an eligible institution |
| 6 | to conduct a demonstration project under this |
| 7 | paragraph for a fiscal year if the Secretary has |
| 8 | approved not more than 4 other such applica- |
| 9 | tions for the fiscal year and the application |
| 10 | meets the following requirements: |
| 11 | (i) HISTORY OF, OR PLAN FOR, |
| 12 | TRAINING STUDENTS TO DELIVER CHILD |
| 13 | WELFARE SERVICES IN BORDER AREAS.— |
| 14 | The application demonstrates that the ap- |
| 15 | plicant has a history of, or a plan for, |
| 16 | training students to deliver child welfare |
| 17 | services in an area of the United States |
| 18 | that borders on Mexico. |
| 19 | (ii) TRAINING CURRICULUM REQUIRE- |
| 20 | MENTS.—The application describes the |
| 21 | curriculum of the training program. Such |
| 22 | curriculum must be sensitive to the culture |
| 23 | of the area that borders on Mexico and the |



25

State in which the applicant is located, and

must include training for the identification

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|----|--|
| 1 | of health problems of children and their |
| 2 | families and of child abuse and neglect. |
| 3 | (iii) Scope and length of train- |
| 4 | ING.—The application includes an assur- |
| 5 | ance that the training program meets all |
| 6 | requirements established under subpara- |
| 7 | graph (C) governing the scope and length |
| 8 | of the training to be provided. |
| 9 | (iv) Plan for placing individuals |
| 10 | COMPLETING THE TRAINING IN BORDER |
| 11 | AREA FAMILY ASSISTANCE AG NCIES.— |
| 12 | The application contains a plan for placing |
| 13 | each eligible individual who completes the |
| 14 | training under the project in a family as- |
| 15 | sistance agency that provides services di- |
| 16 | rectly to residents of the border county in |
| 17 | which the agency is located. |
| 18 | (v) Commitment to consult with |
| 19 | STATE CHILD WELFARE AGENCY.—The ap- |
| 20 | plication contains a commitment by the ap- |
| 21 | plicant to consult with the child welfare |
| 22 | agency of the State in which the applicant |
| 23 | is located to ensure that the project is de- |
| 24 | signed to provide individuals with child |
| 25 | welfare skills that are needed for work with |



| 1 | disadvantaged | individuals | in | the | area | of |
|---|----------------|--------------|-------------|------|------|----|
| 2 | the State that | borders on N | I ex | ico. | | |

(C) Training requirements.—The Secretary, in consultation with the State child welfare agencies of the eligible States, shall develop criteria regarding the scope and length of the training program to be provided under any demonstration project conducted under this paragraph to ensure that training under the program adequately prepares trainees for the work they will perform after completion of the training program. The Secretary shall treat participation in a program leading to a bachelor's or a master's degree in social work as providing such adequate preparation.

(D) GRANTS.—

(i) Allocation among states with approved projects.—Each eligible State in which is located an eligible institution whose application to conduct a demonstration project under this paragraph for a fiscal year has been approved by the Secretary shall be allocated for the fiscal year that portion of the funds available to carry



| 1 | out this paragraph for the fiscal year that |
|----|--|
| 2 | is represented by— |
| 3 | (I) the number of disadvantaged |
| 4 | individuals who, as of the close of the |
| 5 | second preceding fiscal year, resided |
| 6 | in the border counties of the State; di- |
| 7 | vided by |
| 8 | (II) the total number of dis- |
| 9 | advantaged individuals who, as of the |
| 10 | close of the second preceding fiscal |
| 11 | year, resided in the border counties of |
| 12 | all such eligible States. |
| 13 | (ii) Grant authority.—The Sec- |
| 14 | retary shall make a grant to each eligible |
| 15 | institution that the Secretary authorizes to |
| 16 | conduct a demonstration project under this |
| 17 | paragraph for a fiscal year in an amount |
| 18 | equal to— |
| 19 | (I) the amount allocated for the |
| 20 | fiscal year under clause (i) to the |
| 21 | State in which the institution is lo- |
| 22 | cated; divided by |
| 23 | (II) the number of eligible insti- |
| 24 | tutions in the State that are so au- |
| 25 | thorized. |



| 1 | (E) USE OF GRANTS.—Each eligible insti- |
|----|--|
| 2 | tution that receives a grant under this |
| 3 | paragraph— |
| 4 | (i) shall use the grant to equip eligible |
| 5 | individuals with the knowledge and skills |
| 6 | necessary to perform the range of child |
| 7 | welfare work, from case management to |
| 8 | supervisory skills; and |
| 9 | (ii) may use the grant to pay the tui- |
| 10 | tion, room and board, travel, and other liv- |
| 11 | ing expenses of eligible individuals. |
| 12 | (F) DEFINITIONS.—As used in this para- |
| 13 | graph: |
| 14 | (i) BORDER COUNTY.—The term |
| 15 | "border county" means— |
| 16 | (I) in the State of Texas, the |
| 17 | counties of Cameron, Brooks, Hi- |
| 18 | dalgo, Kenedy, Willacy, Jim Hogg, |
| 19 | Starr, Webb, Zapata, Duval, LaSalle, |
| 20 | Maverick, Dimmit, Zavala, Uvalde, |
| 21 | Kinney, Val Verde, Edwards, Crock- |
| 22 | ett, Terrell, Pecos, Brewster, Presidio, |
| 23 | Jeff Davis, Reeves, Culberson, |
| 24 | Hudspeth, Bexar, and El Paso; |



| 1 | (II) in the State of New Mexico, |
|----|--|
| 2 | the counties of Otero, Sierra, Dona |
| 3 | Ana, Luna, Hidalgo, Grant, Lea, Roo- |
| 4 | sevelt, Chaves, Eddy, and Lincoln; |
| 5 | (III) in the State of Arizona, the |
| 6 | counties of Cochise, Graham, |
| 7 | Greenlee, Maricopa, Pinal, Pima, |
| 8 | Yuma, La Paz, and Santa Cruz; and |
| 9 | (IV) in the State of California, |
| 10 | the counties of Imperial, San Diego, |
| 11 | Riverside, and Orange. |
| 12 | (ii) CHILD WELFARE AGENCY.—The |
| 13 | term "child welfare agency" means, with |
| 14 | respect to a State, the individual or agency |
| 15 | that administers or supervises the adminis- |
| 16 | tration of the State plan for child welfare |
| 17 | services under part B of title IV of the So- |
| 18 | cial Security Act. |
| 19 | (iii) Disadvantaged individual.— |
| 20 | The term "disadvantaged individual" |
| 21 | means an individual whose income does not |
| 22 | exceed 130 percent of the income official |
| 23 | poverty line (as defined by the Office of |
| 24 | Management and Budget, and revised an- |
| 25 | nually in accordance with section 673(2) of |



| 1 | the Omnibus Budget Reconciliation Act of |
|----|---|
| 2 | 1981) applicable to a family of the size of |
| 3 | the individual's family. |
| 4 | (iv) ELIGIBLE INDIVIDUAL.—The |
| 5 | term "eligible individual" means any indi- |
| 6 | vidual who— |
| 7 | (I) is, or intends to become, an |
| 8 | employee of a family assistance agen- |
| 9 | cy in an eligible State; and |
| 10 | (II) enters into an agreement |
| 11 | with an eligible institution in the |
| 12 | State under which— |
| 13 | (aa) the institution agrees to |
| 14 | train the individual to deliver cul- |
| 15 | turally sensitive and bilingual |
| 16 | child welfare services in the area |
| 17 | of the United States that borders |
| 18 | on Mexico; and |
| 19 | (bb) the individual agrees to |
| 20 | so deliver such services at or |
| 21 | from a site approved by the child |
| 22 | welfare agency of the State for at |
| 23 | least 1 year beginning within a |
| 24 | reasonable time after the individ- |
| 25 | ual completes the training. |



| 1 | (v) ELIGIBLE INSTITUTION.—The |
|----|--|
| 2 | term "eligible institution" means any insti- |
| 3 | tution of higher education that is located |
| 4 | in an eligible State. |
| 5 | (vi) ELIGIBLE STATE.—The term "eli- |
| 6 | gible State" means Texas, New Mexico, |
| 7 | Arizona, and California. |
| 8 | (vii) Family assistance agency.— |
| 9 | The term "family assistance agency" |
| 10 | means a child welfare agency, family plan- |
| 11 | ning agency, hospital, clinic, community |
| 12 | mental health facility, or drug and alcohol |
| 13 | treatment program. |
| 14 | (viii) Institution of higher edu- |
| 15 | CATION.—The term "institution of higher |
| 16 | education" means— |
| 17 | (I) an institution of higher edu- |
| 18 | cation (as defined in section 1201(a) |
| 19 | or 481(a) of the Higher Education |
| 20 | Act of 1965); and |
| 21 | (II) an area vocational education |
| 22 | school (as defined in subparagraph |
| 23 | (C) or (D) of section 521(3) of the |
| 24 | Carl D. Perkins Vocational Education |
| 25 | Act). |



| 1 | (4) | STAFF | RECRUITMENT | AND | RETENTION |
|---|--------|----------|-------------|-----|-----------|
| 2 | DEMONS | rration. | | | |

- (A) IN GENERAL.—The Secretary may make grants under this paragraph to not more than 10 State or local government agencies to conduct demonstration projects designed to develop and implement innovative recruitment or retention strategies for trained staff in public and private nonprofit agencies working with children and adolescents at risk of being placed in foster care.
 - (B) ELIGIBILITY.—To be eligible to conduct a demonstration project under this paragraph, a State or local government agency shall submit to the Secretary a 3-year plan for the recruitment and retention of trained direct services staff (for public and private nonprofit agencies that contract for the care of children in the custody of public agencies), which contains such information as the Secretary may prescribe by regulation, including a description of the planned outreach activities and the steps that will be taken to encourage recruitment and retention of staff.



| 1 | (C) GRANT REQUIRED TO BE MADE FOR |
|----|---|
| 2 | ELIGIBLE PROJECT DESIGNED FOR MINORITY |
| 3 | COMMUNITY SERVICE.—The Secretary shall |
| 4 | make a grant under this paragraph to at least |
| 5 | 1 State or local government agency which sub- |
| 6 | mits to the Secretary an application for a dem- |
| 7 | onstration project designed to expand the ca- |
| 8 | pacity of minorities to provide services within |
| 9 | their communities if the application otherwise |
| 10 | meets the requirements of this paragraph. |
| 11 | (D) PRIORITY TO BE GIVEN TO CERTAIN |
| 12 | PROJECTS.—In considering proposed dem- |
| 13 | onstration projects under this paragraph, the |
| 14 | Secretary shall give priority to— |
| 15 | (i) proposed projects that demonstrate |
| 16 | intersystem cooperation among child wel- |
| 17 | fare, juvenile justice, mental health, or |
| 18 | substance abuse agencies; and |
| 19 | (ii) proposed projects that are de- |
| 20 | signed to test urban and rural strategies in |
| 21 | a variety of geographic areas. |
| 22 | (E) APPROVAL OF CERTAIN APPLICA- |
| 23 | TIONS.—The Secretary shall approve not more |
| 24 | than 10 applications to conduct projects which |



| 1 | appear likely to contribute significantly to the |
|----|--|
| 2 | achievement of the purpose of this paragraph. |
| 3 | (F) USE OF GRANTS.—Each agency that |
| 4 | receives a grant under this paragraph shall use |
| 5 | the grant to carry out the plan submitted to the |
| 6 | Secretary as described in subparagraph (B). |
| 7 | (G) STATE REQUIRED TO PARTIALLY |
| 8 | MATCH GRANTS MADE FOR CONSECUTIVE |
| 9 | YEARS.—Each agency which receives a grant |
| 10 | under this paragraph for 2 or more consecutive |
| 11 | years shall provide from non-Federal sources— |
| 12 | (i) for the 2nd consecutive year, an |
| 13 | amount equal to 20 percent of the grant |
| 14 | made for such year; and |
| 15 | (ii) for the 3rd consecutive year, an |
| 16 | amount equal to 25 percent of the grant |
| 17 | made for such year. |
| 18 | (II) EVALUATIONS; REPORT.—Each State |
| 19 | and locality that conducts a demonstration |
| 20 | project under this paragraph shall develop and |
| 21 | carry out a plan for evaluating the effects of |
| 22 | the project, and shall submit to the Secretary a |
| 23 | report on such evaluation. |
| 24 | (I) Dissemination of Reports.—The |
| 25 | Secretary shall make available to the Congress 143 |

| 1 | and the public the reports submitted pursuant |
|----|--|
| 2 | to subparagraph (H). |
| 3 | (5) Joint training demonstration.— |
| 4 | (A) IN GENERAL.—The Secretary may |
| 5 | make grants under this paragraph, on a com- |
| 6 | petitive basis, to not more than 10 State or |
| 7 | local government agencies to conduct dem- |
| 8 | onstration projects designed to test the effect of |
| 9 | joint training programs for the staff of child |
| 10 | welfare, mental health, and juvenile justice |
| 11 | agencies. |
| 12 | (B) ELIGIBILITY.—To be eligible for a |
| 13 | grant under this paragraph, a State or local |
| 14 | government agency shall designate a public |
| 15 | agency which provides services to children in |
| 16 | the State and demonstrate that at least 2 such |
| 17 | agencies will participate in the project by con- |
| 18 | tributing financial resources, staff resources |
| 19 | and trainees. |
| 20 | (C) Approval of Certain applica |
| 21 | TIONS.—The Secretary shall approve not more |
| 22 | than 10 applications to conduct projects which |
| 23 | appear likely to contribute significantly to the |



achievement of the purpose of this paragraph.

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| 1 | (D) USE OF GRANT.—Each State or local |
| 2 | government agency that receives a grant under |
| 3 | this paragraph shall use the grant to train staff |
| 4 | (including supervisors) of public and private |
| 5 | agencies who provide services to children or |
| 6 | adolescents at risk of requiring foster care or to |
| 7 | the families of such children or adolescents. |
| 8 | Such training shall be designed to— |
| 9 | (i) educate staff about the special |
| 10 | needs of, and service programs for, certain |
| 11 | populations of children or adolescents, such |
| 12 | as those who have been sexually abused, |
| 13 | suffer from serious emotional disturbances, |
| 14 | are substance abusers, have acquired im- |
| 15 | mune deficiency syndrome, or are infected |
| 16 | with a human immunodeficiency virus; and |
| 17 | (ii) coordinate the interagency delivery |
| 18 | of services (including family preservation |
| 19 | services, family reunification services, inde- |
| 20 | pendent living services, and supportive |
| 21 | services) to children at risk of being placed |
| 22 | in foster care. |
| 23 | (E) EVALUATIONS; REPORT.—Each State |
| 24 | or local government agency that conducts a |
| 25 | demonstration project under this paragraph |

| 1 | shall develop and carry out a plan for evaluat- |
|----|---|
| 2 | ing the effects of the training provided under |
| 3 | the project, and shall submit to the Secretary a |
| 4 | report on such evaluation. |
| 5 | (F) DISSEMINATION OF REPORTS.—The |
| 5 | Secretary shall make available to the Congress |
| 7 | and the public the reports submitted pursuant |
| 8 | to subparagraph (E). |
| 9 | (e) Foster Care and Adoption Assistance Dem- |
| 10 | ONSTRATION.— |
| 11 | (1) IN GENERAL.—The Secretary may author- |
| 12 | ize not more than 5 States to conduct demonstration |
| 13 | projects designed to test, for not more than 6 years, |
| 14 | the feasibility of eliminating the requirements in sec- |
| 15 | tions 472 and 473 of the Social Security Act that |
| 16 | relate to the income and resources of the child or of |
| 17 | the family from which a child originated, and allow- |
| 18 | ing States to receive reimbursement for foster care |
| 19 | maintenance payments and for adoption assistance |
| 20 | payments made with respect to children without re- |
| 21 | gard to such income and resources. |
| 22 | (2) APPLICATION.—Each State desiring to con- |
| 23 | duct a demonstration project under this subsection |
| 24 | shall submit to the Secretary an application in such |

| 1 | form and containing such information as the Sec- |
|----|--|
| 2 | retary may require by regulation. |
| 3 | (3) AGREEMENT ON FEDERAL MATCHING PAY- |
| 4 | MENTS AND STRATEGY FOR EVALUATION.— |
| 5 | (A) In GENERAL.—As a condition prece- |
| 6 | dent to approving any application to conduct a |
| 7 | demonstration project under this subsection, |
| 8 | the Secretary and the State shall reach agree- |
| 9 | ment on— |
| 10 | (i) the rates at which the various |
| 11 | types of expenditures under the project |
| 12 | shall be reimbursed, in lieu of the rates at |
| 13 | which such expenditures would otherwise |
| 14 | be reimbursed under section 474 of the So- |
| 15 | cial Security Act; and |
| 16 | (ii) a strategy for evaluating the ef- |
| 17 | fects of the project. |
| 18 | (B) LIMITATION.—The Secretary may not |
| 19 | agree to any set of reimbursement rates under |
| 20 | subparagraph (A)(i) of this paragraph, unless |
| 21 | the Secretary determines that the set of rates |
| 22 | is likely to result in an amount of Federal pay- |
| 23 | ments to the State under section 474 of the So- |
| 24 | cial Security Act that does not exceed the |
| 25 | amount that would have been so paid to the |



| 1 | State if the State were not conducting the dem- |
|----|---|
| 2 | onstration project. |
| 3 | (4) APPROVAL OF CERTAIN APPLICATIONS.— |
| 4 | (A) IN GENERAL.—The Secretary shall ap- |
| 5 | prove not more than 5 applications to conduct |
| 6 | projects which appear likely to contribute sig- |
| 7 | nificantly to the achievement of the purpose of |
| 8 | this subsection. |
| 9 | (B) PROJECT LIFETIME.— |
| 10 | (i) 3 YEARS.—Each agreement under |
| 11 | paragraph (3) shall be for a term of 3 |
| 12 | years. |
| 13 | (ii) AUTHORITY TO RENEW PROJECT |
| 14 | FOR 3 YEARS.—Upon the request of the |
| 15 | State, the Secretary shall extend for 3 ad- |
| 16 | ditional years the term of any agreement |
| 17 | under paragraph (3). |
| 18 | (5) EVALUATIONS; REPORT.—Each State that |
| 19 | conducts a demonstration project under this sub- |
| 20 | section shall develop and carry out a plan for evalu- |
| 21 | ating the effects of the project, and shall submit to |
| 22 | the Secretary a report on such evaluation. |
| 23 | (6) DISSEMINATION OF REPORTS.—The Sec- |
| 24 | retary shall make available to the Congress and the |



| 1 | public the reports submitted pursuant to paragraph |
|----|---|
| 2 | (5). |
| 3 | SEC. 405. TECHNICAL ASSISTANCE. |
| 4 | (a) IN GENERAL.—Section 476 (42 U.S.C. 676) is |
| 5 | amended by adding at the end the following: |
| 6 | "(c) The Secretary shall provide technical assistance |
| 7 | to the States to assist the States in— |
| 8 | "(1) interpreting and implementing part B, |
| 9 | part C, and this part; |
| 10 | "(2) disseminating information on innovative |
| 11 | child welfare practices; |
| 12 | "(3) correcting problems identified through |
| 13 | Federal audits and reviews, and carrying out correc- |
| 14 | tive action plans required by this part; |
| 15 | "(4) implementing the foster care and adoption |
| 16 | data collection system described in section 479; and |
| 17 | "(5) addressing such other matters as the Sec- |
| 18 | retary may identify.". |
| 19 | (b) EFFECTIVE DATE.—The amendment made by |
| 20 | subsection (a) shall take effect on October 1, 1992. |



| 1 | TITLE V-MISCELLANEOUS |
|----|--|
| 2 | HUMAN RESOURCES AMEND- |
| 3 | MENTS |
| 4 | SEC. 501. STATE OPTION TO USE RETROSPECTIVE BUDGET- |
| 5 | ING WITHOUT MONTHLY REPORTING UNDER |
| 6 | AFDC PROGRAM. |
| 7 | (a) IN GENERAL.—Section 402(a)(13) (42 U.S.C. |
| 8 | 602(a)(13)) is amended— |
| 9 | (1) by striking all that precedes subparagraph |
| 10 | (A) and inserting the following: |
| 11 | "(13) provide, at the option of the State and |
| 12 | with respect to such category or categories as the |
| 13 | State may select and identify in the State plan, |
| 14 | that—"; and |
| 15 | (2) in each of subparagraphs (A) and (B), by |
| 16 | striking ", in the case of families who are required |
| 17 | to report monthly to the State agency pursuant to |
| 18 | paragraph (14)". |
| 19 | (b) EFFECTIVE DATE.—The amendment made by |
| 20 | subsection (a) shall take effect on October 1, 1992, and |
| 21 | shall apply to payments under part A of title IV of the |
| 22 | Social Security Act for fiscal year 1993 and such pay- |
| 23 | ments for succeeding fiscal years. |



| 1 | SEC. 502. INCREASE IN STEPPARENT INCOME DISREGARD |
|----|--|
| 2 | UNDER AFDC PROGRAM. |
| 3 | (a) IN GENERAL.—Section 402(a)(31) (42 U.S.C. |
| 4 | 602(a)(31)) is amended by striking "\$75" and inserting |
| 5 | "\$90". |
| 6 | (b) EFFECTIVE DATE.—The amendment made by |
| 7 | subsection (a) shall take effect on October 1, 1992, and |
| 8 | shall apply to payments under part A of title IV of the |
| 9 | Social Security Act for fiscal year 1993 and such pay- |
| 10 | ments for succeeding fiscal years. |
| 11 | SEC. 503. EXTENSION OF PERIOD FOR DEMONSTRATION |
| 12 | PROJECTS FOR EVALUATING MODEL PROCE- |
| 13 | DURES FOR REVIEWING CHILD SUPPORT |
| 14 | AWARDS. |
| 15 | (a) In General.—Section 103(c)(4) of the Family |
| 16 | Support Act of 1988 is amended by striking "2-year" and |
| 17 | 7 inserting "3-year". |
| 18 | 3 (b) EFFECTIVE DATE.—The amendment made by |
| 19 | 9 subsection (a) shall take effect on the date of the enact- |
| 2 | 0 ment of this Act. |
| 2 | 1 SEC. 504. TECHNICAL CORRECTIONS RELATED TO THE IN |
| 2 | 2 COME SECURITY AND HUMAN RESOURCES |
| 2 | 3 PROVISIONS OF THE OMNIBUS BUDGET REC |
| 2 | ONCILIATION ACT OF 1990. |
| 2 | (a) AMENDMENT RELATED TO SECTION 5057.—Sec |
| | of the 5057 of the Omnibus Budget Reconciliation Act of |



- 1 1990 (Public Law 101-508), and the amendment made
- 2 by such section, are hereby repealed, and section 1139(d)
- 3 of the Social Security Act shall be applied and adminis-
- 4 tered as if such section 5057 had never been enacted.
- 5 (b) Amendment Relating to Section 5060(a).—
- 6 Clause (II) of section 402(g)(1)(A)(vi) of the Social Secu-
- 7 rity Act (42 U.S.C. 602(g)(1)(A)(vi)(II)) is amended by
- 8 moving such subclause 2 ems to the right so that the left
- 9 margin of such subclause is aligned with the left margin
- 10 of subclause (I) of such section.
- 11 (e) Amendment Relating to Section
- 12 5061(a)(3).—Section 407(b)(1)(B)(v) of the Social Secu-
- 13 rity Act (42 U.S.C. 607(b)(1)(B)(v)) is amended by strik-
- 14 ing "parents' needs" and inserting "parent's needs".
- 15 (d) AMENDMENT RELATED TO SECTION 5081(a).—
- 16 Section 402(i)(6)(D) of the Social Security Act (42 U.S.C.
- 17 602(i)(6)(D)) is amended by striking "as as" and insert-
- 18 ing "as".
- 19 (e) AMENDMENT RELATING TO SECTION
- 20 5105(a)(1)(B)(ii)(I).—Section 1631(a)(2)(C)(i) of the So-
- 21 cial Security Act (42 U.S.C. 1383(a)(2)(C)(i)) is amended
- 22 by inserting "a" before "representative".
- 23 (f) AMENDMENT RELATED TO SECTION
- 24 5105(d)(1)(B).—Section 5105(d)(1)(B) of the Omnibus



| 1 | Budget Reconciliation Act of 1990 (Public Law 101–508) |
|----|---|
| 2 | is amended to read as follows: |
| 3 | "(B) TITLE XVI.—Section 1631(a)(2)(F) |
| 4 | (42 U.S.C. 1383(a)(2)(F)), as so redesignated |
| 5 | by subsection (c)(2) of this section, is amended |
| 6 | to read as follows: |
| 7 | '(F) The Secretary shall include as a part of the an- |
| 8 | nual report required under section 704, information with |
| 9 | respect to the implementation of the preceding provisions |
| 10 | of this paragraph, including— |
| 11 | '(i) the number of cases in which the rep- |
| 12 | resentative payee was changed; |
| 13 | '(ii) the number of cases discovered where there |
| 14 | has been a misuse of funds; |
| 15 | '(iii) how any such cases were dealt with by the |
| 16 | Secretary; |
| 17 | '(iv) the final disposition of such cases (includ- |
| 18 | ing any criminal penalties imposed); and |
| 19 | '(v) such other information as the Secretary de- |
| 20 | termines to be appropriate.". |
| 21 | (g) Amendments Related to Section 5105(b).— |
| 22 | Section 1631(a)(2)(C) of the Social Security Act (42 |
| 23 | U.S.C. 1383(a)(2)(C)) is amended— |
| 24 | (1) by striking clause (ii); |



| 1 | (2) by redesignating clauses (iii), (iv), and (v) |
|----|--|
| 2 | as clauses (ii), (iii), and (iv), respectively; and |
| 3 | (3) in clause (iv) (as so redesignated), by strik- |
| 4 | ing "(iii), and (iv)" and inserting "and (iii)". |
| 5 | (h) Amendments Related to Section |
| 6 | 5107(a)(2)(B).—Section $1631(c)(1)(B)$ of the Social Se- |
| 7 | curity Act (42 U.S.C. $1383(c)(1)(B)$) is amended by strik- |
| 8 | ing "paragraph (1)" each place such term appears and |
| 9 | inserting "subparagraph (A)". |
| 10 | (i) AMENDMENT RELATED TO SECTION |
| 11 | 5109(a)(2).—Section 1631 of the Social Security Act (42 |
| 12 | U.S.C. 1383) is amended by redesignating the subsection |
| 13 | (n) added by section 5109(a)(2) of the Omnibus Budget |
| 14 | Reconciliation Act of 1990, as subsection (o). |
| 15 | (j) Amendments Related to Section |
| 16 | 11115(b)(2).—Section 1613(a) of the Social Security Act |
| 17 | (42 U.S.C. 1382b(a)) is amended— |
| 18 | (1) in paragraph (9), by striking "and"; |
| 19 | (2) in the first paragraph (10), by striking the |
| 20 | period and inserting "; and"; and |
| 21 | (3) by redesignating the second paragraph (10) |
| 22 | as paragraph (11). |
| 23 | (k) Effective Date.—Each amendment made by |
| 24 | this section shall take effect as if the amendment had been |
| 25 | included in the provision of the Omnibus Budget Rec- |



- 1 onciliation Act of 1990 to which the amendment relates,
- 2 at the time the provision became law.
- 3 SEC. 505. TECHNICAL CORRECTIONS RELATED TO THE
- 4 HUMAN RESOURCE AND INCOME SECURITY
- 5 PROVISIONS OF OMNIBUS BUDGET REC-
- 6 ONCILIATION ACT OF 1989.
- 7 (a) AMENDMENT RELATING TO SECTION 8004(a).—
- 8 Section 408(m)(2)(A) of the Social Security Act (42
- 9 U.S.C. 608(m)(2)(A)) is amended by striking "a fiscal"
- 10 and inserting "the fiscal".
- 11 (b) Amendment Relating to Section 8006(a).—
- 12 Section 473(a)(6)(B) of the Social Security Act (42
- 13 U.S.C. 673(a)(6)(B)) is amended by striking
- 14 "474(a)(3)(B)" and inserting "474(a)(3)(C)".
- 15 (e) AMENDMENT RELATING TO SECTION
- 16 8007(b)(3).—Subparagraph (D) of section 475(5) of the
- 17 Social Security Act (42 U.S.C. 675(5)(D)) is amended by
- 18 moving such subparagraph 2 ems to the right so that the
- 19 left margin of such subparagraph is aligned with the left
- 20 margin of subparagraph (C) of such section.
- 21 (d) EFFECTIVE DATE.—Each amendment made by
- 22 this section shall take effect as if the amendment had been
- 23 included in the provision of the Omnibus Budget Rec-
- 24 onciliation Act of 1989 to which the amendment relates,
- 25 at the time the provision became law.



1 TITLE VI—CHILDHOOD HUNGER

| 2 | REL | TIME |
|---|-----|------|
| 2 | REL | LCT |

- 3 SEC. 601. SHORT TITLE.
- 4 This title may be cited as the "Mickey Leland Child-
- 5 hood Hunger Relief Act".

11

- 6 SEC. 602. REFERENCES TO ACTS.
- 7 Except as otherwise specifically provided in this title,
- 8 references to "the Act" and sections thereof shall be
- 9 deemed to be references to the Food Stamp Act of 1977
- 10 (7 U.S.C. 2011 et seq.) and the sections thereof.

Subtitle A—Ensuring Adequate

- Food Assistance
- 13 SEC. 611. FAMILIES WITH HIGH SHELTER EXPENSES.
- 14 (a) REMOVAL OF CAP.—The fourth sentence of sec-
- 15 tion 5(e) of the Food Stamp Act of 1977 (hereinafter re-
- 16 ferred to as "the Act") (7 U.S.C. 2014(e)) is amended
- 17 by striking ": Provided, That the amount" and all that
- 18 follows through "June 30".
- 19 (b) Transitional Cap.—Effective for the period be-
- 20 ginning on October 1, 1992, and ending December 31,
- 21 1996, section 5(e), as amended by subsection (a), is
- 22 amended by inserting after the fourth sentence the fol-
- 23 lowing: "In the period beginning on October 1, 1992, and
- 24 ending September 30, 1993, such excess shelter expense
- 25 deduction shall not exceed \$218 a month in the forty-eight



- 1 contiguous States and the District of Columbia, and shall
- 2 not exceed, in Alaska, Hawaii, Guam, and the Virgin Is-
- 3 lands of the United States, \$379, \$311, \$265, and \$161
- 4 a month, respectively; in the twelve months ending Sep-
- 5 tember 30, 1994, shall not exceed \$238 a month in the
- 6 forty-eight contiguous States and the District of Colum-
- 7 bia, and shall not exceed, in Alaska, Hawaii, Guam, and
- 8 the Virgin Islands of the United States, \$414, \$340, \$289,
- 9 and \$176 a month, respectively; in the twelve months end-
- 10 ing September 30, 1995, shall not exceed \$257 a month
- 11 in the forty-eight contiguous States and the District of
- 12 Columbia, and shall not exceed, in Alaska, Hawaii, Guam,
- 13 and the Virgin Islands of the United States, \$447, \$367,
- 14 \$312, and \$190 a month, respectively; and in the fifteen
- 15 months ending December 31, 1996, shall not exceed \$278
- 16 a month in the forty-eight contiguous States and the Dis-
- 17 trict of Columbia, and shall not exceed, in Alaska, Hawaii,
- 18 Guam, and the Virgin Islands of the United States, \$483,
- 19 \$397, \$337, and \$205 a month, respectively.".
- 20 (c) Conforming Amendment.—The sentence of
- 21 section 5(e) of the Act (7 U.S.C. 2014(e)) beginning "In
- 22 computing the excess shelter expense deduction" is
- 23 amended by deleting the following: "under clause (2) of
- 24 the preceding sentence".



| 1 | SEC. 612. CONTINUING BENEFITS TO ELIGIBLE HOUSE- |
|----|--|
| 2 | HOLDS. |
| 3 | Section $8(c)(2)$ of the Act (7 U.S.C. $2017(c)(2)$) is |
| 4 | amended in subparagraph (B) by inserting after "fol- |
| 5 | lowing any period" the phrase "of more than one month |
| 6 | in". |
| 7 | SEC. 613. HOMELESS FAMILIES IN TRANSITIONAL HOUS- |
| 8 | ING. |
| 9 | Section 5(k)(2)(F) of the Act (7 U.S.C. |
| 10 | 2014(k)(2)(F)) is amended to read as follows: |
| 11 | "(F) housing assistance payments made to a |
| 12 | third party on behalf of a household residing in |
| 13 | transitional housing for the homeless;". |
| 14 | SEC. 614. IMPROVING THE NUTRITIONAL STATUS OF CHIL- |
| 15 | DREN IN PUERTO RICO. |
| 16 | Section 19(a)(1)(A) of the Act (7 U.S.C. |
| 17 | 2028(a)(1)(A)) is amended: |
| 18 | (1) by striking "\$1,051,000,000" and inserting |
| 19 | ``\$1,066,000,000``; |
| 20 | (2) by striking "\$1,091,000,000" and inserting |
| 21 | "\$1,116,000,000"; and |
| 22 | (3) by striking "\$1,133,000,000" and inserting |
| 23 | "\$1,168,000,000". |



| 1 | SEC. 615. HOUSEHOLDS BENEFITING FROM GENERAL AS- |
|----|---|
| 2 | SISTANCE VENDOR PAYMENTS. |
| 3 | Section $5(k)(1)(B)$ of the Act (7 U.S.C. |
| 4 | 2014(k)(1)(B)) is amended to read as follows: |
| 5 | "(B) a benefit payable to the household for |
| 6 | housing expenses, not including energy or utility-cost |
| 7 | assistance, under— |
| 8 | "(i) a State or local general assistance pro- |
| 9 | gram; or |
| 10 | "(ii) another basic assistance program |
| 11 | comparable to general assistance (as deter- |
| 12 | mined by the Secretary).". |
| 13 | SEC. 616. HELPING LOW-INCOME HIGH SCHOOL STUDENTS. |
| 14 | Section 5(d)(7) is amended by striking ",who is a stu- |
| 15 | dent, and who has not attained his eighteenth birthday" |
| 16 | and inserting "and who is an elementary or secondary stu- |
| 17 | dent". |
| 18 | Subtitle B—Promoting Self- |
| 19 | Sufficiency |
| 20 | SEC. 621. CHILD SUPPORT DISREGARD. |
| 2 | Section 5 of the Act (7 U.S.C. 2014) is amended— |
| 22 | (1) in clause (13) of subsection (d)— |
| 23 | (A) by striking "at the option" and all |
| 2 | that follows through "subsection (m)," and in- |
| 2 | serting "(A)"; and |



| 1 | (B) by adding at the end the following: |
|----|--|
| 2 | "and (B) the first \$50 of any child support |
| 3 | payments for each month received in that |
| 4 | month, and the first \$50 of child support of |
| 5 | each month received in that month if such pay- |
| 6 | ments were made by the absent parent in the |
| 7 | month when due,"; and |
| 8 | (2) by striking subsection (m). |
| 9 | SEC. 622. CHILD SUPPORT PAYMENTS TO NON-HOUSEHOLD |
| 10 | MEMBERS. |
| 11 | Section 5(d)(6) of the Act (7 U.S.C. 2014(d)(6)) is |
| 12 | amended by striking the comma at the end and inserting |
| 13 | the following: ": Provided, That child support payments |
| 14 | made by a household member to or for a person who is |
| 15 | not a member of the household shall be excluded from the |
| 16 | income of the household of the person making such pay- |
| 17 | ments if such household member was legally obligated to |
| 18 | make such payments,". |
| 19 | SEC. 623. VEHICLES NEEDED TO SEEK AND CONTINUE EM- |
| 20 | PLOYMENT AND FOR HOUSEHOLD TRANS- |
| 21 | PORTATION. |
| 22 | Section 5(g)(2) of the Act (7 U.S.C. 2014(g)(2)) is |
| 23 | amended by striking "\$4,500" and inserting the following: |
| 24 | "a level set by the Secretary, which shall be \$4,500 |
| 25 | through the period ending on September 30, 1996, and |



| 1 | which shall be adjusted from \$4,500 on October 1, 1996, |
|----|---|
| 2 | and on each October 1, thereafter, to reflect changes in |
| 3 | the Consumer Price Index for all urban consumers pub- |
| 4 | lished by the Bureau of Labor Statistics, for new cars, |
| 5 | for the twelve months ending the preceding June 30, and |
| 6 | rounded to the nearest \$50". |
| 7 | Subtitle C—Simplifying the |
| 8 | Provision of Food Assistance |
| 9 | SEC. 631. SIMPLIFYING THE HOUSEHOLD DEFINITION FOR |
| 10 | HOUSEHOLDS WITH CHILDREN AND OTHERS. |
| 11 | The first sentence of section 3(i) of the Act (7 U.S.C. |
| 12 | 2012(i)) is amended— |
| 13 | (1) by striking "(2)" and inserting "or (2)"; |
| 14 | (2) by striking ", or (3) a parent of minor chil- |
| 15 | dren and that parent's children" and all that follows |
| 16 | through "parents and children, or siblings," and in- |
| 17 | scrting ". Parents and their minor children who live |
| 18 | together and spouses"; and |
| 19 | (3) by striking ", unless one of" and all that |
| 20 | follows through "disabled member". |
| 21 | SEC. 632. ASSURING ADEQUATE FUNDING FOR THE FOOD |
| 22 | STAMP PROGRAM. |
| 23 | Section 18 of the Act (7 U.S.C. 2027) is amended |
| 24 | by etailing subsections (b) (a) and (d) and radasignating |



- 1 subsections (e) and (f) as subsections (b) and (c), respec-
- 2 tively.

3 Subtitle D—Commodity

4 Distribution to Needy Families.

- 5 SEC. 641. COMMODITY PURCHASES.
- 6 Section 214 of the Emergency Food Assistance Act
- 7 of 1983 (7 U.S.C. 612c note) is amended by adding at
- 8 the end the following new paragraph:
- 9 "(k) INCREASED ALLOTMENTS.—During fiscal year
- 10 1993, the Secretary shall spend \$70,000,000 to purchase,
- 11 process and distribute commodities in addition to those
- 12 purchased with funds under subsection 202 and 203D(a).
- 13 Commodities purchased under this subsection shall be dis-
- 14 tributed in accordance with subsection (f) and subject to
- 15 the same terms and conditions as commodities purchased
- 16 under subsection (e).".

17 Subtitle E—Implementation and

- 18 Effective Dates
- 19 SEC. 651. EFFECTIVE DATES.
- 20 (a) Except as otherwise provided in this title, the pro-
- 21 visions of this title shall become effective and be imple-
- 22 mented on October 1, 1992.
- 23 (b) Sections 612, 615, 621, 622, and 631 of this Act
- 24 shall become effective and be implemented on July 1,
- 25 1993.



| 1 | SEC. 652. PROHIBITION ON REDUCING AGRICULTURAL |
|----|---|
| 2 | PRICE SUPPORT PROGRAMS. |
| 3 | No agriculture price or income support program ad- |
| 4 | ministered through the Commodity Credit Corporation |
| 5 | under the Agricultural Act of 1949 may be reduced to |
| 6 | achieve offsets to provide for any provision of this Act. |
| 7 | TITLE VII—FUNDING |
| 8 | SEC. 701. SURTAX ON INDIVIDUALS WITH INCOMES OVER |
| 9 | \$1,000,000. |
| 10 | (a) GENERAL RULE.—Subchapter A of chapter 1 of |
| 11 | the Internal Revenue Code of 1986 (relating to determina- |
| 12 | tion of tax liability) is amended by adding at the end |
| 13 | thereof the following new part: |
| 14 | "PART VIII—SURTAX ON INDIVIDUALS WITH |
| 15 | INCOMES OVER \$1,000,000 |
| | "Sec. 59B. Surtax on section 1 tax. "Sec. 59C. Surtax on minimum tax. "Sec. 59D. Special rules. |
| 16 | "SEC. 59B. SURTAX ON SECTION 1 TAX. |
| 17 | "In the case of an individual who has taxable income |
| 18 | for the taxable year in excess of \$1,000,000, the amount |
| 19 | of the tax imposed under section 1 for such taxable year |
| 20 | shall be increased by 10 percent of the amount which |

21 bears the same ratio to the tax imposed under section 1

22 (determined without regard to this section) as-

| 1 | "(1) the amount by which the taxable income of |
|----|--|
| 2 | such individual for such taxable year exceeds |
| 3 | \$1,000,000, bears to |
| 4 | "(2) the total amount of such individual's tax- |
| 5 | able income for such taxable year. |
| 6 | "SEC. 59C. SURTAX ON MINIMUM TAX. |
| 7 | "In the case of an individual who has alternative min- |
| 8 | imum taxable income for the taxable year in excess of |
| 9 | \$1,000,000, the amount of the tentative minimum tax de- |
| 10 | termined under section 55 for such taxable year shall be |
| 11 | increased by 2.5 percent of the amount by which the alter- |
| 12 | native minimum taxable income of such taxpayer for the |
| 13 | taxable year exceeds \$1,000,000. |
| 14 | "SEC. 59D. SPECIAL RULES. |
| 15 | "(a) Surtax To Apply to Estates and |
| 16 | TRUSTS.—For purposes of this part, the term 'individual' |
| 17 | includes any estate or trust taxable under section 1. |
| 18 | "(b) Treatment of Married Individuals Filing |
| 19 | SEPARATE RETURNS.—In the case of a married individual |
| 20 | (within the meaning of section 7703) filing a separate re- |
| 21 | turn for the taxable year, sections 59B and 59C shall be |
| 22 | applied by substituting '\$500,000' for '\$1,000,000'. |
| 23 | "(e) Coordination With Other Provisions.— |



24 The provisions of this part—

| 1 | "(1) shall be applied after the application of |
|----|---|
| 2 | section 1(h), but |
| 3 | "(2) before the application of any other provi- |
| 4 | sion of this title which refers to the amount of tax |
| 5 | imposed by section 1 or 55, as the case may be." |
| 6 | (b) CLERICAL AMENDMENT.—The table of parts for |
| 7 | subchapter A of chapter 1 is amended by adding at the |
| 8 | end the following new item: |
| | "Part VIII. Surtax on individuals with incomes over \$1,000,000." |
| 9 | (c) EFFECTIVE DATE.—The amendments made by |
| 10 | this section shall apply to taxable years beginning after |
| 11 | December 31, 1992. |

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